

The following Motions and Documents were considered by the Board Finance and Property Committee at its May 28, 2013 meeting:

#### Agenda Title: University of Alberta Universal Transit Pass (UPass) Fees

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve the University of Alberta Universal Transit Pass (UPass) fees for 2013-14 and 2014-15, as set forth in Attachment I of the agenda documentation, subject to the finalization and execution of the contracts between the parties, and to take effect September 1, 2013.

Final Recommended Item: 6

# Agenda Title: TEC Edmonton Funding Extension: Motion to Replace Motion expiring on December 31, 2013

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve that the University of Alberta continue the joint venture (TEC Edmonton) with Edmonton Economic Development Corporation (EEDC) and that the Board Finance and Property Committee recommend that the Board of Governors approve a financial commitment to TEC Edmonton of \$1.5M per year for three (3) years, from 2014 to 2016, to fund operating costs. The Board will receive a report on TEC Edmonton activities on an annual basis and as otherwise requested, through the Office of the Vice-President (Research).

Final Recommended Item: 7

#### Agenda Title: St. Joseph's College (SJC) - Women's Residence: Land Transfer

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve the acquisition of Block 3 Plan 221 E.T. from St. Joseph's College for the nominal amount of one dollar (\$1.00).

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve, upon acquisition of Block 3 Plan 221 E.T., the transfer back of the land legally described as Lots 1 and 2 Block 3 Plan 221 E.T. containing approximately 0.656 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00).

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors:

- a) approve the transfer back of the land legally described as Lot 3 Block 3 Plan 221 E.T. containing approximately 0.475 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00), to be completed upon St Joseph's College paying to the university sufficient funds, pursuant to the land lease, to permit the university to pay in full and discharge the mortgage granted by the university to the Alberta Capital Finance Authority to fund the development and construction of the residence; and
- b) make application to the Minister of Infrastructure for the required approval of the Lieutenant Governor in Council for the granting of the transfer outlined in a) of Motion 3.

Final Recommended Item: 8

Agenda Title: St. Joseph's College (SJC) – Women's Residence: Capital Expenditure Authorization Request

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve a capital expenditure of thirty-five million (\$35,000,000) in Canadian funds for the total project cost for the construction of the St. Joseph's College – Women's Residence.

Final Recommended Item: 9

Agenda Title: St. Joseph's College (SJC) – Women's Residence: Borrowing Resolution and Order in Council

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors:

- a) execute a Borrowing Resolution requesting approval of mortgage financing for the design and construction of the St. Joseph's College - Women's Residence project for a total borrowing amount not to exceed thirty million five hundred thousand dollars (\$30,500,000) in Canadian funds for a term of not more than thirty (30) years at an interest rate of not more than four and one quarter percent (4.25%); and
- b) make application to the Minister of Infrastructure for the required approval of the Lieutenant Governor in Council.

Final Recommended Item: 10

#### Agenda Title: Appendix XIX: South Campus Long Range Development Plan Amendment 2013

APPROVED MOTION: THAT the Board Finance Property Committee, on the recommendation of the GFC Facilities Development Committee, recommend that the Board of Governors approve the proposed Appendix XIX: South Campus Long Range Development Plan Amendment 2013, as set forth in Attachment 2, as the basis for further planning; and recommend that the Board of Governors approve the concurrent rescission of 'Section 6.2' of the Long Range Development Plan 2002.

Final Recommended Item: 11

# Agenda Title: Students' Union Building: Addition and Renovation - Capital Expenditure Authorization Request

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors approve a capital expenditure of Thirteen Million Four Hundred Thousand dollars (\$13,400,000) in Canadian funds for the total project cost for the construction of the Students' Union Building – Addition and Renovation project.

Final Recommended Item: 12

#### Agenda Title: Students' Union Building: Addition and Renovation – Borrowing Resolution

APPROVED MOTION: THAT the Board Finance and Property Committee recommend that the Board of Governors execute a Borrowing Resolution requesting approval of financing for the design and construction of the Students' Union Building: Addition and Renovation project for a total borrowing amount not to exceed Thirteen Million Dollars (\$13,000,000) in Canadian funds for a term of not more than twenty-five (25) years at an interest rate of not more than four percent (4.0%).

Final Recommended Item: 13



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#### **OUTLINE OF ISSUE**

#### Agenda Title: University of Alberta Universal Transit Pass (UPass) Fees

**Motion**: THAT the Board Finance and Property Committee recommend that the Board of Governors approve the University of Alberta Universal Transit Pass (UPass) fees for 2013-14 and 2014-15, as set forth in Attachment I of the agenda documentation, subject to the finalization and execution of the contracts between the parties, and to take effect September 1, 2013.

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Action Requested	Approval Recommendation Discussion/Advice Information		
Proposed by	Vice-President (Finance and Administration)		
Presenters	Phyllis Clark, Vice-President (Finance and Administration); Brent Epperson, Graduate Students' Association (GSA) President; Petros Kusmu, Students' Union (SU) President		
Subject	University of Alberta Universal Transit Pass (UPass) Fees		

#### Details

Responsibility	Vice-President (Finance and Administration)
The Purpose of the Proposal is (please be specific)	To recommend approval of the new structure for the University of Alberta Universal Transit Pass (UPass) fees, subject to the finalization and execution of the contracts between the parties. Administration will assess and collect the fees on behalf of the SU and the GSA and remit to the City of Edmonton, City of St. Albert and County of Strathcona.
The Impact of the Proposal is	Outlined in detail in the attached proposal.
Replaces/Revises (eg, policies, resolutions)	N/A
Timeline/Implementation Date	September 1, 2013
Estimated Cost	See attachment 1
Sources of Funding	See attachment 1
Notes	N/A

#### **Alignment/Compliance**

Alignment with Guiding	See attached document.			
Documents				
Compliance with Legislation, Policy and/or Procedure Relevant to the Proposal (please <u>quote</u> legislation and include identifying section numbers)	<ul> <li>Post-Secondary Learning Act Section 60(1)(b) states: The board of a public post-secondary institution shall (b) develop, manage and operate, alone or in co-operation with any person or organization, programs, services and facilities for the educational or cultural advancement of the people of Alberta[.] []</li> <li>Post-Secondary Learning Act Section 62 states: Delegation of powers 62 A board may delegate in writing to any person any power, duty or function conferred or imposed on it by this Act, except the power to make bylaws.</li> </ul>			
	<b>BFPC Terms of Reference Section 3.d. states:</b> Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee shall also consider any other matter delegated to the Committee by the Board.			



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Without limiting the generality of the foregoing, the Committee shall
d) review and recommend to the Board tuition and other like fees
BFPC Terms of Reference Section 4 states:
<ul> <li><u>LIMITATIONS ON DELEGATION BY THE BOARD</u></li> <li>4. The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall:</li> </ul>
(e) approve tuition and other like fees[.] []

#### Routing (Include meeting dates)

(meldae meeting date)			
Consultative Route	ee attached document.		
(parties who have seen the			
proposal and in what capacity)			
Approval Route (Governance)	oard Finance and Property Committe	ee, May 28, 2013 (for	
(including meeting dates)	commendation)		
	Board of Governors, June 21, 2013 (for approval)		
Final Approver	oard of Governors		

#### Attachment:

1. University of Alberta Universal Transit Pass (UPass) Fees (3 pages)

#### Prepared by: Martin Coutts

Associate Vice-President, Finance & Supply Management Services

Revised: 5/29/2013

#### University of Alberta Universal Transit Pass (UPass) Fees

#### **Preamble**

The Graduate Students' Association of the University of Alberta (GSA) held a UPass referendum during the period from March 25 to 27, 2013, in which the members of the GSA, by a majority vote of 92%, approved their support for the continuation of the UPass program for the next four years.

The Students' Union of the University of Alberta (SU) held a UPass referendum during the period from March 6 to 7, 2013, in which the members of the SU, by a majority vote of 84%, approved their support for the continuation of the UPass program for the next four years.

Based on the positive outcomes of each referendum, the University, the Student Associations and the City of Edmonton, Strathcona County and the City of St. Albert are moving forward with renewing the UPass program to continue to provide participating students with a lower cost transportation option, reduce the traffic congestion and demand for parking at the University of Alberta and surrounding areas, lower vehicle emissions, increase transit ridership and improve the mobility and transit access of participating students within the three municipalities.

The UPass will provide unlimited use of regular transit service (excluding special event, contracted and charter services) from Edmonton Transit System, St. Albert Transit, and Strathcona County Transit during the Fall, Winter and Spring/Summer terms to graduate and undergraduate students enrolled at University of Alberta campuses located within the Edmonton city limits (i.e. excluding those students enrolled at Augustana Campus).

#### Application of UPass:

The UPass program will be mandatory for all graduate and undergraduates students with the exceptions noted below:

#### A. Opting Out of UPass:

Only the following Students may opt out of the UPass Program:

- Students unable to make use of ordinary transit services by reason of disability;
- Students employed by Edmonton Transit System, St. Albert Transit, or Strathcona County Transit;
- Students enrolled in a work-experience, co-op, or practicum program who are fulfilling the majority of their course requirements outside the boundaries of the three Municipalities for the majority of a School Term;
- Students enrolled at another post-secondary educational institution who are required to participate in a transportation program similar to the UPass Program.

For greater certainty, Students are not eligible to opt out of the UPass Program by reason only that they reside outside of the transit service area then offered by the Municipalities, or any of them.

#### **B. UPass Exemption:**

*Exempt Student* for any School Term means a Student who is not enrolled in any course for credit located on a University of Alberta campus within any of the Municipalities for that School Term.

Individual students no longer have the ability to opt in to the UPass program. However there are provisions for identifiable groups of Exempt Students to opt in as a whole.

#### UPass Fees

All graduate and undergraduate students for whom participation in the UPass program is mandatory, as described above, will be assessed a UPass Fee for each school term. The approved rates for 2013-14 and 2014-15 are (after applying the subsidy provided by the University of Alberta):

- 2013-14: \$122.92 per student per term
- 2014-15: \$129.17 per student per term

Note that the UPass is now a year round program, with the Spring/Summer UPass having been introduced for GSA members in 2011 and for SU members in 2013 (the University's Spring and Summer terms are treated as one four month term for the purposes of the UPass program).

On behalf of the SU and the GSA, the University will assess and collect the UPass Fees and will remit the UPass Fees to the three Municipalities. It is important to note that none of the UPass Fees thus collected flow into the general revenues of the University.

The University has subsidized the full cost of the UPass Program since its inception by remitting one sixth (16.67%) of the unsubsidized cost per student per term to the Municipalities, in addition to the UPass fees collected on behalf of the SU and GSA. The requirement for funding to support the University's additional contribution was originally identified during the University's 2007-08 annual budgeting process, as part of the Travel Demand Management (TDM) initiative. It is important to note that the additional contribution has not been funded from the University's Operating budget.

However, due to increasing UPass rates and the expansion of the program to include the Spring/Summer term, University Administration is forecasting that it will no longer be able to subsidize the UPass Program at the one sixth (16.67%) level after 2014-15. To continue to do so would require some funding support from the Operating budget, which is not possible at this time, given the University's current budget situation.

Accordingly, approved subsidized rates (as detailed above) have only been agreed to for the first two years of the 4-year extension of the UPass Program. Administration is currently in discussions with the SU and GSA Executives as to what level of subsidy is supportable for the

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following two years (2015-16 and 2016-17) and beyond (assuming there is approval for the continuation of the UPass program after 2016-17).

Contracts that set forth the parties' respective rights and obligations in respect of the UPass Program are expected to be finalized and executed before the end of June 2013. A contract is being drafted between the University and the three participating Municipalities, and separate contracts are being drafted between the University and each of the Student Associations.

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Item No. 7

#### **OUTLINE OF ISSUE**

# Agenda Title: TEC Edmonton Funding Extension: Motion to Replace Motion expiring on December 31, 2013

**Motion**: THAT the Board Finance and Property Committee recommend that the Board of Governors approve that the University of Alberta continue the joint venture (TEC Edmonton) with Edmonton Economic Development Corporation (EEDC) and that the Board Finance and Property Committee recommend that the Board of Governors approve a financial commitment to TEC Edmonton of \$1.5M per year for three (3) years, from 2014 to 2016, to fund operating costs. The Board will receive a report on TEC Edmonton activities on an annual basis and as otherwise requested, through the Office of the Vice-President (Research).

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Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Phyllis Clark, Vice-President (Finance & Administration)
Presenter	Phyllis Clark, Vice-President (Finance & Administration)
Subject	TEC Edmonton Joint Venture Funding Agreement

#### Details Vice-President (Finance and Administration), Vice-President (Research) Responsibility The Purpose of the Proposal is Supersedes the motion approved by the Board on December 5, 2008. (please be specific) The Impact of the Proposal is To ensure that all TEC Edmonton operations to continue. Replaces/Revises (eg, policies, Supersedes the motion approved by the Board on December 5, 2008: resolutions) 2008 Motion: THAT the Board of Governors, on the recommendation of the Board Finance and Property Committee, approve that the University of Alberta continue the joint venture (TEC Edmonton) with Edmonton Economic Development Corporation (EEDC) and that the Board Finance and Property Committee recommend that the Board of Governors approve a financial commitment to TEC Edmonton of \$1.5M per year for five (5) years, from 2009 to 2013, to fund operating costs. The Board will receive a report on TEC Edmonton activities on an annual basis, and as otherwise requested, through the Office of the Vice-President (Research). December 31, 2013 Timeline/Implementation Date Estimated Cost \$4.5 Million Dollars The University will continue to rely on the sale of shares. Any shortfall Sources of Funding will be dealt with on a year-by-year basis as a budget request It is understood that TEC Edmonton will not become a separate, legal or Notes self-sufficient venture. Should the Government of Alberta move to take over TEC Edmonton, all funding will be withdrawn. Should the Government of Alberta initiate a similar venture, the University will look to revise the current agreement accordingly. The Board will receive a report on TEC Edmonton activities on an annual basis and as otherwise requested, through the Office of the Vice-President (Research).



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Further notes can be found in Attachment #1.					
Alignment/Compliance					
Alignment with Guiding Documents	Dare to Discover, Dare to Deliver, Comprehensive Institutional Plan				
Compliance with Legislation, Policy and/or Procedure Relevant to the Proposal (please <u>quote</u> legislation and include identifying section numbers)	<ul> <li>Post-Secondary Learning Act (PSLA) provisions:</li> <li>Section 60: General powers and duties</li> <li>60(1) The board of a public post-secondary institution shall <ul> <li>(a) manage and operate the public post-secondary institution in accordance with its mandate,</li> <li>(b) develop, manage and operate, alone or in co-operation with any person or organization, programs, services and facilities for the educational or cultural advancement of the people of Alberta.</li> </ul></li></ul>				
	<ul> <li>Section 68:</li> <li>Ownership of intellectual property 68(1) Unless otherwise agreed to by the board, the ownership of any invention, work, information or material, regardless of form, including any patent, copyright, technological or industrial design process or trademark acquired or produced by an officer of the post-secondary institution or an employee of the board that results from or is connected with the officer's or employee's duties or employment vests in the board and may be made available to the public under conditions, on payment of fees or royalties or otherwise, as the board may determine.</li> <li>(2) The board may compensate a person described in subsection (1).</li> <li>(3) The board may enter into an agreement with a person to whom the board has provided or proposes to provide facilities, equipment or financial aid providing for the respective rights, obligations and liabilities of the board and the person with respect to the ownership of any invention, work, information or material, regardless of form, including any patent, copyright, technological or industrial design process or trademark acquired or produced by the person while engaged in a project funded in whole or in part by the board.</li> </ul>				
	<ul> <li>Section 75 (3) Banking and investment</li> <li>75(1) A board must, for the purposes of short-term cash management, keep its funds in a bank, a treasury branch, a credit union, a loan corporation or a trust corporation.</li> <li>(2) When making investments a board must adhere to the investment and lending policies, standards and procedures approved under subsection (3).</li> <li>(3) The board must, by resolution, approve policies, standards and procedures that a reasonable and prudent person would apply in respect of a portfolio of investments to avoid undue risk of loss and to obtain a reasonable return.</li> <li>(4) The contravention of subsection (2) does not by itself make any agreement or transaction void or invalid.</li> </ul>				
	Board Finance and Property Committee Terms of Reference state:				
	3. Except as provided in paragraph 4 and in the Board's General				





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Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University.
4. LIMITATIONS ON DELEGATION BY THE BOARD
The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall:
a) approve the guiding principles, budgets and changes to approved budgets and the transfer or reallocation of monies included in approved budgets;
b) approve the annual and other budgets and major issues of policy related to budgets;
In addition, the following Board-approved University policies are relevant:
<ol> <li>University of Alberta Patent Policy and associated procedures</li> <li>University Funds Investment Policy</li> <li>Conflict Policy – Conflict of Interest &amp; Commitment and Institutional Conflict Policy</li> </ol>

#### Routing (Include meeting dates)

Consultative Route				
Approval Route (Governance)	Board Finance and Property Committee (May 28, 2013) - for			
(including meeting dates)	recommendation			
	Board of Governors (June 21, 2013) – for approval			
Final Approver	Board of Governors			

#### Attachment:

1. TEC Edmonton Funding Request to BFPC May 28, 2013 (11 pages)

Prepared by: Phyllis Clark, Vice-President (Finance & Administration) phyllis.clark@ualberta.ca

Supporting Documentation to Board Finance and Property Committee

28 May 2013

#### SUMMARY AND HIGHLIGHTS FOR 2012/13

- Through provision of expert advice, and a broad community network, TEC Edmonton helps start and grow technology companies in the region. 54% of last year's ~120 clients come from the community, 34% are university spin-offs, and 12% are not-for-profit or government organizations.
- 2012-13 Economic Outcomes Survey results:
  - 103 TEC Edmonton clients from 2012/13 grew revenue 25% versus 10% growth of comparable companies in broader economy.
  - Job growth from 938 to 1183: 245 new jobs and 26% employment growth.
  - \$106M revenue, \$30M of which was export revenue.
  - \$54.9M funding sourced, of which \$21.1M was investment capital (\$7.8M Angel Financing and \$13.3M Other Equity Financing).
  - \$31.5M R&D investments undertaken.
  - Broad job growth across many companies and sectors.

Conclusion: <u>Companies that access incubators such as TEC Edmonton do substantially better</u> than early stage tech companies in general.

- Of the \$54.9M in financing and funding that our clients sourced in 2012/13, TEC directly contributed to \$32M of this.
- Multiple funding sources to TEC (grants, commercial revenue, sponsorships, and license income) provide evidence of broad community support, outstanding return on investment to funders, and financial stability for TEC Edmonton.
- In addition to continued enhancement to two former core programs (Business Development and Technology Transfer), TEC Edmonton has launched an expanded Entrepreneur Development Program, and is working with the University to provide extended entrepreneurship training to graduate students.
- Going forward:
  - UAlberta ranks 9<sup>th</sup> among 131 major North American universities for creation of spinoffs that are still operational. This is evidence of the University's already strong commercialization outcomes. TEC can, in conjunction with the University and the City, play a stronger role in advancing the University's direct contributions to commercial outcomes, in support of provincial government goals. Full exploration of options is needed, but a few options are presented near the end of this report.
  - TEC is well positioned to access newly announced federal funding to support business incubators.

#### INTRODUCTION

Since its inception in 2004, TEC Edmonton has established a strong reputation for effectively moving early stage technology companies and opportunities to successful commercial status. As a partnership between the University of Alberta and the City of Edmonton through Edmonton Economic Development Corporation (EEDC), TEC Edmonton is the commercialization agent for the University of Alberta and delivers business development and technology transfer services to companies and innovators in the greater Edmonton region. We provide services to both university spinoffs and companies from the broader community, with about 65% of our clients coming from outside the university. Through its

business services, technology management and entrepreneur development programs, TEC Edmonton has established a comprehensive strategy for building the innovation system in Alberta – from technology identification and development through to creation of sustainable long-term businesses. TEC Edmonton's comprehensive programs help Alberta researchers, entrepreneurs and companies – our clients – be more successful: they get technologies to market faster, their businesses are more valuable, and they have a higher survival rate.

#### MISSION:

TEC Edmonton's purpose is to accelerate growth of emerging technology-based companies. Through its people, networks and facilities, TEC Edmonton develops the Edmonton region's innovation reputation worldwide by:

- Commercializing technology from private, university, and public sources;
- Helping build successful innovation-based companies;
- Fostering and promoting innovation and new enterprise development.

#### VISION:

The prosperity resulting from TEC Edmonton's programs, working in partnership with the community, will contribute to Edmonton's recognition as one of North America's leading regions for wealth creation through innovation.

#### OUR PROGRAMS

As the Edmonton region's largest innovation service provider, TEC Edmonton links university and community innovation to facilitate rapid commercialization for emerging technologies, drive innovation and diversification in the economy, and create a better quality of life for our region. Within TEC Edmonton and through our partnership with other service providers, we deliver a broad range of business, technology management and entrepreneur development services. We are a team with comprehensive experience and knowledge with the flexibility to meet each client's individual needs.

TEC Edmonton helps inventors, entrepreneurs and Alberta companies – our clients – create and accelerate the growth of advanced technology businesses through the following programs:

#### A. Business Services

Business Services provides a team of Executives-in-Residence (EIRs), experienced technology company executives who provide customized advice to select early stage companies where we can directly contribute to their success by reducing risks in their early-stage businesses. This includes:

- Assisting businesses with the development of strategic and operational implementation plans, including technical and market opportunity assessments; business, marketing, financial plans; investor presentations; and corporate finance materials.
- Helping entrepreneurs grow viable high-technology businesses with one-on-one coaching and mentoring.
- Assisting clients to become investment ready and successful in securing non-dilutive funding, and raising early stage and follow-on investment capital.
- Incubating companies in our business incubation facility, the TEC Centre at Enterprise Square.
- Coordinating a network of angel investors who fund early stage companies through the Alberta Deal Generator.

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- Provide management and board expertise to start-up or early stage companies.
- **B.** Technology Management
- Managing intellectual property (IP): assessing, advising and developing IP protection strategies.
- Negotiating, drafting and managing the legal agreements to establish a successful commercial relationship, and/or transfer technology to a licensee company or new venture.
- Working with inventors to assemble the elements needed to test the commercial feasibility of new technologies, such as assisting them in seeking relevant research and development funding.

#### C. Entrepreneur Development

- Offering a *Business Basics for Innovators* program to help inventors, entrepreneurs and students understand the fundamentals of growing a business, how to overcome barriers to success, and become sought after targets for investment.
- Delivering the above program to student entrepreneurs with ABCampus, a student-led entrepreneurship group on campus.
- Developing entrepreneurial skills and talent through outreach programs such as the pan provincial VenturePrize Business Plan Competition, Go-To-Market Planning and Sales seminar, and Alberta Deal Generator Boot Camp.
- In collaboration with professional service providers in the community, provide business advisory and development services through TEC Source Advisory Panel.
- Building capacity and enhancing the entrepreneurial talent pool of highly qualified people (HQP) through TEC Edmonton's internship program.
- Connecting entrepreneurs to investors, industry, coaches/mentors and other service providers in Alberta innovation system.

#### ECONOMIC IMPACT

TEC Edmonton has a direct impact on the regional economy by:

- Helping create and grow sustainable companies: increasing the wealth in the region through the creation and growth of successful businesses with global potential;
- **Developing people:** increasing the pool of highly qualified people and the retention and attraction of talent in Alberta;
- Diversifying the economy: contributing to the growth of sustainable knowledge-based sectors;
- Attracting investment: helping to build investment opportunities in the region.

#### A. Direct Measured Outcomes

As a partial record for the last year, TEC Edmonton was either fully responsible for or a substantial contributor to the following regional outcomes, which show <u>TEC Edmonton's contribution to economic</u> <u>activity in the region has been at least \$130M (measured by client revenue plus R&D investments) in</u> <u>fiscal 2012/13 and \$90 million for the 2011/12 year.</u>

TEC conducted a <u>Client Economic Outcomes Survey</u> for the second consecutive year – a first for any innovation service provider in Alberta, we believe – that showed that <u>TEC Edmonton clients do better</u>. Highlights for the last two years are:

Description	2011-12	2012-13
# of Orgs Surveyed	74	103
Annual Gross Revenue	\$73.4M	\$106.2M
Employment created	Employment grew 25%, from 600 to 748; 148 new jobs in 49 orgs	Employment grew 26%, from 938 to 1183; 245 new jobs in 72 orgs
Total Sales <ul> <li>Domestic</li> <li>International</li> </ul>	\$61.5M \$33.8M \$27.7M	\$73.3M \$43.3M \$30.0M
Financing/Funding Raised	\$29.6M	\$54.9M
R & D Investment	\$17M	\$31.5M
Products/Services Launched	58 in 42 orgs	122 in 52 organizations
Prototypes Developed	135 prototypes in 48 orgs	155 prototypes in 64 orgs

Some other highlights:

- Companies less than 5 years old created the most jobs. This is consistent with entrepreneurship data from other regions and countries: young companies create by far the most jobs, and job growth happens broadly across many companies. Rarely is it created in one or two "big wins", and when it is, as evidenced by companies such as RIM and Nortel, success is often transient. Broad-based growth of many small companies appears to be a better economic development strategy.
- The smallest and youngest companies in our survey received comparatively less government funding, but created the most new jobs. The larger companies received more funding, and grew more slowly. This suggests that policy initiatives should primarily focus on creating an environment that favors creation and growth of early stage companies.

We will continue to conduct this survey annually to measure company outcomes over the long term.

The following table shows some of the major <u>activity</u> metrics TEC Edmonton tracks, and their growth over the last 5 years.

Performance Measure	(Apr 1 – Mar 31) 2008/09	2009/10	2010/11	2011/12	2012/13
Contacts & Referrals	265	675	547	529	504
Active Licenses &					
Options	198	192	215	282	292
Licenses/Options					
Executed	23	17	23	19	24
Gross License Revenue					
(\$K)	892	924	1302	910	832
New Active Portfolio					
Projects, including					
spinoff companies	7	23	40	81	117
Commercial Revenue					
to TEC	n/a	27	566	1111	1637
Financing/Funding					
Raised for TEC Clients					
(\$M)	4.5	6.3	39.7	23.9	32
TEC Interns	5	4	4	4	4
Education &					
Entrepreneur Events	89	102	99	142	157
TEC Centre Occupancy	88%	91%	88%	91.5%	96%

In addition to the above measures, in the last 5 years (since April 2008), TEC Edmonton has achieved additional significant outcomes:

- Of the 78 University spinoffs still operational, 68 have retained their head offices in the Edmonton region. This ranks University of Alberta 9th of ~131 major North American universities for creation of sustainable spinoffs.
- Assisted ~2,600 innovators, entrepreneurs and companies. This involves a) initial meetings and advice, b) referrals to other service providers, and c) provision of direct services to their enterprises.
- Helped secure commitments for ~\$73M of funding and financing for our clients to the end of fiscal 2012/13.
- Maintained client occupancy in our incubator the TEC Centre of over 96%. As of now our ~30 incubator tenants employ more ~250 people in the TEC Centre.

#### **B. Financial Return to the University**

The following table outlines the direct financial benefit to the University over the eight years of TEC's operation. This totals ~\$54 million, including license revenue, cashed in equity, IP asset value growth, rent collections, direct proceeds to University overhead, and contributions to Enterprise Square facility

acquisition and renovation. (We have not included equity value changes for University equity holdings that predate TEC Edmonton).

2006-2013 (8 years) Receipts and Asset Growth	
Net License Revenue	4,098,775
Cashed in Equity (Note 2)	531,480
Equity Growth (Net) (Note 2)	443,960
IP Asset Growth (Note 1)	1,814,830
Facility	37,500,000
Rent	1,279,184
Univ Proceeds from Research Grants	8,844,384
<u>Total In</u>	54,512,613
Expenses	
TEC Edmonton Funding	13,850,000
Pre JV License Revenue to TEC	1,593,142
<u>Total Out</u>	15,443,142
Add back expenses independent of TEC	
IP Office	11,858,430
Patent Expenses (Net)	3,371,989
Total Add back	15,230,419
Net	54,299,890

#### C. Some Client Highlights

- Creation of <u>Respirlyte Inc.</u>, a new University of Alberta spinoff commercializing a diagnostic tool for diagnosing asthma. Funding for the costs for this company was obtained from Allergen, a National Centre of Excellence.
- Coordinating <u>10 new spinoffs from University of Alberta</u> from the faculties of Medicine, Engineering, and Science, with application areas ranging from sensors for the oil and gas industry to novel therapeutics.
- Assisted <u>AllerGen NCE Inc.</u> to receive a 7-year renewal as a National Centre of Excellence. TEC Edmonton, under contract to AllerGen NCE Inc., provided substantial input on writing the renewal especially in the area of technology commercialization.
- Assisted <u>Metabolomics Technology Inc</u>., a University of Alberta spinoff, obtained both grant and equity financing (\$250K) to further its technology development. One of TEC Edmonton's EIRs has been appointed as CEO of the company.
- <u>Edmonton Radioisotope Centre (ERC)</u>: wrote successful federal funding application that provided additional \$5M in funding bringing the total funding received to \$31 million. Provided ongoing management advice and services. One of TEC Edmonton's EIRs moved into a full time position at ERC effective July 1, 2012.
- <u>Gentec</u>: Facilitated the establishment of University of Alberta spinoff, Delta Genomics and placed one of TEC Edmonton's former employees as a full-time VP Business Development.

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Result is a new business generating \$7 million of business in the region over the next three years.

- <u>Athabasca University (AU)</u>: Facilitated AU in obtaining funding from Alberta Innovates Technology Futures (AITF) for TEC Edmonton to become its commercialization agent. In the process of generating a number of spinoff companies from technologies developed by AU faculty.
- Providing ongoing market research for <u>AITF</u> on some of its technologies.
- Provided market research for clients of <u>TRTech</u>.
- With funding from TECTERRA Inc., prepared five market assessments and business plans for client companies in the geo-informatics space.
- Raised over \$2 million for <u>Element Industrial Solutions Inc.</u> and placed one of TEC Edmonton's former EIRs as CEO of the company.
- Five EIRs have become either CEOs or senior executives at client companies, some of which are listed above.
- Established an agreement with the National Research Council for funding of a regulatory specialist to provide services for companies across Alberta.
- <u>Radient Technologies Inc.</u>: helped the company secure \$7 million in financing to build a plant in Edmonton. Placed EIR as CEO of company. This company has moved its head office from BC to Edmonton partially as a result of TEC Edmonton's involvement.
- <u>Edmonton Waste Management Centre for Excellence</u>: providing strategic and management expertise through an ongoing contract.
- <u>Willowglen Systems Inc.</u>: prepared Confidential Information Memorandum to prepare company for equity financing.
- TEC Edmonton was successful in receiving <u>15 Innovation Vouchers from AITF</u> for market assessment and business plans for client companies.

#### D. TEC Financial Highlights

TEC Edmonton is financially healthy and has multiple long-term sources of revenue. This provides stability, and more importantly, demonstrates community commitment to our vision and model.

	09/10 Actual	10/11	11/12	12/13 (unaudited)
Revenue	\$5.2M	\$6.0M	\$6.9M	\$7.6M
Surplus	~\$100K	~\$400K	~\$200K	\$202K
Working Capital	\$0K	\$750K	\$1000K	\$1,339K
Commercial revenue	\$100K	\$500K	\$1100K	\$1,764K
Multi-year funding	1 (University)	3 (University, City – 6	4 (previous plus	4
commitments		year renewal, WED – 3	Province of AB	
		year renewal)	through AITF)	

#### E. TEC Mission Return on Investment

We calculate that **TEC Edmonton generates at least \$7 of direct new economic activity in the region for each \$1 invested in TEC Edmonton by funders in aggregate**. Because TEC Edmonton has diverse sources of funding, each funder realizes an even higher return on its investment.

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The Background Material section, later in this document, describes how we model the above return on investment (ROI) calculation.

#### F. Other ROI Factors

- I. <u>Leverage with other funders</u>: Over the past eight years the University of Alberta has contributed ~\$12 million towards the operations of TEC Edmonton and over the past eight years the City of Edmonton, through EEDC, has contributed \$8 million. The \$1.5 million annual investment by the University is leveraged with other funding sources for an annual budget of ~\$7.5 million which provides comprehensive commercialization and business services to the university community and to entrepreneurs and innovators in the region.
- I. <u>City / University Partnership and Enterprise Square Vitality</u>: The partnership between the City of Edmonton and the University of Alberta is a critical part of the TEC Edmonton vision. The University and City worked together to enable the University to purchase the former Bay Building to provide a downtown campus and a new home to the TEC Centre, an incubator facility that provides space, programs and support for early stage start-up companies. In the process the University added a fourth floor, renovated the space to accommodate wet labs and office space. Including the concourse, the five floors of the building are fully functional and have a connection to the LRT. The support of \$15 million from the Federal Government, \$15 million from the Provincial Government, and \$7.5 million from the City of Edmonton enabled the University's acquisition of prime downtown real estate and made a substantial difference in the revitalization of downtown. Now, six years later Enterprise Square is a hub of commercial activity where students, entrepreneurs and professional service providers work alongside each other. Enterprise Square is a \$90 million dollar success story in the downtown business community.
- 1. <u>Comprehensive, Cost-Effective Services to Inventors and Innovators</u>: TEC Edmonton has taken a comprehensive approach to supporting Alberta's innovation system, through its programs and services that address the challenges in developing commercially viable strategies for emerging technologies. Thanks to the joint venture agreement between the University of Alberta and the City of Edmonton through EEDC, TEC Edmonton is able to offer programs that significantly add value to technologies before going to market. Local companies can develop their technologies, expand their portfolio of products, and look for international markets; all of which will enable them to succeed as engines of economic growth and offer high quality employment opportunities. Thriving technology companies contribute significantly to a strong and diversified economy; which is a top priority for both the municipal and provincial governments and TEC Edmonton to ensure stable, sustained growth and provide a high quality of life in Alberta.

#### **OPPORTUNITIES FOR THE FUTURE**

TEC Edmonton has significant new opportunities that it is intending to pursue, funding permitting, to ensure the region continues to grow as a centre of technology commercialization. Specifically, as part of ongoing operations:

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- TEC Edmonton will build on the strength of its existing company development programs to further strengthen direct innovation outcomes in the region. We will do this primarily by growing – with care - our Executive-in-Residence program. These are the people who provide direct mentoring and support to emerging startups. One area of this that we have significantly strengthened in the last year is regulatory services provision to early stage companies.
- TEC Edmonton intends to further develop training programs to encourage and prepare people to consider entrepreneurship as a career option. Participants in the programs we run now, associated with VenturePrize and Alberta Deal Generator, consistently tell us how valuable they are to their startup activities. In addition, we intend to expand this program to provide sustained focus on providing training programs for graduate students and post docs at the University.
- TEC Edmonton intends to further strengthen the recent changes that we made to our financing attraction programs, which have already created outstanding results (\$55M in new investment financing in the last 21 months).
- We have submitted a proposal to Western Diversification for partial funding for program expansion to provide export readiness services to our early-stage clients.
- We are actively developing increased business with other municipalities in the region, including Spruce Grove, Leduc, Fort Saskatchewan, and Strathcona County.
- We expect to increase our activities with the City and EEDC in supporting entrepreneurship culture development. We will do this jointly with Startup Edmonton, with an entrepreneurship initiative being run by the Chamber, and with specific EEDC programs.

Perhaps more important, however, are substantial new opportunities arising from the provincial government budget situation. Although new opportunity specifics are not yet well defined, the current city-university partnership, and opportunities provided through the existence of TEC Edmonton, can be a building block for stronger commercialization initiatives that the University undertakes in partnership with the City. This could include consolidation of City-run incubator services at Enterprise Square, establishment of industry-specific partnerships run at Enterprise Square, expanded training services delivered to industry and students in conjunction with Executive Education, relocation of some parts of the Faculty of Business to Enterprise Square, and potentially, establishment of the government-envisioned research institute in conjunction with the City at Enterprise Square.

Partnerships, within the region and with our clients, form the basis of TEC Edmonton's cultural mindset. Our strength is leveraging these relationships to provide support and services to entrepreneurs and companies that can take innovations to the marketplace for the benefit of all Albertans. Together with our clients and our partners, we are developing a community committed to diversifying the regional economy through innovation.

#### **BACKGROUND MATERIAL – RETURN ON INVESTMENT**

TEC Edmonton measures ROI in two ways: first, anecdotal evidence and direct interviews with clients highlights of which are outlined above, and second, modeling of long-term results. We are also continuing to enhance our ROI measurements and ensure we are measuring in the same way as our other funders.

<u>A. Modeled Return on Investment</u>: Aggregating the above into an overall model of economic activity, TEC used results of an Industry Canada survey on entrepreneurialism in Canada that based metrics on data from Statistics Canada. Some of its findings were that:

- The five year survival rate of startups in Canada that file T4s that is, that employ people is 50%. According to IRAP, the five year survival rate for technology companies that employ people is 34%.
- The Industry Canada survey also reports that the median growth rate in employment of 5 year old companies is 10%.

To measure TEC's effectiveness, we measure the extent to which TEC's client companies differ from the above benchmarks:

- We model that <u>TEC enables the creation of 5 additional startups per year that would otherwise</u> <u>have not formed</u>. This is fewer than the total number of companies we work with, because some would have been founded whether TEC was present or not. *The actual count for the last 12 months of startup formation that would not have otherwise happened is 5.*
- We also model that <u>TEC increases the survival rate of the companies it works with from the</u> <u>Industry Canada benchmark of 50% by 10 percentage points to 60%</u>. In the last year, our interventions have specifically resulted in the survival of 4 companies that would otherwise have failed.
- We also model that <u>TEC's client companies will have a value growth rate of 20% at year 5, versus</u> <u>10% for the benchmark</u>. TEC uses an extensively reviewed internal metric of company value added. We target to achieve value growth in our portfolio companies of 20% as a result of our activities, and to date we have achieved that, and our surveyed clients have also validated this.
- Our ROI model is assumes <u>TEC works with 15 client companies per year</u>. In 2010/11 TEC will work with ~30 companies directly.
- The model assumes no value creation from any of TEC's programs other than our company development services. In fact, programs such as Deal Generator, TEC Source, Venture Prize, and TEC Centre also create value, and in future we intend to also incorporate these into our model.

Thus, the empirical evidence supports our assessments of value returned, and it is likely higher than we model.

Applying the model for 5 years results in:

- <u>An aggregate ROI of ~\$7 in direct economic return for each \$1 of tax-funded contribution</u> using a simple, undiscounted cash flow for all taxpayer contributions.
- Significantly higher ROI for each of the major funders, because their investment is leveraged with other funds.
  - For the City, this model shows an ROI of 19:1, and for the Province, and ROI of 12:1.

		Va	alue Growth	Five year	Net Value Created
	New Companies	5 yr total	By Year	Survival Rates	
Base (no TEC)	10	3.6	1.5,1.4,1.3,1.2,1.1	0.5	112,372,050
Plan (TEC present)	15	5.24	1.6, 1.5, 1.4, 1.3, 1.2	0.6	219,779,100
Subtract Investment					14,000,000
Net Value Created					93,407,050
Return on Investment	(undiscounted)				
	Investment	ROI			
EEDC	5,000,000	19			
GOA	7,500,000	12			
University	1,500,000	62			
Unleveraged ROI 14,000,000		7	Investment: \$1.5M GOA	+ \$1M City + \$3	00K U

#### B. Other ROI Considerations:

- According to The Kaufmann Institute, a US think-tank for entrepreneurship, about 70% of new jobs in the US are created by companies less than 5 years old. This underscores the critical role that innovation and entrepreneurship play in our economy – TEC is a vital part of making the City's technology-based new company creation outcomes more successful.
- The ROI calculations do not measure the social and cultural outcomes of TEC's presence. For example, TEC's contributions to Edmonton's culture of innovation will spur other investment in new technologies, and help create new generations of technology-based entrepreneurs.
- TEC's presence in downtown Edmonton helps catalyze a continued strong relationship between the University and the City, creating a dynamic for not only economic development but also for learning and innovation in general.

We expect to continue to refine our measures, and we expect to work closely with our funders to ensure that our metrics are consistent, well-understood, and defensible.



Item No. 8

#### OUTLINE OF ISSUE

#### Agenda Title: St. Joseph's College (SJC) – Women's Residence: Land Transfer

**Motion 1:** THAT the Board Finance and Property Committee recommend that the Board of Governors approve the acquisition of Block 3 Plan 221 E.T. from St. Joseph's College for the nominal amount of one dollar (\$1.00).

**Motion 2:** THAT the Board Finance and Property Committee recommend that the Board of Governors approve, upon acquisition of Block 3 Plan 221 E.T., the transfer back of the land legally described as Lots 1 and 2 Block 3 Plan 221 E.T. containing approximately 0.656 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00).

**Motion 3**: THAT the Board Finance and Property Committee recommend that the Board of Governors:

- a) approve the transfer back of the land legally described as Lot 3 Block 3 Plan 221 E.T. containing approximately 0.475 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00), to be completed upon St Joseph's College paying to the university sufficient funds, pursuant to the land lease, to permit the university to pay in full and discharge the mortgage granted by the university to the Alberta Capital Finance Authority to fund the development and construction of the residence; and
- b) make application to the Minister of Infrastructure for the required approval of the Lieutenant Governor in Council for the granting of the transfer outlined in a) of Motion 3.

#### ltem

Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenters	Don Hickey, Vice-President, Facilities and Operations; Pat Jansen, Executive Director, Planning and Project Delivery; Craig Moore, Director, Real Estate Services
Subject	St. Joseph's College – Land Transfer

#### Details

Details	
Responsibility	Facilities and Operations
The Purpose of the Proposal is	To outline the staged disposition of land acquired by the University of
(please be specific)	Alberta for the purpose of designing, building and financing a new
	women's residence for St. Joseph's College
The Impact of the Proposal is	The University will acquire Block 3 Plan 221 E.T. and immediately subdivide the land into Lots 1, 2 and 3, and immediately transfer back to St. Joseph's College (SJC) Lots 1 and 2 Block 3 Plan 221 E.T. The University will construct for St. Joseph's College the residence project on Lot 3. For the purposes of financing, Lot 3 will remain owned by the University and will be leased back to SJC, for the amortization period of the mortgage, for the purposes of operating the residence.
Replaces/Revises	n/a
Timeline/Implementation Date	The land transfer back of Lot 3 will occur following the retirement of the mortgage debt.
Estimated Cost	Nominal Fee
Sources of Funding	n/a
Notes	The University and St. Joseph's College wish to facilitate the most cost
	effective financing through the Alberta Capital Finance Authority. The
	University, having considerable expertise in project delivery, will oversee



### Item No. 8

design, construction and commissioning of the building on a fee for service basis. The University and the College will execute all appropriate legal documents, after appropriate approval by the Lieutenant Governor, which may include:
<ul> <li>Land transfer from St. Joseph's College (SJC) to the University of Block 3, Plan 221 E.T. (securitizing the debt)</li> <li>After subdivision of Block 3, land transfer back to SJC of the Lots containing the existing SJC building, Lots 1 and 2, Block 3, Plan 221 E.T., which does not require the approval of the Lieutenant Governor, confirmed by Enterprise and Advanced Education</li> <li>Land lease back to SJC, of Lot 3, to operate and maintain for loan amortization period (any operating losses fall to SJC), which does not require the approval of the Lieutenant Governor, as the land will be used to provide "support services" to the university as defined in the Land Use Regulation – Part 2</li> <li>Land lease payment to the University equals debt payment for the loan amortization period</li> <li>Land transfer back to SJC at the end of the loan amortization period, Lot 3, Block 3, Plan 221 E.T.</li> </ul>
St. Joseph's College - General Outline:
<ul> <li>University acquires all of St. Joseph's land - requires Board of Governors approval</li> </ul>
<ul> <li>University subdivides the property into Lots 1 and 2 (current college building), and Lot 3 (new residence building)</li> </ul>
<ul> <li>University immediately transfers back to St Joseph's College Lots 1 and 2 - requires Board of Governors approval</li> </ul>
University borrows money and builds residence - borrowing requires     Board of Governors approval and Order in Council
<ul> <li>University agrees to transfer back to St Joseph's College Lot 3 at mortgage maturity (approx. 2046) - requires Board approval and Order in Council</li> </ul>

#### Alignment/Compliance

Angimena compilance		
Alignment with Guiding	Dare to Discover, Academic Plan (Dare to Deliver), Long Range	
Documents	Development Plan	
Compliance with Legislation,	Post-Secondary Learning Act	
Policy and/or Procedure		
Relevant to the Proposal (please <u>quote</u> legislation and include identifying section numbers)	The Post-Secondary Learning Act, Section 67(1.1)(a) A board shall not, without the prior approval of the Lieutenant Governor in Council,(a) sell or exchange any interest in land, other than donated land, that is held by and being used for the purposes of the board.	
	BFPC Terms of Reference – Sections 3 and 4 state:	
	3. <u>MANDATE OF THE COMMITTEE</u>	
	Except as provided in paragraph 4 and in the Board's General Committee	



#### **BOARD FINANCE AND PROPERTY COMMITTEE**

For the Meeting of May 28, 2013

#### Item No. 8

	Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee
	shall also consider any other matter delegated to the Committee by the Board. Without limiting the generality of the foregoing, the Committee shall:
	h) approve the acquisition or disposal of real property, provided always that any such decision of the Committee shall be reported to the Board and shall only be effective or implemented a minimum of 24 hours following the conclusion of the Board meeting at which the decision of the Committee is reported, and provided the Board has not resolved otherwise
	4. LIMITATIONS ON DELEGATION BY THE BOARD
	The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall:
	g) review all decisions of the Committee with respect to the acquisition or disposal of real property; after any such review the Board may resolve to overturn or vary any such decision.
	<b>UAPPOL</b> ; Real Property Compliance Policy, Real Property Acquisition Procedure, Real Property Disposition Procedure: <u>https://policiesonline.ualberta.ca/PoliciesProcedures/Policies/Real-Property-Compliance-Policy.pdf</u>
Routing (Include meeting dates)	
Consultative Route (parties who have seen the proposal and in what capacity)	<ul> <li>Strategic Initiatives Group – April 16, 2013</li> <li>President's Executive Committee - Operations – May 9, 2013</li> </ul>
Approval Route (Governance) (including meeting dates)	Board Finance and Property Committee – May 28, 2013 (for recommendation to Board of Governors) Board of Governors – June 21, 2013 (for approval)
Final Approver	Board of Governors

Attachments:

- 1. Briefing Note (2 pages)
- 2. Map of North Campus (1 page)
- 3. Plan 221 E.T., Block 3 (1 page)
- 4. Proposed plan of subdivision Plan 221 E.T., Block 3, Lots 1, 2 and 3 (1 page)

Prepared by: Todd Werre, Director Project Management Office Planning and Project Delivery Facilities and Operations Phone: 780-492-5525 Email: todd.werre@ualberta.ca



## **Briefing Notes**

#### St. Joseph's College – Women's Residence – Land Transfer

#### BACKGROUND

St Joseph's College (SJC) is an affiliated Catholic College located at the University of Alberta (University) offering three services to students: academics, campus ministry, and a student residence. Currently, the residence is an all-male residence housing 64 University students located in the heart of the campus. This project aims to introduce 282 beds to the on-campus housing inventory in an all-female residence as an expansion of SJC. The new residence will operate as a fully integrated student housing option within the University's residence system.

Students who reside in purpose-built on-campus housing with supportive programming tend to have a more fulfilling and enriching academic experience at university than those who do not. Expanding on-campus housing assists the university in meeting institutional goals and objectives by providing a learning environment conducive to student personal and academic success.

Specifically, female students benefit from living in all-female housing on-campus in numerous ways. The environment is a way in which the pressures of the new university and academic lifestyle can be lessened by the provision of a strong support network. This type of environment is especially important for students who are from strict religious backgrounds, rural communities, and/or international communities where segregated living arrangements are preferred. The absence of such a housing option is a deterrent to some cultures and communities with respect to sending students to the University of Alberta. The creation of new resident beds is strategically aligned with the priorities of the University.

#### **PROJECT SCOPE / OBJECTIVES**

The University is proposing to construct 282 beds in a development that will operate as an expansion of SJC. It will be an all-female housing option, which is especially important to attract female international students.

The recommendation put forward for the SJC female residence is a combination of 20 single bed suites, 49 double bedroom suites, and 41 units containing four bedrooms. Each unit would contain a small kitchen area and bathroom facilities, as well as an adequate common living area. The building will contain an appropriate amount of common area and programmable space to build community and deliver support services to students. The building shall have revenue-generating parking of 90 stalls.

#### ISSUES

The University of Alberta wishes to facilitate the most cost effective financing through the Alberta Capital Finance Authority which ultimately leads to lower student rent. The University of Alberta, having considerable expertise in project delivery, will oversee design, construction and commissioning of the building.

The University and the College will execute all appropriate legal documents, after appropriate approval by the Lieutenant Governor, which may include:

- Land transfer from St. Joseph's College (SJC) to the University of Block 3, Plan 221 E.T. (securitizing the debt);
- After subdivision of Block 3, land transfer back to SJC of the Lots containing the existing SJC building, Lots 1 and 2, Block 3, Plan 221 E.T.;
- Land lease back to SJC, of Lot 3, to operate and maintain for loan amortization period (any operating losses fall to SJC);
- Land lease payment to the University equals debt payment for the loan amortization period; and
- Land transfer back to SJC at the end of the loan amortization period, Lot 3, Block 3, Plan 221 E.T.

#### RECOMMENDATION

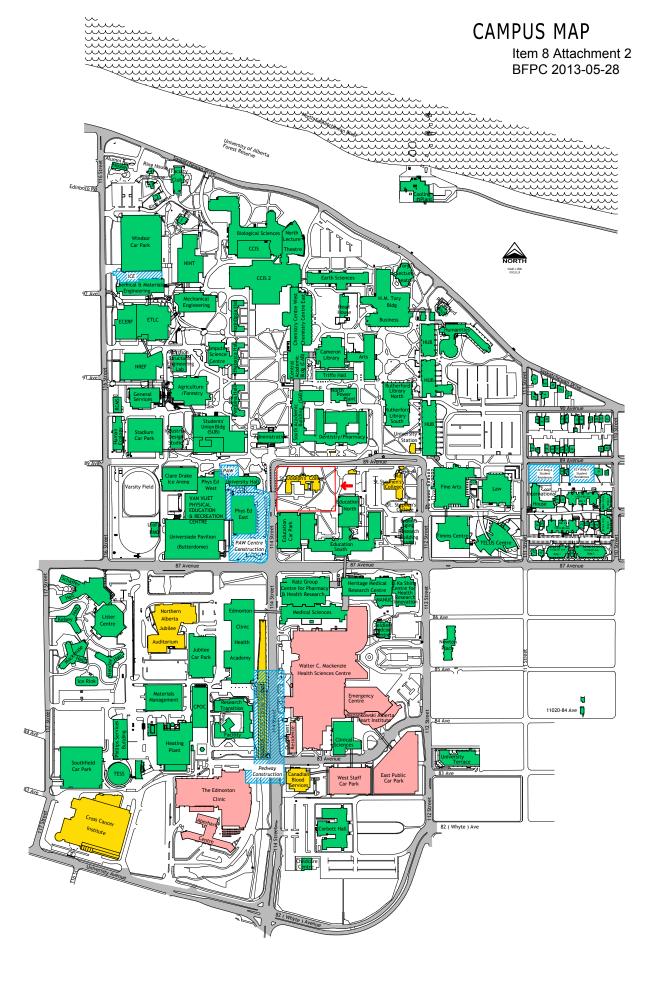
THAT the Board Finance and Property Committee recommend to the Board of Governors approval, upon acquisition of Block 3 Plan 221 E.T., the transfer back of the land legally described as Lots 1 and 2 Block 3 Plan 221 E.T. containing approximately 0.656 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00).

THAT the Board Finance and Property Committee recommend to the Board of Governors:

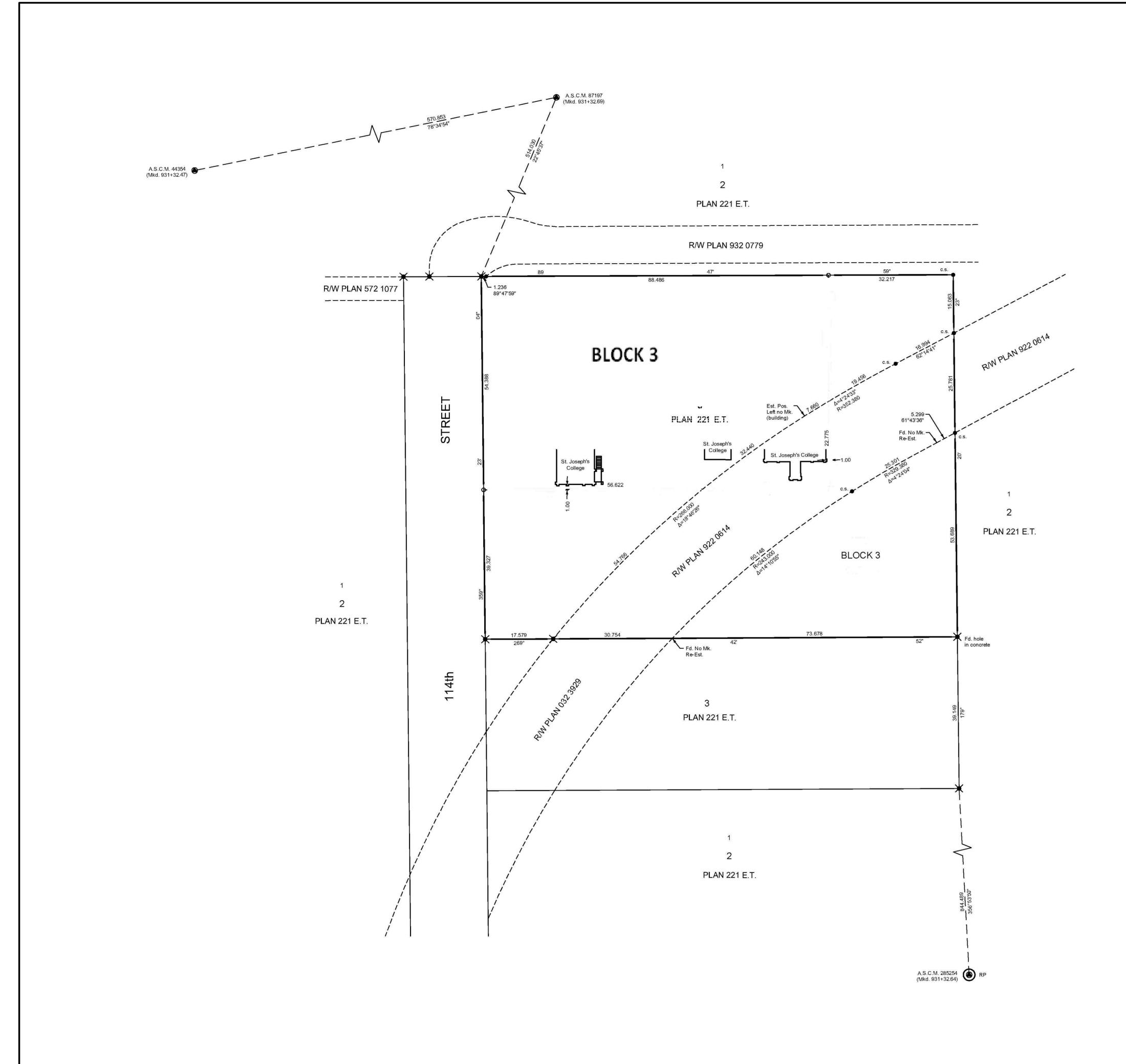
- a) approval of the transfer back of the land legally described as Lot 3 Block 3 Plan 221 E.T. containing approximately 0.475 hectares to St. Joseph's College for the nominal amount of one dollar (\$1.00) to be completed upon St. Joseph's College paying to the university sufficient funds, pursuant to the land lease, to permit the university to pay in full and discharge the mortgage granted by the university to the Alberta Capital Finance Authority to fund the development and construction of the residence; and
- b) make application to the Minister of Infrastructure for the required approval of the Lieutenant Governor in Council for the granting of the transfer outlined in a) above.

Prepared by: Todd Werre Director, Project Management Office Planning & Project Delivery Facilities and Operations Phone: 780-492-5525 Email: todd.werre@ualberta.ca

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Item 8 Attachment 3	
BFPC 2013-05-28	

SURVEYOR	NO SURVEYORS	LAND TITLES OFFICE
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DATES OF SURVEY: Between April 16, 2013	Focus Surveys Limited	ENTERED AND REGISTERED
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Surveys Act.		INSTRUMENT No
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# SUBDIVISION

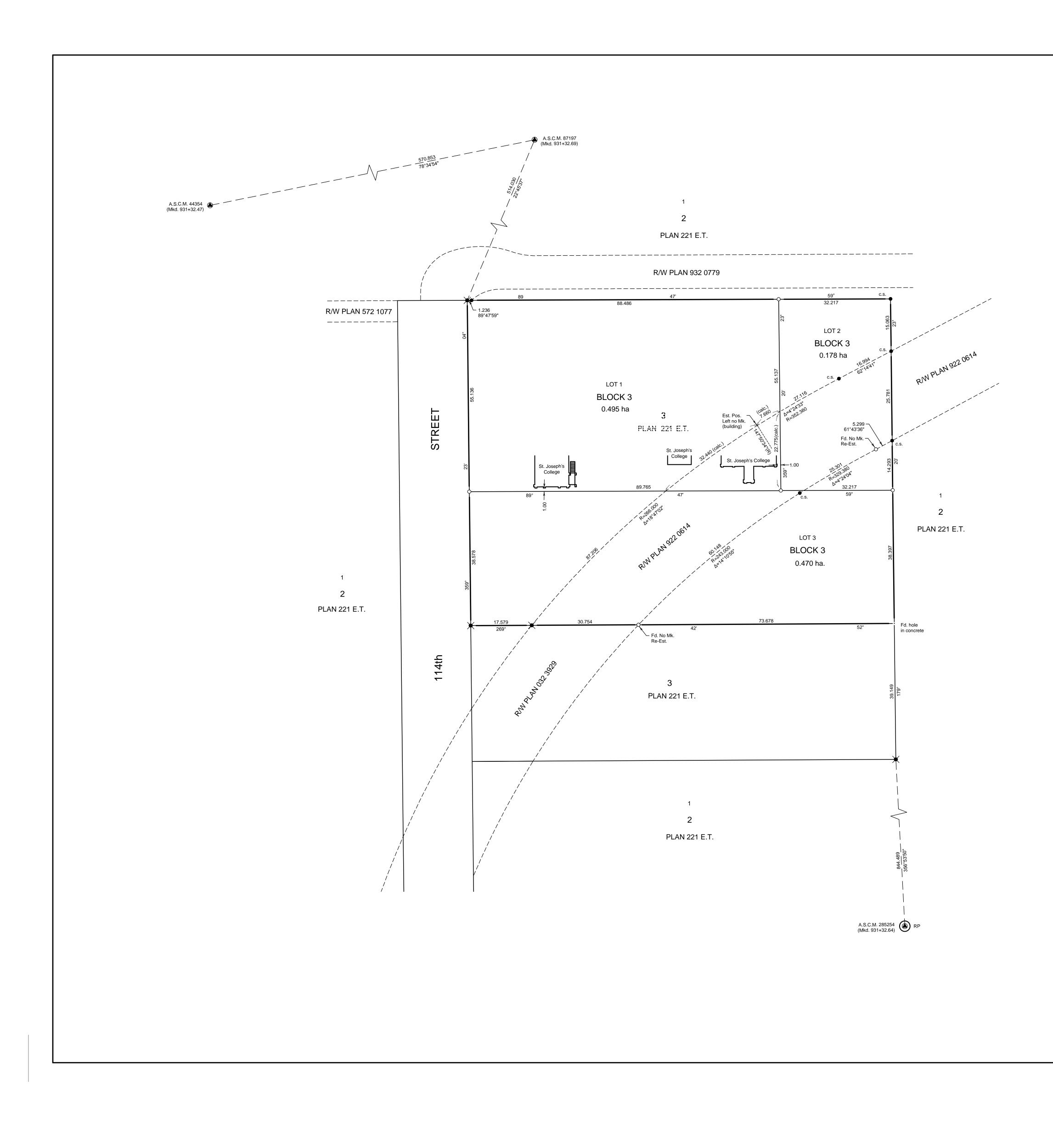
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PLAN 221 E.T., BLOCK 3

ALBERTA

## ALL WITHIN RIVER LOT 5 TWP.52 RGE.24 W.4 Mer.

EDMONTON



<u>SURVEYOR</u>	NO SURVEYORS	LAND TITLES O	FFICE	
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	593155 31641.	<ul> <li>3.573 m N.</li> <li>354 m E.</li> <li>N. denotes North <ul> <li>(R) denotes Radial Bearing</li> <li>R denotes Radius</li> <li>Re-est. denotes Re-establi</li> <li>Rge. denotes Range</li> <li>RP denotes Georeference</li> <li>R/W denotes Right of Way</li> <li>S. denotes South</li> <li>Sec. denotes Section</li> </ul> </li> </ul>	shed Point	
A.L.S. denotes Alberta Land Surveyor         A.S.C.M. denotes Alberta Survey Control         c.s. denotes Countersunk         Δ denotes Central Angle of Curve         E. denotes East         Fd. denotes Found         ha. denotes Hectare         I. denotes Statutory Iron Post         Mer. denotes Mark         Mkd. denotes Marked	593155 31641.	<ul> <li>3.573 m N.</li> <li>354 m E.</li> <li>N. denotes North <ul> <li>(R) denotes Radial Bearing</li> <li>R denotes Radius</li> <li>Re-est. denotes Re-establi</li> <li>Rge. denotes Range</li> <li>RP denotes Georeference</li> <li>R/W denotes Right of Way</li> <li>S. denotes South</li> <li>Sec. denotes Section</li> <li>Twp. denotes Township</li> <li>URW denotes Utility Right</li> </ul> </li> </ul>	shed Point	
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Item No. 9

#### OUTLINE OF ISSUE

# Agenda Title: St. Joseph's College (SJC) – Women's Residence: Capital Expenditure Authorization Request

**Motion**: THAT the Board Finance and Property Committee recommend that the Board of Governors approve a capital expenditure of thirty-five million (\$35,000,000) in Canadian funds for the total project cost for the construction of the St. Joseph's College – Women's Residence.

Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenter	Don Hickey, Vice-President, Facilities and Operations; Pat Jansen, Executive Director, Planning and Project Delivery; Craig Moore, Director, Real Estate Services
Subject	St. Joseph's College – Women's Residence – Capital Expenditure Authorization Request

#### Details

Details			
Responsibility	Facilities and Ope	erations	
The Purpose of the Proposal is (please be specific)	academic, campu of Alberta studer housing 64 Unive to introduce 282 an all-female res deterrent to som	bllege (SJC), an affiliated C is ministry, and student residen nts. Currently, the residence is rsity students located on 89 <sup>th</sup> A additional beds to the on-camp sidence. The absence of such e cultures and communities w niversity of Alberta.	ce services to University s an all-male residence venue. This project aims bus housing inventory in a housing option is a
The Impact of the Proposal is	This project supports the University's strategic goals and objectives, to offer on-campus housing to 25% of the student population.		
Replaces/Revises (eg, policies, resolutions)	n/a		
Timeline/Implementation Date	The project is anticipated to commence construction upon approval of borrowing and receipt of an Order In Council from the Government of Alberta and targeted to reach substantial completion in Fall 2015.		
Estimated Cost	Total project cost is estimated at \$35,000,000		
Sources of Funding	CEAR Funding Information		
	Number	Funding Source	Amount
	13-096	ACFA - Mortgage	30,500,000
		St. Joseph's College Equity	4,500,000
	* (unrestricted net ass	TOTAL Sets)	\$35,000,000
Notes		and Property Committee w ges as outlined in the motion.	ill be notified of any

#### Alignment/Compliance

Alignment with Guiding Documents	Dare to Discover, Academic Plan (Dare to Deliver), Long Range Development Plan
Compliance with Legislation, Policy and/or Procedure Relevant to the Proposal	<b>PSLA Act, Section 60 (1) (b) refers:</b> The Board of a public post-secondary institution shall develop, manage, and operate, alone or in co-operation with any person or organization, programs, services and facilities for the educational or cultural advancement of the people



#### Item No. 9

(please <u>quote</u> legislation and	of Alberta.
include identifying section numbers)	BFPC Terms of Reference, Section 3) g states:
	3. MANDATE OF THE COMMITTEE
	Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee shall also consider any other matter delegated to the Committee by the Board.
	Without limiting the generality of the foregoing, the Committee shall:
	g) review and recommend to the Board original Capital Expenditure Authorization Requests or individual Supplemental CEARs greater than \$7 million or aggregate total CEAR and Supplemental CEARs up to, but not exceeding \$14 million.
	BFPC Terms of Reference, Section 4) c states:
	4. LIMITATIONS ON DELEGATION BY THE BOARD
	The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall: (c) approve capital expenditures of more than \$7 million or more or expenditures which, when combined with other expenditures for the same project, would equal more than \$7 million.

#### **Routing** (Include meeting dates)

Consultative Route	Project Steering Committee		
(parties who have seen the	Building Community		
proposal and in what capacity)	Community Presidents Meeting – April 23, 2013		
	• Facilities Development Committee (FDC) - Site Plan and Bridging		
	Documents (information) – April 25, 2013		
Approval Route (Governance)	Board Finance and Property Committee – May 28, 2013 (for		
(including meeting dates)	recommendation to Board of Governors)		
	Board of Governors – June 21, 2013 (for approval)		
Final Approver	Board of Governors		

#### Attachments

- 1. Briefing Note (3 pages)
- 2. Opportunity Paper (20 pages)
- 3. Memorandum of Understanding (MOU) (9 pages)

Prepared by: Todd Werre, Director, Project Management Office, Planning and Project Delivery Facilities and Operations Telephone: 780-492-5525 Email: todd.werre@ualberta.ca



**Briefing Note** 

## St. Joseph's College (SJC) – Women's Residence Capital Expenditure Authorization Request (CEAR)

#### Background

St. Joseph's College (SJC) is an affiliated Catholic College located at the University of Alberta (University). St. Joseph's College offers three services to students: academics, campus ministry, and a student residence. Currently, the residence is an all-male residence housing 64 University students located in the heart of the campus. This project aims to introduce 282 beds to the on-campus housing inventory in an all-female residence as an expansion of SJC.

Students who reside in purpose-built on-campus housing with supportive programming tend to have a more fulfilling and enriching academic experience at university than those who do not. Expanding oncampus housing assists the university in meeting institutional goals and objectives by providing a learning environment conducive to student personal and academic success.

Specifically, female students benefit from living in all-female housing on-campus in numerous ways. The environment is a way in which the pressures of the new university and academic lifestyle can be lessened by the provision of a strong support network. This type of environment is especially important for students who are from strict religious backgrounds, rural communities, and/or international communities where segregated living arrangements are preferred. The absence of such a housing option is a deterrent to some cultures and communities with respect to sending students to the University of Alberta.

Overall, student housing supports many areas of strategic importance to the University. These include:

#### 1. Academic Success:

Programs and procedures are structured such that academic success is a priority.

#### 2. Leadership Development:

Those who live in residence tend to demonstrate a higher sense of civic engagement and giving back to the community.

#### 3. Engagement:

Students living in on-campus housing are more actively involved in campus extracurricular activities. They also report a higher "sense of belonging".

#### 4. Retention:

On-campus housing that offers structured programming is a good way to ensure that students who are at a high risk of leaving complete their studies.

#### 5. Recruitment:

The University plans to increase the residence capacity to attract international and rural students with the goal of seeing 25% of the student population in purpose-built housing. There is currently a gap of 4,000 beds, as there are currently only 4,690 beds to service a full-time student population of approximately 36,000.

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#### STRATEGIC ALIGNMENT

The creation of new resident beds is strategically aligned with the priorities of the University. Below is a brief summary of that strategic alignment as described in the 2012 Comprehensive Institutional Plan.

#### Access Theme I: Quality

Access Goal 1: Attract and retain outstanding students

**Access Strategy 1.2** – Retain exceptional undergraduate students and increase completion rates. Ensure the development of on-campus housing includes appealing and relevant programming elements for undergraduate students.

#### Access Theme II: Learning Environment

Access Goal 7: Ensure the development and maintenance of quality formal and informal learning spaces.

**Access Strategy 7.2** – Ensure availability of quality space generally on campus. Develop a capital plan for student housing that focuses on deferred maintenance and expansion to meet the needs of the students.

Access Theme III: Student Experience and Engagement

Access Goal 11: Enhance extra and co-curricular learning opportunities (i.e., supportive services, activities, and campus facilities that encourage and help facilitate student success)

Access Strategy 12.1 – Provide social/community activities and events that contribute to social development and community engagement in order to enhance the quality of the student experience and assist in the development of engaged citizenship.

#### **PROJECT SCOPE / OBJECTIVES**

St. Joseph's College is proposing to construct 282 beds in a five to ten story development that will operate as an expansion of SJC. It will be an all-female housing option which is especially important to attract female international students.

The recommendation put forward for the SJC female residence is a combination of 20 single bed suites, 49 double bedroom suites, and 41 units containing four bedrooms. Each unit would contain a small kitchen area and bathroom facilities, as well as an adequate common living area.

The building will contain an appropriate amount of common area and programmable space to build community and deliver support services to students. The building shall have revenue-generating parking of 90 stalls.

#### GENERAL NEEDS ANALYSIS

University historical data indicates that at no time in the last ten years has the demand for on-campus residence spots been met. In fact, between 2007 and 2011, the number of applicants has exceeded 5,000. Due to the number of returning students each term, there are generally only approximately 2,500 spots available.

There is no all-female residence currently available as a housing option on campus. This option is seen as desirable within the University's plan to target international students, as many international females will only consider the university as an option if all-female on-campus housing is available. It is also a very attractive housing option for women from Alberta and Canada who are seeking an academic experience that offers the benefits of same sex housing.

#### Issues

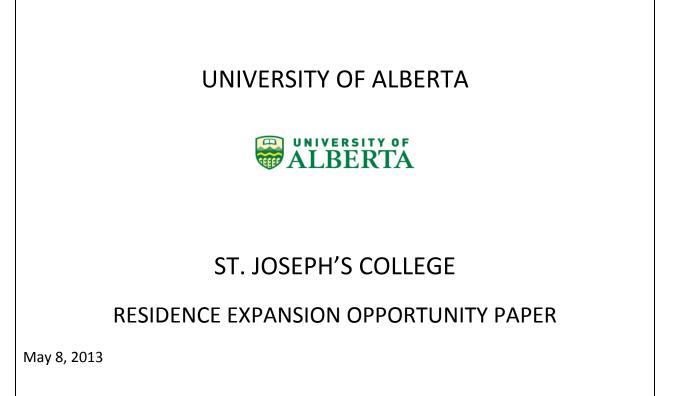
This proposed new building will result in the loss of open space and removal of several trees. Site planning and mitigation plans are being developed. Under investigation are traffic interface issues in the area of the Education Car Park and the existing St. Joseph's College. The new building will contain approximately 90 spaces in an enclosed parking garage. The impact of the new parking spaces is expected to be minimal. Also under investigation are the impacts, if any, that the new building foundation systems may have on the LRT tunnels, which run directly under the building site. Dialogue has been opened up with the City of Edmonton. There currently exists a right-of-way agreement protecting our ability to construct a building on the site over the LRT tunnels. This agreement provides for involvement by the City of Edmonton for foundation design approvals and if required, additional funding by the City of Edmonton for any additional foundation requirements beyond standard foundation designs. The project is being developed as a Best Value Design Build project; the tender proponent will be submitting final design based on Proforma criteria as in the directive design.

Also, for you information enclosed is a copy of the signed Memorandum of Understanding (MOU), which:

- Establishes non-binding obligations and intent to enter into formal agreements;
- Outline early cost responsibilities and pre-development fees; and,
- Outline roles/responsibilities of both parties.

#### Recommendation

That Board Finance and Property Committee recommend the capital expenditure of \$35,000,000 for the construction of the St. Joseph's College – Women's Residence for approval by the Board of Governors.



#### **PROJECT INTRODUCTION**

St Joseph's College (SJC) is an affiliated Catholic College located at the University of Alberta (University) offering three services to students: academics, campus ministry, and a student residence. The current residence is an all-male residence housing 64 University students located in the heart of the campus. This project aims to introduce 282 beds to the on-campus housing inventory in an all-female residence as an expansion of SJC. The new residence will operate as a fully integrated student housing option within the University's residence system. This paper is presented following an outline provided by the Government of Alberta (GOA) for use, along with supporting documentation, in considering projects of this nature.

Students who reside in purpose-built on-campus housing with supportive programming tend to have a more fulfilling and enriching academic experience at university than those who do not. Expanding on-campus housing assists the university in meeting institutional goals and objectives by providing a learning environment conducive to student personal and academic success.

Specifically, female students benefit from living in all-female housing on-campus in numerous ways. The environment is a way in which the pressures of the new university and academic lifestyle can be lessened by the provision of a strong support network. This type of environment is especially important for students who are from strict religious backgrounds, rural communities, and/or international communities where segregated living arrangements are preferred. The absence of such a housing option is a deterrent to some cultures and communities with respect to sending students to the University of Alberta.

Overall, student housing supports many areas of strategic importance to the University. These include, but certainly are not limited to:

- 1. Academic Success
  - Programs and procedures are structured such that academic success is a priority.

2

- 2. Leadership Development
  - Those who live in residence tend to demonstrate a higher sense of civic engagement and giving back to the community.
- 3. Engagement
  - Students living in on-campus housing are more actively involved in campus extracurricular activities. They also report a higher "sense of belonging".
- 4. Retention
  - On-campus housing that offers structured programming is a good way to ensure that students who are at a high risk of leaving complete their studies.
- 5. Recruitment
  - The University plans to increase its residence capacity to attract international and rural students with the goal of seeing 25% of the student population in purpose-built housing. There is currently a gap of 4,000 beds, as there are currently only 4,690 beds to service a full-time student population of approximately 36,000.

### PROJECT SCOPE/OBJECTIVES

The University is proposing to construct 282 beds in a five to seven story development that will operate as an expansion of SJC (page 10). It will be an all-female housing option, which is especially important to attract female international students.

The building will feature multiple bedroom configurations.

The recommendation put forward for the SJC female residence is a combination of 20 single bed suites, 49 double bedroom suites, and 41 units containing four bedrooms. Each unit would contain a small kitchen area and bathroom facilities, as well as an adequate common living area (page 11).

The building will contain an appropriate amount of common area and programmable space to build community and deliver support services to students. SJC senior administration along with U of A has been researching successful program models across Canada and plan to deliver a top-class residence program. The building will have revenue-generating parking of 90 stalls.

### **GENERAL NEEDS ANALYSIS**

University historical data indicates that at no time in the last ten years has the demand for oncampus residence spots been met. In fact, between 2007 and 2011, the number of applicants has exceeded 5,000. Due to the number of returning students each term, there are generally only approximately 2,500 spots available.

There is no all-female residence currently available as a housing option on campus. This option is seen as desirable within the University's plan to target international students, as many international females will only consider the university as an option if all-female on-campus housing is available. It is also a very attractive housing option for women from Alberta and Canada who are seeking an academic experience that offers the benefits of same sex housing.

### PROPOSED PROJECT TIMELINE

TASK	APPROXIMATE DATE
Award RFP Proponent	May 2013
Detailed design completion	July 2013
Commence Construction (subject to OIC)	October 2013
Substantial completion	July 2015

#### **STRATEGIC ALIGNMENT**

The creation of new resident beds is strategically aligned with the priorities of the University. Below is a brief summary of that strategic alignment, as described in the 2012 Comprehensive Institutional Plan.

#### **Access Theme I: Quality**

Access Goal 1: Attract and retain outstanding students

Access Strategy 1.2 – Retain exceptional undergraduate students and increase completion rates. Ensure the development of on-campus housing includes appealing and relevant programming elements for undergraduate students.

### Access Theme II: Learning Environment

Access Goal 7: Ensure the development and maintenance of quality formal and informal learning spaces

Access Strategy 7.2 – Ensure availability of quality space generally on campus. Develop a capital plan for student housing that focuses on deferred maintenance and expansion to meet the needs of the students.

### Access Theme III: Student Experience and Engagement

Access Goal 12: Enhance extra and co-curricular learning opportunities (i.e., supportive services, activities, and campus facilities that encourage and help facilitate student success)

Access Strategy 12.1 – Provide social/community activities and events that contribute to social development and community engagement in order to enhance the quality of the student experience and assist in the development of engaged citizenship.

#### CONSULTATION

SJC and U of A enter into an agreement. This section will be continuously updated with more details as the project moves forward.

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### PROJECT RISK ASSESSMENT

RISK	PROBABILITY	MITIGATION	COMMENTS
Project does not	Unlikely	The University will assign a	The University has sufficient
come within		professional Project Manager. A	expertise and resources to ensure
budget		combination of Best Value, IPD	the project is run in the most
		(integrated project delivery) and	efficient and effective way
		design-build will be utilized to	possible. The building services will
		assist building to and within	be independent of the existing
		budget.	infrastructure.
Project is not	Moderate	See above.	The University has sufficient
completed on		Need to work with GOA officials	expertise to ensure the project is
time		to ensure timing of the Order-in-	completed according to the project
		Council is in-line with project	timeline.
		timeline. Issues related to LRT	
		are being assessed and deemed	
		manageable.	
Insufficient	Unlikely	Research and studies indicate a	Demand for housing
demand		strong demand for on-campus	on-campus remains very high and
		housing options.	the University consistently has
		Marketing strategies will be put	been unable to service this
		in place to recruit for September	demand.
		2015.	
Financial Default	Unlikely	To facilitate the financing, the	See Page 8
by St. Joseph's		title of the land upon which the	
College		residence is to be located will be	
		transferred to the U of A as	
		security.	

### COST ESTIMATE

Hard Costs	\$27,386,938
Soft Costs	5,664,824
Contingency @ 5%	1,652,588
TOTAL PROJECT COST (including GST)	<u>\$34,989,057</u>

\*See Appendix 1 for detailed breakdown of capital costs

### SOURCE OF FUNDING

The preliminary estimated cost for this project is \$34,989,057.

St. Joseph's College Funds	\$4,500,000
ACFA Funding	
<ul><li> 4.31% interest</li><li> 30 year amortization</li></ul>	\$30,489,057
30 year amortization	

### **DEVELOPMENT AND OPERATING CONSIDERATIONS**

As described under Project Introduction, University of Alberta affiliate St Joseph's College wishes to have a 282 bed all-female residence constructed. This development fully supports the purpose and mandate of the College and the University by providing supportive housing for this underserved cohort.

The University of Alberta wishes to facilitate the most cost effective financing through the Alberta Capital Finance Authority, which ultimately leads to lower student rent. The University of Alberta, having considerable expertise in project delivery, will oversee design, construction and commissioning of the building.

The University and the College will execute all appropriate legal documents, after appropriate approval by the Lieutenant Governor, which may include:

• Land transfer from the College to the University (securitizing the debt);

• Land lease back to the College to operate and maintain for loan amortization period (any operating losses fall to the College);

• Land lease payment to the University equals debt payment for the loan amortization period; and

• Land transfer back to the College at the end of the loan amortization period.

There are three pro forma statements presented in Appendix 2. The worst case scenario is presented as the basis for funding approval. Also presented in Appendix 2 are the *most likely* and the best case scenarios. All operating costs including debt servicing are covered by revenue generation. Early year operating deficits (Year 0-4 in worst case scenario) will be covered by the surplus generated by the existing St. Joseph's College residence program.

This new community will represent a unique offering for students. This is due to the central location of the new residence, the residence being the only all-female option on campus, and a programming model that will support a strong living and learning environment within the residence building. There will also be sufficient student areas in terms of common social areas, laundry, and study areas that will allow the residence to be viewed as a premium option in the U of A on-campus housing inventory.

Deferred maintenance costs have been accounted for in the pro forma financial statements. The reserve fund will be contributed to on a yearly basis. In Year 1 of the project, the contribution to the fund is estimated to be \$225/bed, or \$63,500 annually. The contribution to the reserve fund is assumed to have inflation of 1% per annum. Between Year 1 and Year 5, the total contribution to the reserve fund is assumed to be just over \$323,500.

### **RECOMMENDATION**

Additional on-campus housing is needed in order for the University to meet its operational goals and objectives, namely attraction of rural and international students and to offer on-campus housing to 25% of the student population. To help support these goals being met, it is recommended that the University construct a 282 bed, all-female housing complex as an addition to SJC.

89 avenue

Women's Residence Number: 1430 Project: St. Joseph's College

Prepared by: Greg Freer 26/03/2013

# SITE FOOTPRINT

114 Street



+ Provides a green buffer on 114 St.

89 avenue

G.

114 Street

114 Street

parkade. Shares structure with underground

89 avenue

Only encroaches on the LRT easement once, and its massing is more forgiving to 89 avenue

Conserves more trees by building only above the parkade.



114 Street





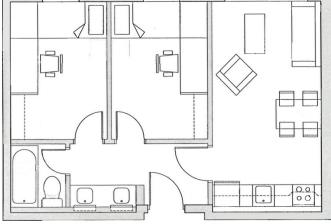


Figure 2-2 Bedroom

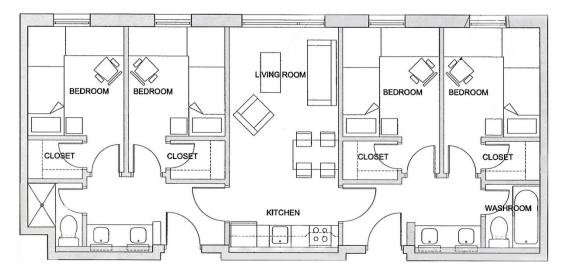


Figure 3-4 Bedroom

### APPENDIX 1

### Breakdown of Capital Costs

		282	Bed Count
ate:	07-May-13		
	Budget Elements	Costing Est.	Comments
		Soft Costs:	
	Consulting Fees (PM & A/M/E & Specialty)	\$2,996,594	8.9%
	QC/QA	\$180,000	
	Permits	\$140,000	
	Admin Req	\$20,000	
	Temporary Utilities (winter conditions etc)		Consumption Est only
	3rd Party Commissioning	\$35,000	No LEED
	Site Preparation	\$250,000	
	Utility Services	\$440,000	TBD based on existing service profile
	Data/Communication Services	\$150,000	
	Interior/Exterior Signage	\$35,000	
	Waste Equipment	\$50,000	
	Furnishings		Based on ECV Model, incl appliances
	Insurance	\$110,000	
	Other		
		Hard Costs:	
	Construction @ \$ 250/ft2 - 1.25 Gross Up	\$22,490,938	Gross up to be reviewed
			Based on \$30k/stall (90), above grd
		<b>*</b> • •== ••••	covered, excl tie in to Ed CP + above grd
	Parking		\$8000/stall (30)
	Demolition Related		Tie in to existing (building)
	Building Connection	\$200,000	
	Exterior (landscaping Etc)		TBC given existing tree grove concerns
	Hazmat Allowance (TBC)		Assumed present
	Sub-Total (Soft Costs)	\$5,896,594	
	Sub-Total (Hard Costs)	\$26,565,938	
	Soft and Hard Cost Total:	\$32,462,531	
	Hard Cost Contingency	\$1,604,960	Total Contingency At Concept
	Soft Cost Contingency	\$353,615	\$1,958,575
	Sub-Total:	\$34,421,106	
	GST @1.65 (net)		Contingences Out
	Grand Total:	\$34,989,057	\$33,030,483
		<b>**</b> • • • • • •	
	Hard Cost Per Bed:	\$94,205	
	Area (ft2) Per Bed:	319.02	

## Appendix 2

## Key Operating Assumptions

Escalators per Annum From	2011
Rental Revenue	2%
Property Tax	4%
Utilities	3%
All Other Expenses	3%
Parking Revenue	1%
Reserve Contribution	1%

### WORST CASE SENARIO; May 2, 2013

\$30,489,057 Mortgage - 30 year Amortization

### SJC Women's Residence - 2013 - FINANCIAL PROFORMA 2015 - 2044

### Assumptions

ASSUMPTIONS											
Bed Bed O Units								Escalators per An	num From 2011		
1-Bed 20								Rental Revenue			2.00%
2-Bed 98							L	Property Tax			4%
4-Bed 164								Utilities			3%
Total 282								All Other Expenses	3		3%
								Summer Revenue	-		1%
								Food Service Rever	nue / Costs		1%
							1	Parking Revenue			1%
Rental rate/bed/month				Mortgage Interes	st Rate	4.18%		Reserve Contributio	on		1%
1-Bed \$1,100				Annual Vacancy		10%		Lease Revenue (on	ly once every five	years)	3%
2-Bed \$750				Construction		\$34,989,057	L			·	
4-Bed \$675				Equity		\$4,500,000					
	Construction	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Revenue:											
Rental Revenue		2,474,400	2,523,888	2,574,366	2,625,853	2,678,370	2,731,938	2,786,576	2,842,308	2,899,154	2,957,137
Daycare Lease		-	-	-	-	-	-	-	-	-	-
Commercial Lease		-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)		160,650	162,257	163,879	165,518	167,173	168,845	170,533	172,239	173,961	175,701
Less Residential Winter Vacancy		(247,440)	(252,389)	(257,437)	(262,585)	(267,837)	(273,194)	(278,658)	(284,231)	(289,915)	(295,714)
Total Revenue	-	2,387,610	2,433,756	2,480,808	2,528,786	2,577,706	2,627,589	2,678,452	2,730,316	2,783,200	2,837,124
Expenses - Property Management:											
RLA Salaries & Benefits		52,500 <sup>°</sup>	54,075	55,697	57,368	59,089	60,862	62,688	64,568	66,505	68,501
Property Tax		25,000	26,000	27,040	28,122	29,246	30,416	31,633	32,898	34,214	35,583
Insurance		30,456	31,370	32,311	33,280	34,278	35,307	36,366	37,457	38,581	39,738
General & Administrative		13,500	13,905	14,322	14,752	15,194	15,650	16,120	16,603	17,101	17,614
Equipment/Furniture <\$5,000.00		10,152	10,457	10,770	11,093	11,426	11,769	12,122	12,486	12,860	13,246
Utilities		193,170 <sup>*</sup>	198,965	204,934	211,082	217,415	223,937	230,655	237,575	244,702	252,043
Maintenance		72,192 <sup>*</sup>	74,358	76,588	78,886	81,253	83,690	86,201	88,787	91,451	94,194
Janitorial Service		114,492	117,927	121,465	125,108	128,862	132,728	136,709	140,811	145,035	149,386
<u> </u>											

Capital Amortization 874,726 874,726 874,726 874,726 874,726 874,726 874,726 874,726 874,726 874,7 Interest Expense 174,945 1,269,332 1,247,214 1,224,162 1,200,136 1,175,095 1,148,996 1,121,795 1,093,444 1,063,896 1,033,0 Total Management Expenses 174,945 2,655,520 2,648,996 2,642,016 2,634,554 2,626,585 2,618,082 2,609,015 2,599,356 2,589,072 2,578,1 Net Income (Loss) (174,945) (267,910) (215,241) (161,208) (105,769) (48,879) 9,507 69,437 130,960 194,128 258,9 Transfer to Reserves 63,450 64,085 64,725 65,373 66,026 66,687 67,353 68,027 68,707 69,3 Net Contribution (174,945) (331,360) (279,325) (225,933) (171,141) (114,905) (57,180) 2,083 62,933 125,420 189,5 Cumulative Contribution from Operations (174,945) (506,306) (785,631) (1,011,564) (1,182,705) (1,297,611) (1,354,791) (1,352,707) (1,289,775) (1,164,354) (974,7

Reconcilliation to Cash Flow											
Add back Amortization	-	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,720
Add back Interest Expense		1,269,332	1,247,214	1,224,162	1,200,136	1,175,095	1,148,996	1,121,795	1,093,444	1,063,896	1,033,09
Less Debt Payment	-	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864
Net Cash Flow	(174,945)	19,834	49,751	80,091	110,857	142,052	173,679	205,740	238,239	271,178	304,56
Cumulative Cash Flow	(174,945)	(155,111)	(105,360)	(25,269)	85,588	227,640	401,319	607,059	845,299	1,116,477	1,421,037

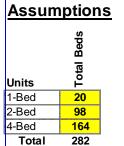
	Year 11	year 12	Year 13	Year 14
137	3,016,280	3,076,605	3,138,137	3,200,900
-	-	-	-	-
-	-	-	-	-
701	177,458	179,232	181,024	182,835
714)	(301,628)	(307,661)	(313,814)	(320,090)
124	2,892,109	2,948,177	3,005,348	3,063,645
501	70,556	72,672	74,852	77,098
583	37,006	38,486	40,026	41,627
738	40,930	42,158	43,423	44,726
514	18,143	18,687	19,248	19,825
246	13,643	14,053	14,474	14,909
043	259,604	267,392	275,414	283,677
194	97,020	99,931	102,929	106,016
386	153,868	158,484	163,238	168,135
726	874,726	874,726	874,726	874,726
099	1,001,001	967,547	932,680	896,340
131	2,566,498	2,554,137	2,541,011	2,527,079
993	325,611	394,040	464,337	536,566
394	70,088	70,789	71,497	72,212
599	255,523	323,251	392,840	464,354
755)	(719,232)	(395,982)	(3,141)	461,213
10.6	0= · === '	05 / 555 /	0000	<b>6</b>
726	874,726	874,726	874,726	874,726
099	1,001,001	967,547	932,680	896,340
364)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)
560	338,387	372,660	407,383	442,556
37	1,759,424	2,132,084	2,539,467	2,982,023

	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20	Year 21	Year 22	Year 23	Year 24	Year 25	year 26	Year 27	Year 28	Year 29
Revenue:															
Rental Revenue	3,264,918	3,330,217	3,396,821	3,464,757	3,534,053	3,604,734	3,676,828	3,750,365	3,825,372	3,901,880	3,979,917	4,059,515	4,140,706	4,223,520	4,307,990
Daycare Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Commercial Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)	184,663	186,510	188,375	190,259	192,161	194,083	196,024	197,984	199,964	201,963	203,983	206,023	208,083	210,164	212,265
Less Residential Winter Vacancy	(326,492)	(333,022)	(339,682)	(346,476)	(353,405)	(360,473)	(367,683)	(375,036)	(382,537)	(390,188)	(397,992)	(405,952)	(414,071)	(422,352)	(430,799)
Total Revenue	3,123,089	3,183,705	3,245,514	3,308,540	3,372,808	3,438,343	3,505,169	3,573,312	3,642,798	3,713,655	3,785,908	3,859,587	3,934,718	4,011,332	4,089,457
Expenses - Property Management:															
RLA Salaries & Benefits	79,411	81,793	84,247	86,775	89,378	92,059	94,821	97,665	100,595	103,613	106,722	109,923	113,221	116,618	120,116
Property Tax	43,292	45,024	46,825	48,698	50,645	52,671	54,778	56,969	59,248	61,618	64,083	66,646	69,312	72,084	74,968
Insurance	46,067	47,449	48,873	50,339	51,849	53,405	55,007	56,657	58,357	60,108	61,911	63,768	65,681	67,652	69,681
General & Administrative	20,420	21,033	21,664	22,313	22,983	23,672	24,383	25,114	25,867	26,643	27,443	28,266	29,114	29,987	30,887
Equipment/Furniture <\$5,000.00	15,356	15,816	16,291	16,780	17,283	17,802	18,336	18,886	19,452	20,036	20,637	21,256	21,894	22,551	23,227
Utilities	292,187	300,953	309,981	319,281	328,859	338,725	348,887	359,353	370,134	381,238	392,675	404,455	416,589	429,086	441,959
Maintenance	109,197	112,473	115,847	119,322	122,902	126,589	130,387	134,298	138,327	142,477	146,751	151,154	155,689	160,359	165,170
Janitorial Service	173,179	178,375	183,726	189,238	194,915	200,762	206,785	212,989	219,379	225,960	232,739	239,721	246,912	254,320	261,949
Capital Amortization	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726
Interest Expense	858,464	818,989	777,845	734,964	690,271	643,690	595,140	544,540	491,802	436,836	379,548	319,840	257,609	192,749	125,150
Total Management Expenses	2,512,300	2,496,631	2,480,025	2,462,435	2,443,812	2,424,101	2,403,249	2,381,198	2,357,888	2,333,255	2,307,234	2,279,755	2,250,747	2,220,133	2,187,834
Net Income (Loss)	610,789	687,074	765,488	846,105	928,997	1,014,242	1,101,920	1,192,114	1,284,910	1,380,400	1,478,674	1,579,831	1,683,971	1,791,199	1,901,623
Transfer to Reserves	72,934	73,663	74,400	75,144	75,896	76,655	77,421	78,195	78,977	79,767	80,565	81,370	82,184	83,006	83,836
Net Contribution	537,855	613,410	691,088	770,961	853,101	937,587	1,024,499	1,113,918	1,205,933	1,300,633	1,398,110	1,498,461	1,601,787	1,708,193	1,817,787
Cumulative Contribution from Operations	999,068	1,612,478	2,303,567	3,074,527	3,927,628	4,865,215	5,889,714	7,003,632	8,209,566	9,510,198	10,908,308	12,406,769	14,008,556	15,716,749	17,534,536
Reconcilliation to Cash Flow															
Add back Amortization	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469
Add back Interest Expense	858,464	818,989	777,845	734,964	690,271	643,690	595,140	544,540	491,802	436,836	379,548	319,840	257,609	192,749	125,150
Less Debt Payment	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,792,864)	(1,473,024)	(1,535,255)	(1,600,115)	(1,667,714)
Net Cash Flow	459,924	496,004	532,539	569,529	606,977	644,881	683,244	722,063	761,340	801,073	841,262	1,201,745	1,180,610	1,157,296	1,131,691
Cumulative Cash Flow	3,441,947	3,937,951	4,470,490	5,040,019	5,646,996	6,291,877	6,975,121	7,697,184	8,458,524	9,259,597	10,100,859	11,302,604	12,483,214	13,640,511	14,772,202

### MOST LIKELY; May 2, 2013

\$30,489,057 Mortgage - 30 year Amortization

### SJC Women's Residence - 2013 - FINANCIAL PROFORMA 2015 - 2044



Mortgage Interest Rate 3.73% Annual Vacancy 7%
Annual Vacancy 7%
Construction \$34,989,057
Equity \$4,500,000

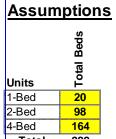
	Construction	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	year 12	Year 13	Year 14
Revenue:		0.000.000	0.404.470	0.400.400	0.500.500	0.500.000	0.004.000	0.004.540	0 700 007	0 700 000	0.040.000	0.005.000	0.000.050	0.000.005	
Rental Revenue		2,383,800	2,431,476	2,480,106	2,529,708	2,580,302	2,631,908	2,684,546	2,738,237	2,793,002	2,848,862	2,905,839	2,963,956	3,023,235	3,083,69
Daycare Lease			-	-	-	-	-	-	-	-	-	-	-	-	-
Commercial Lease			-	-	-	-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)		170,100 <sup>*</sup>	171,801	173,519	175,254	177,007	178,777	180,565	182,370	184,194	186,036	187,896	189,775	191,673	193,59
Less Residential Winter Vacancy		(166,866)	(170,203)	(173,607)	(177,080)	(180,621)	(184,234)	(187,918)	(191,677)	(195,510)	(199,420)	(203,409)	(207,477)	(211,626)	(215,85
Total Revenue	-	2,387,034	2,433,074	2,480,017	2,527,882	2,576,687	2,626,451	2,677,192	2,728,931	2,781,685	2,835,477	2,890,326	2,946,254	3,003,281	3,061,43
Expenses - Property Management:															
RLA Salaries & Benefits		52,500	54,075	55,697	57,368	59,089	60,862	62,688	64,568	66,505	68,501	70,556	72,672	74,852	77,09
Property Tax		25,000	26,000	27,040	28,122	29,246	30,416	31,633	32,898	34,214	35,583	37,006	38,486	40,026	41,62
Insurance		30,456	31,370	32,311	33,280	34,278	35,307	36,366	37,457	38,581	39,738	40,930	42,158	43,423	44,72
General & Administrative		13,500	13,905	14,322	14,752	15,194	15,650	16,120	16,603	17,101	17,614	18,143	18,687	19,248	19,82
Equipment/Furniture <\$5,000.00		10,152	10,457	10,770	11,093	11,426	11,769	12,122	12,486	12,860	13,246	13,643	14,053	14,474	14,90
Utilities		193,170 <sup>*</sup>	198,965	204,934	211,082	217,415	223,937	230,655	237,575	244,702	252,043	259,604	267,392	275,414	283,67
Maintenance		72,192	74,358	76,588	78,886	81,253	83,690	86,201	88,787	91,451	94,194	97,020	99,931	102,929	106,01
Janitorial Service		114,492	117,927	121,465	125,108	128,862	132,728	136,709	140,811	145,035	149,386	153,868	158,484	163,238	168,13
Capital Amortization		874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,72
Interest Expense	174,945	1,132,323	1,111,038	1,088,950	1,066,031	1,042,249	1,017,572	991,965	965,393	937,821	909,211	879,524	848,718	816,752	783,58
Total Management Expenses	174,945	2,518,512	2,512,820	2,506,804	2,500,450	2,493,739	2,486,657	2,479,185	2,471,305	2,462,998	2,454,243	2,445,020	2,435,308	2,425,083	2,414,32
			<u></u>												
Net Income (Loss)	(174,945)	(131,478)	(79,746)	(26,787)	27,433	82,948	139,794	198,007	257,626	318,688	381,234	445,306	510,946	578,198	647,10
Transfer to Reserves	-	63,450	64,085	64,725	65,373	66,026	66,687	67,353	68,027	68,707	69,394	70,088	70,789	71,497	72,21
Net Contribution	(174,945)	(194,928)	(143,831)	(91,512)	(37,940)	16,922	73,107	130,654	189,599	249,981	311,840	375,218	440,157	506,701	574,89
Cumulative Contribution from Operations	(174,945)	(369,873)	(513,704)	(605,216)	(643,156)	(626,234)	(553,127)	(422,473)	(232,874)	17,106	328,946	704,164	1,144,321	1,651,022	2,225,91
Reconcilliation to Cash Flow															
Add back Amortization	-	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,72
Add back Interest Expense		1,132,323	1,111,038	1,088,950	1,066,031	1,042,249	1,017,572	991,965	965,393	937,821	909,211	879,524	848,718	816,752	783,58
Less Debt Payment	-	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,55
Net Cash Flow	(174,945)	114,563	144,374	174,605	205,259	236,338	267,846	299,786	332,159	364,969	398,218	431,909	466,042	500,621	535,64
Cumulative Cash Flow	(174,945)	(60,382)	83,992	258,597	463,856	700,194	968,040	1,267,826	1,599,985	1,964,955	2,363,173	2,795,082	3,261,124	3,761,745	4,297,39

	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20	Year 21	Year 22	Year 23	Year 24	Year 25	year 26	Year 27	Year 28	Year 29
Revenue:															
Rental Revenue	3,145,373	3,208,281	3,272,447	3,337,895	3,404,653	3,472,746	3,542,201	3,613,045	3,685,306	3,759,012	3,834,193	3,910,877	3,989,094	4,068,876	4,150,254
Daycare Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Commercial Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)	195,526	197,481	199,456	201,450	203,465	205,499	207,554	209,630	211,726	213,843	215,982	218,142	220,323	222,526	224,752
Less Residential Winter Vacancy	(220,176)	(224,580)	(229,071)	(233,653)	(238,326)	(243,092)	(247,954)	(252,913)	(257,971)	(263,131)	(268,393)	(273,761)	(279,237)	(284,821)	(290,518)
Total Revenue	3,120,723	3,181,182	3,242,831	3,305,693	3,369,792	3,435,154	3,501,802	3,569,762	3,639,061	3,709,725	3,781,781	3,855,257	3,930,181	4,006,581	4,084,487
Expenses - Property Management:															
RLA Salaries & Benefits	79,411	81,793	84,247	86,775	89,378	92,059	94,821	97,665	100,595	103,613	106,722	109,923	113,221	116,618	120,116
Property Tax	43,292	45,024	46,825	48,698	50,645	52,671	54,778	56,969	59,248	61,618	64,083	66,646	69,312	72,084	74,968
Insurance	46,067	47,449	48,873	50,339	51,849	53,405	55,007	56,657	58,357	60,108	61,911	63,768	65,681	67,652	69,681
General & Administrative	20,420	21,033	21,664	22,313	22,983	23,672	24,383	25,114	25,867	26,643	27,443	28,266	29,114	29,987	30,887
Equipment/Furniture <\$5,000.00	15,356	15,816	16,291	16,780	17,283	17,802	18,336	18,886	19,452	20,036	20,637	21,256	21,894	22,551	23,227
Utilities	292,187	300,953	309,981	319,281	328,859	338,725	348,887	359,353	370,134	381,238	392,675	404,455	416,589	429,086	441,959
Maintenance	109,197	112,473	115,847	119,322	122,902	126,589	130,387	134,298	138,327	142,477	146,751	151,154	155,689	160,359	165,170
Janitorial Service	173,179	178,375	183,726	189,238	194,915	200,762	206,785	212,989	219,379	225,960	232,739	239,721	246,912	254,320	261,949
Capital Amortization	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726	874,726
Interest Expense	749,164	713,450	676,390	637,935	598,032	556,626	513,660	469,077	422,815	374,810	324,998	273,311	219,676	164,022	106,273
Total Management Expenses	2,403,000	2,391,092	2,378,570	2,365,406	2,351,572	2,337,037	2,321,769	2,305,735	2,288,901	2,271,230	2,252,685	2,233,226	2,212,814	2,191,406	2,168,957
Net Income (Loss)	717,723	790,090	864,261	940,287	1,018,220	1,098,116	1,180,032	1,264,027	1,350,160	1,438,495	1,529,097	1,622,031	1,717,366	1,815,175	1,915,530
Transfer to Reserves	72,934	73,663	74,400	75,144	75,896	76,655	77,421	78,195	78,977	79,767	80,565	81,370	82,184	83,006	83,836
Net Contribution	644,789	716,427	789,861	865,142	942,324	1,021,462	1,102,611	1,185,832	1,271,183	1,358,728	1,448,532	1,540,660	1,635,182	1,732,169	1,831,695
Cumulative Contribution from Operations	2,870,707	3,587,134	4,376,995	5,242,137	6,184,462	7,205,923	8,308,535	9,494,366	10,765,549	12,124,278	13,572,810	15,113,470	16,748,652	18,480,822	20,312,516
Reconcilliation to Cash Flow															
Add back Amortization	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469
Add back Interest Expense	749,164	713,450	676,390	637,935	598,032	556,626	513,660	469,077	422,815	374,810	324,998	273,311	219,676	164,022	106,273
Less Debt Payment	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,697,559)	(1,424,249)	(1,477,883)	(1,533,537)	(1,591,286)
Net Cash Flow	552,863	588,786	625,161	661,987	699,266	736,997	775,181	813,818	852,908	892,449	932,440	1,246,191	1,233,445	1,219,124	1,203,150
Cumulative Cash Flow	4,850,254	5,439,040	6,064,201	6,726,188	7,425,454	8,162,451	8,937,632	9,751,450	10,604,358	11,496,807	12,429,247	13,675,438	14,908,882	16,128,006	17,331,157

### BEST; May 2, 2013

\$29,989,057 Mortgage - 30 year Amortization

### SJC Women's Residence - 2013 - FINANCIAL PROFORMA 2015 - 2044



Units	Total			Escalators per Annum From 2011	
1-Bed	20			Rental Revenue	2.00%
2-Bed	98			Property Tax	4%
4-Bed	<mark>164</mark>			Utilities	<mark>3%</mark>
Total	282			All Other Expenses	3%
				Summer Revenue	1%
				Food Service Revenue / Costs	1%
				Parking Revenue	1%
Rental rate	/bed/month	Mortgage Interest Rate	3.38%	Reserve Contribution	1%
1-Bed	\$1,050	Annual Vacancy	4%	Lease Revenue (only once every five years)	3%
2-Bed	<mark>\$725</mark>	Construction	\$34,489,057		
4-Bed	<mark>\$650</mark>	Equity	\$4,500,000		

	Construction	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	year 12	Year 13	Year 14
Revenue:															
Rental Revenue		2,383,800	2,431,476	2,480,106	2,529,708	2,580,302	2,631,908	2,684,546	2,738,237	2,793,002	2,848,862	2,905,839	2,963,956	3,023,235	3,083,69
Daycare Lease		-	-	-	-	-	-	-	-	-	-	-	-	-	-
Commercial Lease		-	-	-	-	-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)		170,100 <sup>°</sup>	171,801	173,519	175,254	177,007	178,777	180,565	182,370	184,194	186,036	187,896	189,775	191,673	193,59
Less Residential Winter Vacancy		(95,352)	(97,259)	(99,204)	(101,188)	(103,212)	(105,276)	(107,382)	(109,529)	(111,720)	(113,954)	(116,234)	(118,558)	(120,929)	(123,34
Total Revenue	-	2,458,548	2,506,018	2,554,420	2,603,774	2,654,096	2,705,408	2,757,729	2,811,078	2,865,475	2,920,943	2,977,502	3,035,173	3,093,978	3,153,94 <sup>-</sup>
Expenses - Property Management:															
RLA Salaries & Benefits		52,500	54,075	55,697	57,368	59,089	60,862	62,688	64,568	66,505	68,501	70,556	72,672	74,852	77,098
Property Tax		25,000	26,000	27,040	28,122	29,246	30,416	31,633	32,898	34,214	35,583	37,006	38,486	40,026	41,62
Insurance		30,456	31,370	32,311	33,280	34,278	35,307	36,366	37,457	38,581	39,738	40,930	42,158	43,423	44,72
General & Administrative		13,500	13,905	14,322	14,752	15,194	15,650	16,120	16,603	17,101	17,614	18,143	18,687	19,248	19,82
Equipment/Furniture <\$5,000.00		10,152	10,457	10,770	11,093	11,426	11,769	12,122	12,486	12,860	13,246	13,643	14,053	14,474	14,90
Utilities		193,170 <sup>*</sup>	198,965	204,934	211,082	217,415	223,937	230,655	237,575	244,702	252,043	259,604	267,392	275,414	283,67
Maintenance		72,192	74,358	76,588	78,886	81,253	83,690	86,201	88,787	91,451	94,194	97,020	99,931	102,929	106,010
Janitorial Service		114,492	117,927	121,465	125,108	128,862	132,728	136,709	140,811	145,035	149,386	153,868	158,484	163,238	168,13
Capital Amortization		862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,22
Interest Expense	172,445	1,008,988	988,884	968,095	946,597	924,366	901,377	877,604	853,021	827,599	801,311	774,127	746,015	716,945	686,884
Total Management Expenses	172,445	2,382,676	2,378,167	2,373,449	2,368,515	2,363,356	2,357,963	2,352,325	2,346,433	2,340,276	2,333,843	2,327,123	2,320,105	2,312,776	2,305,123
		75 070	407.054	400.074	005 050	000 7/0	0.17.4.40	405 404	101.015	505 000	507 400	050 070	745 000	704 000	040.04
Net Income (Loss)	(172,445)	75,872	127,851	180,971	235,258	290,740	347,446	405,404	464,645	525,200	587,100	650,378	715,068	781,203	848,81
Transfer to Reserves	-	63,450	64,085	64,725	65,373	66,026	66,687	67,353	68,027	68,707	69,394	70,088	70,789	71,497	72,21
Net Contribution	(172,445)	12,422	63,767	116,246	169,886	224,714	280,759	338,050	396,618	456,493	517,706	580,290	644,278	709,705	776,60
Cumulative Contribution from Operations	(172,445)	(160,024)	(96,257)	19,989	189,875	414,589	695,348	1,033,398	1,430,016	1,886,509	2,404,214	2,984,504	3,628,783	4,338,488	5,115,094
Reconcilliation to Cash Flow															
Add back Amortization	-	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,22
Add back Interest Expense	i	1,008,988	988,884	968,095	946,597	924,366	901,377	877,604	853,021	827,599	801,311	774,127	746,015	716,945	686,884
Less Debt Payment	-	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,61
Net Cash Flow	(172,445)	285,023	316,265	347,955	380,096	412,694	445,750	479,268	513,253	547,706	582,631	618,030	653,907	690,264	727,104
Cumulative Cash Flow	(172,445)	112,578	428,843	776,797	1,156,894	1,569,587	2,015,337	2,494,605	3,007,858	3,555,564	4,138,194	4,756,224	5,410,131	6,100,395	6,827,499

	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20	Year 21	Year 22	Year 23	Year 24	Year 25	year 26	Year 27	Year 28	Year 29
Revenue:															
Rental Revenue	3,145,373	3,208,281	3,272,447	3,337,895	3,404,653	3,472,746	3,542,201	3,613,045	3,685,306	3,759,012	3,834,193	3,910,877	3,989,094	4,068,876	4,150,254
Daycare Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Commercial Lease	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Parking (underground and above ground)	195,526	197,481	199,456	201,450	203,465	205,499	207,554	209,630	211,726	213,843	215,982	218,142	220,323	222,526	224,752
Less Residential Winter Vacancy	(125,815)	(128,331)	(130,898)	(133,516)	(136,186)	(138,910)	(141,688)	(144,522)	(147,412)	(150,360)	(153,368)	(156,435)	(159,564)	(162,755)	(166,010)
Total Revenue	3,215,084	3,277,431	3,341,004	3,405,830	3,471,932	3,539,336	3,608,068	3,678,153	3,749,620	3,822,495	3,896,807	3,972,583	4,049,853	4,128,647	4,208,995
Expenses - Property Management:															
RLA Salaries & Benefits	79,411	81,793	84,247	86,775	89,378	92,059	94,821	97,665	100,595	103,613	106,722	109,923	113,221	116,618	120,116
Property Tax	43,292	45,024	46,825	48,698	50,645	52,671	54,778	56,969	59,248	61,618	64,083	66,646	69,312	72,084	74,968
Insurance	46,067	47,449	48,873	50,339	51,849	53,405	55,007	56,657	58,357	60,108	61,911	63,768	65,681	67,652	69,681
General & Administrative	20,420	21,033	21,664	22,313	22,983	23,672	24,383	25,114	25,867	26,643	27,443	28,266	29,114	29,987	30,887
Equipment/Furniture <\$5,000.00	15,356	15,816	16,291	16,780	17,283	17,802	18,336	18,886	19,452	20,036	20,637	21,256	21,894	22,551	23,227
Utilities	292,187	300,953	309,981	319,281	328,859	338,725	348,887	359,353	370,134	381,238	392,675	404,455	416,589	429,086	441,959
Maintenance	109,197	112,473	115,847	119,322	122,902	126,589	130,387	134,298	138,327	142,477	146,751	151,154	155,689	160,359	165,170
Janitorial Service	173,179	178,375	183,726	189,238	194,915	200,762	206,785	212,989	219,379	225,960	232,739	239,721	246,912	254,320	261,949
Capital Amortization	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226	862,226
Interest Expense	655,798	623,652	590,410	556,034	520,487	483,727	445,714	406,405	365,756	323,721	280,252	235,302	188,819	140,751	91,045
Total Management Expenses	2,297,134	2,288,794	2,280,089	2,271,006	2,261,528	2,251,639	2,241,323	2,230,564	2,219,342	2,207,640	2,195,439	2,182,718	2,169,457	2,155,634	2,141,229
Net Income (Loss)	917,951	988,637	1,060,915	1,134,824	1,210,404	1,287,697	1,366,744	1,447,590	1,530,278	1,614,855	1,701,368	1,789,866	1,880,397	1,973,013	2,067,766
Transfer to Reserves	72,934	73,663	74,400	75,144	75,896	76,655	77,421	78,195	78,977	79,767	80,565	81,370	82,184	83,006	83,836
Net Contribution	845,016	914,973	986,515	1,059,680	1,134,509	1,211,043	1,289,323	1,369,395	1,451,301	1,535,088	1,620,804	1,708,495	1,798,213	1,890,007	1,983,931
Cumulative Contribution from Operations	5,960,111	6,875,084	7,861,599	8,921,279	10,055,788	11,266,830	12,556,154	13,925,548	15,376,849	16,911,938	18,532,741	20,241,237	22,039,449	23,929,456	25,913,387
Reconcilliation to Cash Flow															
Add back Amortization	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469	856,469
Add back Interest Expense	655,798	623,652	590,410	556,034	520,487	483,727	445,714	406,405	365,756	323,721	280,252	235,302	188,819	140,751	91,045
Less Debt Payment	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,598,613)	(1,363,311)	(1,409,794)	(1,457,862)	(1,507,568)
Net Cash Flow	758,670	796,481	834,781	873,570	912,852	952,626	992,894	1,033,656	1,074,913	1,116,665	1,158,912	1,436,955	1,433,706	1,429,365	1,423,876
Cumulative Cash Flow	7,586,169	8,382,650	9,217,431	10,091,001	11,003,852	11,956,478	12,949,372	13,983,028	15,057,941	16,174,606	17,333,518	18,770,473	20,204,179	21,633,545	23,057,420

# MEMORANDUM OF UNDERSTANDING ("MOU") MADE AS OF MARCH 21, 2013 (the "Effective Date").

### BETWEEN:

## ST. JOSEPH'S COLLEGE

(the "College")

and

### THE GOVERNORS OF THE UNIVERSITY OF ALBERTA

(the "University")

### WHEREAS:

- **Å.** The College owns lands (the "College Lands") which are located within the boundary of the main campus of the University;
- **B.** Each of the College and the University has determined that it is in its interest to pursue discussions to establish a formal collaboration (the "Collaboration") with the other for the development, construction and operation of a residence to provide student living accommodation and student life supports (the "Residence") on a portion of the College Lands (such portion together with the improvements existing on the same from time to time being the "Residence Lands");

THEREFORE EACH OF THE COLLEGE AND THE UNIVERSITY agrees with the other as follows:

#### 1. PURPOSE OF MOU - This MOU:

- 1.1 affirms the intent of each of the College and the University to discuss and negotiate a framework and a formal agreement or agreements for the Collaboration (the "Framework and Agreements"); and
- 1.2 sets forth certain current expectations of the parties with respect to the Framework and Agreements.

The relationship established pursuant to this MOU is intended to benefit each party and it is expected that each party shall act in good faith in the discussion and negotiation of the Framework and Agreements with resulting benefits for each party. However, except for the provisions set forth in Articles 5:

- 1.3 this MOU does not create any legally binding obligation on the part of either party; and
- 1.4 neither party is or will be entitled to seek monetary damages or other compensation against the other party based on any alleged failure or breach by the other of the terms of this MOU.
- 2. TERM OF MOU The term of this MOU (the "MOU") commences on the Effective Date and ends on the date that this MOU terminates whether as a result of termination in accordance with by notice as provided in this MOU or the date specified in the Framework and Agreements. Either party may terminate this MOU by not less than thirty (30) days written notice to the other party.

- 3. COMMITMENT OF PARTIES Each of the parties shall negotiate in good faith and use reasonable efforts to establish the Framework and Agreements as soon as reasonably possible. Unless and until the Framework and Agreement are established each of the parties shall also participate in, or cause its representatives to participate in, the Steering Committee referred to in Section 4.3 and shall undertake such other activities as agreed upon between the parties.
- 4. FRAMEWORK The current expectations of the parties with respect to the Framework include the following general principles:
  - 4.1 the Framework will anticipate that the financing of the development of the Residence will be obtained by the University from Alberta Capital Finance Authority ("AFCA") on terms and conditions, including security, acceptable to each of the University and the College;
  - 4.2 the Framework may require title to the Residence Lands to be transferred to the University and mortgage security on the Residence Lands to be granted by the University to ACFA in which case the Residence Lands would be leased to the College for use as a residence and such lease would provide that the Residence Lands will be retransferred to the College upon the mortgage security being retired by the University with funds received from the College pursuant to the lease;
  - 4.3 the Framework will define the collaborative processes to be implemented by the College and the University for the development of the Residence which is currently expected to accommodate approximately 300 beds and may include space designed to meet the needs of the students in residence including laundry facilities, meeting spaces, social spaces, study spaces, storage, common areas and parking. It is expected that such processes will include the continuation of a Steering Committee to be established through separate agreement of the parties within thirty (30) days of execution and delivery of this MOU;
  - 4.4 the Framework will provide for the University at its cost to undertake the necessary steps to amend its Long Range Development Plan to permit the development of the Residence on the Residence Lands;
  - 4.5 the Framework will provide that any costs incurred to ensure the development and construction of the Residence is consistent with the requirements of The City of Edmonton pursuant to the Right of Way Agreement made the 22 day of February, 1994 between The College and The City of Edmonton will form a part of the budgeted costs of development and construction of the Residence.
- 5. COSTS AND EXPENSES Except as otherwise provided in this MOU or in any other agreement entered into between the parties respecting the Collaboration each of the Parties shall bear its own costs and expenses arising from activities undertaken in furtherance of this MOU or such other agreements respecting the Collaboration. Notwithstanding the foregoing:
  - 5.1 the College shall be responsible for any and all costs and expenses of any third party consultants whether retained by the College, retained by the College and the University together or retained by the University alone following the Effective Date for the provision of design or development services for the Residence. To the extent such costs and expenses are incurred by the University the College shall pay the same to the University upon demand by the University.

- 5.2 the College shall be responsible for and shall pay to the University a fee in the amount of \$35,000 and any applicable GST as an allowance against the internal staff costs and expenses of the University in providing those services contemplated in Schedule A hereto during the initial design stage of the Residence, that is up to the awarding of the design build construction contract, such monies to be paid as follows unless otherwise provide in the Agreements:
  - 5.2.1 one-half of such amount upon an agreed request for proposal package being presented to the market for the design build contractor; and
  - 5.2.2 one-half of such amount upon the awarding of the design build construction contract.

It is expected that the foregoing payments will be a credit against any percentage fee payable to the University by the College for its project management office services pursuant to the Formal Agreement.

- 6. CONFIDENTIALITY Information disclosed by one Party to the other pursuant to this MOU shall be deemed to be confidential information unless otherwise provided in writing at the time of such disclosure of written information or unless otherwise stated orally at the time of oral disclosure of such information. Each Party shall use all reasonable efforts to treat and keep confidential, and cause its officers, directors, employees and volunteers, to treat and keep confidential, any such information received by it from the other. Reasonable efforts will in no event be less than the efforts used by the receiving party to protect its own confidential information. Any confidential information will be disclosed within the receiving Party only on a "need to know" basis. The obligation to keep confidential will however not apply to information, and such information shall not be considered confidential information, which:
  - 6.1 was in recipient's possession before receipt from discloser;
  - 6.2 is or becomes a matter of public knowledge through no fault of recipient;
  - 6.3 is rightfully received by recipient from a third party without a duty of confidentiality;
  - 6.4 is disclosed by discloser to a third party without a duty of confidentiality on the third party;

Notwithstanding the foregoing provisions of this Article 6 a recipient may disclose information if such disclosure:

- 6.5 is required by law including but not limited to applicable statute, regulation or other enactment or by lawful order of a court or administrative tribunal having jurisdiction provided recipient provides discloser with immediate notice of such requirement upon recipient's receipt of notice of the same; or
- 6.6 is made by the recipient with the discloser's prior written approval.

- 7. Freedom of Information and Protection of Privacy The University is a public body subject to the *Freedom of Information and Protection of Privacy Act* (Alberta) ("FOIPP"). Notwithstanding anything else in this MOU, confidentiality of any documents that may be circulated among the parties cannot be ensured. Provisions exist under FOIPP to allow disclosure of personal or business information where disclosure would not be harmful to a party's business interests or would not be deemed an unreasonable invasion of personal privacy as defined within FOIPP. Each party shall each bear the burden and associated costs of records management practices to the extent such practices are required by it under FOIPP.
- 8. Survival The provisions of Article 5, Article 6 and Article 7 shall survive the expiration or termination of the Term.
- 9. Notices Any notice given by one Party to another pursuant to this MOU must be given in writing and must either be delivered by courier or messenger during normal office hours or faxed to the Party or to whom the same is intended as set forth below:

To UAlberta:	Don Hickey Vice-President (Facilities and Operations)						
	2-04 South Academic						
	University of Alberta						
	Edmonton, AB Canada T6G 2J9						
	Phone: (780) 492 9238						
	Fax: (780) 492 1439						

To the College:

Attention: Amanda Villetard, CA, MPAcc, Chief Administration Officer St. Joseph's College University of Alberta Edmonton, AB T6G 2J5 Phone: (780) 492-7681, ext. 225 Fax: (780) 492-8145

IN WITNESS WHEREOF the Parties have caused this Memorandum to be executed as of the date first above written.

ST. JOSEPH'S COLLEGE
Per: Mull
Fr. Terry Kirsch,
President //
Per: Autom
Dr. Brian Maraj,
Academic Dean
Per:
Kevin P. Feehan, Q.C.,
Vice-Chair, Chair of Strategic Planning Committee
Per: ARaylu
Phil Payne
Board Member, Chair of Finance Committee
Per, Smanch Villetard
Amanda Villetard,
Chief Administration Officer

THE GOVERNORS OF THE UNIVERSITY OF ALBERTA	
ACKIF1-7	
Signature of Authorized Officer	
Don Hickey	
Printed Name of Authorized Officer	
Vice-President (Facilities and Operations)	
Position of Authorized Officer	

#### SCHEDULE A Scope of Duties

The University shall provide leadership and management in the co-ordination, administration and completion of the Residence (the "Project"), including all aspects of scope, time, cost and quality. In that regard, the University shall act as the project management liaison for the College in its relationship with its Contractors. The University is responsible for providing organization, methods and systems to deal specifically with the co-ordination of the concurrent design and construction of the Project.

#### **Specific Duties and Responsibilities**

The University shall exercise the standard of care, skill and diligence in the performance of the Services customary to the industry.

The University shall ensure that full and complete disclosure of all relevant information relating to the Project is provided to the College, in such form as the College may reasonably require.

The University shall keep the College informed on an ongoing basis on issues arising in the performance of the Services and arising in its communications with the Contractors on the Project.

The University shall apply industry standards to the Services and to the Project, except to the extent that the College modifies such standards in writing

#### **Basic Services**

#### Coordination, Project Planning for the Project

- verifying planning level budgets for the Project along with related scheduling and cash flow requirements,
- reviewing, developing implementation strategies,
- preparing and presenting Project briefs to the College as may be required.
- confirming goals, objectives, priorities, constraints,
- developing a Project Risk Management Program, including process and mitigation strategies,
- confirming scope of work with the Office of the University Architect,
- confirming associated costs of the Project and identification of budget risk and control strategies
- participating in developing development strategies for the Project,

#### Development

- ensuring the preparation of and general arrangement of drawings to facilitate construction in accordance with the procurement strategy,
- defining Project as to size and range of costs,

- coordinating value engineering assessments when required,
- arranging for Geotechnical investigations, special surveys, environmental impact studies or other such studies as may be required,
- assessing and communicating the University's technical requirements,
- communicates the University's quality criteria expectations and requirements,
- confirming to design team the University's requirements for design guidelines, record drawings requirements, CAFM, safety codes, and roles of the College and University departments,
- updating estimates, budgets, cash flow and scheduling requirements, preparing other related elements of Project master planning,
- assessing Project risks, in conjunction with the College
- providing special liaison and assistance with outside agencies and groups as required,

### Implementation

- coordinating the review process and seeks appropriate approvals,
- coordinating the preparation of design development drawings, and seeks appropriate approval
- conducting value-engineering sessions with Project team as required,
- reviewing and updating of budgets, cash flows and schedules,
- assisting the College with defining operating and maintenance requirements for the Project when requested,
- coordinating the preparation of construction drawings and technical specifications, compatible with the University's requirements,
- coordinating formal design review with required departments.
- assisting with the preparation of tender call documents,
- participating in the identification of contractors, suppliers,
- providing procurement advice
- attending and participating in contractor meeting
- updating and monitoring Approved Budgets, cash flow, and schedules,
- assisting in resolving disputes that may arise during construction,
- managing the change order control process, recommending approval of change orders,

- monitoring review of shop drawings for conformity with contract documents,
- monitoring review of warrantees and record drawings submitted by the Contractor,
- reporting and maintaining all records,
- monitoring and recommending approval of estimates to changes to scope of work,
- reviewing and recommending for approval all progress claim invoices,
- monitoring all payments to consultants, Contractors, and suppliers,
- preparing payment and holdback reports (both deficiency holdbacks and builders lien holdbacks) coordinate the provisions under the Builders Lien Act,
- monitoring site management and construction activities,
- providing oversight of commissioning activities
- coordinating and participating in inspections at substantial completion, and periodically throughout the time up to and including final acceptance,
- reporting all known deficiencies, defects to the College and participating in the resolution of deficiencies,
- monitoring of safety measures and compliance to related codes,
- monitoring and expediting the preparation of as-built drawings,
- assessing and coordinating any claims relating to a contract and the Project and assist in providing information for any construction related legal proceedings,
- expediting the preparation and receipt of operations and maintenance manuals and record drawings
- in conjunction with the College, establishing the testing, commissioning, training, and startup plans.

#### **Post-Construction**

- tracking warranty items requiring rectification prior to year-end review,
- coordinating contractor repairs during warranty period,
- holding meetings with user groups and operational personnel to identify any and all building system and spatial problems, along with the general level of satisfaction with the users (post occupancy review),
- assisting in resolution of operating deficiencies uncovered during warranty period,
- cataloguing and turning over all Project documents, drawings, records, etc. to the College,

- providing to the College a final Project completion report,
- remaining available and assisting with any legal issues arising from a Project.



Item No. 10

### OUTLINE OF ISSUE

# Agenda Title: St. Joseph's College (SJC) – Women's Residence: Borrowing Resolution and Order in Council

Motion: THAT the Board Finance and Property Committee recommend that the Board of Governors:

- a) execute a Borrowing Resolution requesting approval of mortgage financing for the design and construction of the St. Joseph's College - Women's Residence project for a total borrowing amount not to exceed thirty million five hundred thousand dollars (\$30,500,000) in Canadian funds for a term of not more than thirty (30) years at an interest rate of not more than four and one quarter percent (4.25%); and
- b) make application to the Minister of Infrastructure for the required approval of the Lieutenant Governor in Council.

#### ltem

Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenter	Don Hickey, Vice-President, Facilities and Operations; Pat Jansen, Executive Director, Planning and Project Delivery; Craig Moore, Director, Real Estate Services
Subject	St. Joseph's College (SJC) – Women's Residence – Financing

### Details

Details	
Responsibility	Facilities and Operations
The Purpose of the Proposal is (please be specific)	To obtain financing for portion of the design and construction of the St. Joseph's College (SJC) – Women's Residence project. A borrowing resolution and borrowing motion requires the approval of the Board of Governors, based on the recommendation of Board Finance and Property Committee, in order that the required Order in Council may be obtained from the Government of Alberta prior to undertaking construction of the facility.
The Impact of the Proposal is	
Replaces/Revises	n/a
Timeline/Implementation Date	
Estimated Cost	Total project cost is estimated at \$35,000,000
Sources of Funding	Alberta Capital Finance Authority & SJC
Notes	<ul> <li>(Please see Briefing Note attached with the "St. Joseph's College – Women's Residence – Capital Expenditure Authorization Request (CEAR)" item for additional background information, if required.)</li> <li>The University and St. Joseph's College wish to facilitate the most cost effective financing through the Alberta Capital Finance Authority, which ultimately leads to lower student rent. The University, having considerable expertise in project delivery, will oversee design, construction and commissioning of the building on a fee for service basis.</li> </ul>
	Given current Alberta Capital Financing Authority interest rates, it would be highly unlikely that the University would be borrowing at the "worst case" rate of 4.25%, as presented in the borrowing resolution. A more likely scenario would be a rate of 3.55%, which may allow the amortization period to be reduced to between 25 and 30 years, with a



For the Meeting of May 28, 2013

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	fficient annual excess of revenue over debt servicing costs remaining cushion any potential future decline in enrollment.
do	e University and the College will execute all appropriate legal cuments, after appropriate approval by the Lieutenant Governor, nich may include:
•	Land transfer from the College to the University allowing the University to finance (securitizing the debt); Land lease back to the College to operate and maintain for loan amortization period (any operating losses fall to the College); Land lease payment to the University equals University debt payment for the loan amortization period; and Land transfer back to the College at the end of the loan amortization period.

### Alignment/Compliance

Alignment with Guiding	Dare to Discover, Academic Plan (Dare to Deliver), Long Range
Documents	Development Plan
Compliance with Legislation, Policy and/or Procedure Relevant to the Proposal (please <u>quote</u> legislation and include identifying section numbers)	<ul> <li><u>Post-Secondary Learning Act</u> The Post-secondary Learning Act, Section 73(1) Subject to the approval of the Lieutenant Governor in Council, a board, for the purposes of the public post- secondary institution, may from time to time borrow any sums of money the board requires and may from time to time issue notes, bonds, debentures or other securities that (a) bear interest at a rate or rates determined by the board, (b) are in a denomination or denominations determined by the board, (c) are payable as to principal and interest(i) in the currency or currencies of any country or countries, (ii) at any place or places, (iii) at any time or times, and(iv) in any manner, determined by the board, (d) may be made redeemable in whole or in part in advance of maturity (i) at any time or times, (ii) on any terms, and(iii) at any price or prices, either with or without premium, determined by the board, and (e) may be issued in amounts that will realize the net sum required by the board for the purposes of the public post-secondary institution.</li> <li><u>BFPC Terms of Reference – Sections 3 and 4 state:</u></li> <li><u>MANDATE OF THE COMMITTEE</u></li> <li><u>Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University()</u></li> <li>Without limiting the generality of the foregoing, the Committee shall:</li> <li>g) review and recommend to the Board original Capital Expenditure Authorization Requests or individual Supplemental CEARs greater than \$7 million or aggregate total CEAR and Supplemental CEARs up to, but not exceeding \$14 million.</li> <li><u>LIMITATIONS ON DELEGATION BY THE BOARD</u></li> <li>The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committ</li></ul>
	(c) approve capital expenditures of more than \$7 million or more or expenditures



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which, when combined with other expenditures for the same period, would equal more than \$7 million.
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### Routing (Include meeting dates)

Consultative Route (parties who have seen the proposal and in what capacity)	<ul> <li>Project Steering Committee</li> <li>Building Community</li> <li>Community Presidents Meeting – April 23, 2013</li> <li>Facilities Development Committee (FDC) – Site Plan and Bridging Documents (information) April 25, 2013</li> </ul>
Approval Route (Governance) (including meeting dates)	BFPC – May 28, 2013 (for recommendation to Board of Governors) Board of Governors – June 21, 2013 (for approval)
Final Approver	Board of Governors

Attachments:

- 1. Proforma (worst case) (2 pages)
- 2. Borrowing Resolution (2 pages)

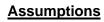
Prepared by:

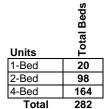
Todd Werre, Director, Project Management Office, Planning and Project Delivery, Facilities and Operations Telephone: 780-492-5525 Email: todd.werre@ualberta.ca

### Version 17 WORST; May 2, 2013 NO UNDERGROUND

\$30,489,057 Mortgage - 30 year Amortization

### SJC Women's Residence - 2013 - FINANCIAL PROFORMA 2015 - 2044





Rental Revenue	2.00%
Property Tax	4%
Jtilities	3%
All Other Expenses	3%
Summer Revenue	1%
Food Service Revenue / Costs	1%
Parking Revenue	1%
Reserve Contribution	1%
Lease Revenue (only once every five years)	3%

Rental rate/bed/month							
1-Bed	]	\$1,100					
2-Bed		\$750					
4-Bed	T	\$675					

Mortgage Interes	4.25%	
Annual Vacancy	10%	
Construction		
Cost		\$34,989,057
Equity		\$4,500,000

	Construction	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	year 12	Year 13	Year 14
Revenue:															
Rental Revenue		\$2,474,400	\$2,523,888	\$2,574,366	\$2.625.853	\$2.678.370	\$2,731,938	\$2,786,576	\$2,842,308	\$2.899.154	\$2,957,137	\$3,016,280	\$3,076,605	\$3,138,137	\$3,200,900
Davcare Lease		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Commercial Lease		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Parking (underground and above ground)		\$160.650	\$162,257	\$163,879	\$165,518	\$167,173	\$168,845	\$170,533	\$172,239	\$173,961	\$175,701	\$177,458	\$179,232	\$181,024	\$182,835
Less Residential Winter Vacancy		-\$247.440	-\$252.389	-\$257.437	-\$262,585	-\$267.837	-\$273,194	-\$278.658	-\$284.231	-\$289.915	-\$295.714	-\$301.628	-\$307,661	-\$313.814	-\$320,090
Total Revenue	\$0	\$2,387,610	\$2,433,756	\$2,480,808	\$2,528,786	\$2,577,706	\$2,627,589	\$2,678,452	\$2,730,316	\$2,783,200	\$2,837,124	\$2,892,109	\$2,948,177	\$3,005,348	\$3,063,645
Expenses - Property Management:															
RLA Salaries & Benefits		\$52,500	\$54,075	\$55,697	\$57,368	\$59,089	\$60,862	\$62,688	\$64,568	\$66,505	\$68,501	\$70,556	\$72,672	\$74,852	\$77,098
Property Tax		\$25,000	\$26,000	\$27,040	\$28,122	\$29,246	\$30,416	\$31,633	\$32,898	\$34,214	\$35,583	\$37,006	\$38,486	\$40,026	\$41,627
Insurance		\$30,456	\$31,370	\$32,311	\$33,280	\$34,278	\$35,307	\$36,366	\$37,457	\$38,581	\$39,738	\$40,930	\$42,158	\$43,423	\$44,726
General & Administrative		\$13,500	\$13,905	\$14,322	\$14,752	\$15,194	\$15,650	\$16,120	\$16,603	\$17,101	\$17,614	\$18,143	\$18,687	\$19,248	\$19,825
Equipment/Furniture <\$5,000.00		\$10,152	\$10,457	\$10,770	\$11,093	\$11,426	\$11,769	\$12,122	\$12,486	\$12,860	\$13,246	\$13,643	\$14,053	\$14,474	\$14,909
Utilities		\$193,170	\$198,965	\$204,934	\$211,082	\$217,415	\$223,937	\$230,655	\$237,575	\$244,702	\$252,043	\$259,604	\$267,392	\$275,414	\$283,677
Maintenance		\$72,192	\$74,358	\$76,588	\$78,886	\$81,253	\$83,690	\$86,201	\$88,787	\$91,451	\$94,194	\$97,020	\$99,931	\$102,929	\$106,016
Janitorial Service		\$114,492	\$117,927	\$121,465	\$125,108	\$128,862	\$132,728	\$136,709	\$140,811	\$145,035	\$149,386	\$153,868	\$158,484	\$163,238	\$168,135
Capital Amortization		\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726
Interest Expense	\$174,945	\$1,290,346	\$1,268,124	\$1,244,948	\$1,220,777	\$1,195,567	\$1,169,275	\$1,141,853	\$1,113,254	\$1,083,426	\$1,052,317	\$1,019,872	\$986,033	\$950,741	\$913,933
Total Management Expenses	\$174,945	\$2,676,534	\$2,669,907	\$2,662,802	\$2,655,195	\$2,647,058	\$2,638,361	\$2,629,074	\$2,619,166	\$2,608,602	\$2,597,349	\$2,585,369	\$2,572,623	\$2,559,072	\$2,544,672
Net Income (Loss)	-\$174.945	-\$288.924	-\$236.151	-\$181.994	-\$126.410	-\$69.351	-\$10.772	\$49,378	\$111.150	\$174.597	\$239,775	\$306.741	\$375,554	\$446.276	\$518,973
Transfer to Reserves	\$0	\$63,450	\$64,085	\$64,725	\$65,373	\$66,026	\$66,687	\$67,353	\$68,027	\$68,707	\$69,394	\$70,088	\$70,789	\$71,497	\$72,212
Net Contribution	-\$174,945	-\$352,374	-\$300,235	-\$246,719	-\$191,782	-\$135,378	<b>-\$77,459</b>	-\$17,975	\$43,123	\$105,890	\$170,381	\$236,652	\$304,765	\$374,779	\$446,761
Cumulative Contribution from Operations	-\$174,945	-\$527,319	-\$827,555	-\$1,074,274	-\$1,266,056	-\$1,401,434	-\$1,478,893	-\$1,496,868	-\$1,453,745	-\$1,347,855	-\$1,177,475	-\$940,822	-\$636,058	-\$261,278	\$185,482
Reconcilliation to Cash Flow															
Add back Amortization	\$0	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726
Add back Interest Expense		\$1,290,346	\$1,268,124	\$1,244,948	\$1,220,777	\$1,195,567	\$1,169,275	\$1,141,853	\$1,113,254	\$1,083,426	\$1,052,317	\$1,019,872	\$986,033	\$950,741	\$913,933
Less Debt Payment	\$0	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707
Net Cash Flow	-\$174,945	\$4,991	\$34,908	\$65,248	\$96,014	\$127,209	\$158,836	\$190,897	\$223,396	\$256,335	\$289,717	\$323,544	\$357,817	\$392,540	\$427,713
Cumulative Cash Flow	-\$174,945	-\$169,954	-\$135,046	-\$69,798	\$26,217	\$153,426	\$312,262	\$503,159	\$726,555	\$982,891	\$1,272,608	\$1,596,152	\$1,953,969	\$2,346,509	\$2,774,222

Year 15	Year 16	Year 17	Year 18	Year 19	Year 20	Year 21	Year 22	Year 23	Year 24	Year 25
				Teal 15						

Revenue:															
Rental Revenue	\$3,264,918	\$3,330,217	\$3,396,821	\$3,464,757	\$3,534,053	\$3,604,734	\$3,676,828	\$3,750,365	\$3,825,372	\$3,901,880	\$3,979,917	\$4,059,515	\$4,140,706	\$4,223,520	\$4,307,990
Daycare Lease	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Commercial Lease	\$0	\$0	\$0	\$0	\$0	\$0		\$0	÷ •	\$0	\$0	\$0	\$0	\$0	\$0
Parking (underground and above ground)	\$184,663	\$186,510	\$188,375	\$190,259	\$192,161	\$194,083		\$197,984	\$199,964	\$201,963	\$203,983	\$206,023	\$208,083	\$210,164	\$212,265
Less Residential Winter Vacancy	-\$326,492	-\$333,022	-\$339,682	-\$346,476	-\$353,405	-\$360,473	-\$367,683	-\$375,036	-\$382,537	-\$390,188	-\$397,992	-\$405,952	-\$414,071	-\$422,352	-\$430,799
Total Revenue	\$3,123,089	\$3,183,705	\$3,245,514	\$3,308,540	\$3,372,808	\$3,438,343	\$3,505,169	\$3,573,312	\$3,642,798	\$3,713,655	\$3,785,908	\$3,859,587	\$3,934,718	\$4,011,332	\$4,089,457
Expenses - Property Management:															
RLA Salaries & Benefits	\$79,411	\$81,793	\$84,247	\$86,775	\$89,378	\$92,059	\$94,821	\$97,665	\$100,595	\$103,613	\$106,722	\$109,923	\$113,221	\$116,618	\$120,116
Property Tax	\$43,292	\$45,024	\$46,825	\$48,698	\$50,645	\$52,671	\$54,778	\$56,969	\$59,248	\$61,618	\$64,083	\$66,646	\$69,312	\$72,084	\$74,968
Insurance	\$46,067	\$47,449	\$48,873	\$50,339	\$51,849	\$53,405	\$55,007	\$56,657	\$58,357	\$60,108	\$61,911	\$63,768	\$65,681	\$67,652	\$69,681
General & Administrative	\$20,420	\$21,033	\$21,664	\$22,313	\$22,983	\$23,672	\$24,383	\$25,114	\$25,867	\$26,643	\$27,443	\$28,266	\$29,114	\$29,987	\$30,887
Equipment/Furniture <\$5,000.00	\$15,356	\$15,816	\$16,291	\$16,780	\$17,283	\$17,802	\$18,336	\$18,886	\$19,452	\$20,036	\$20,637	\$21,256	\$21,894	\$22,551	\$23,227
Utilities	\$292,187	\$300,953	\$309,981	\$319,281	\$328,859	\$338,725	\$348,887	\$359,353	\$370,134	\$381,238	\$392,675	\$404,455	\$416,589	\$429,086	\$441,959
Maintenance	\$109,197	\$112,473	\$115,847	\$119,322	\$122,902	\$126,589	\$130,387	\$134,298	\$138,327	\$142,477	\$146,751	\$151,154	\$155,689	\$160,359	\$165,170
Janitorial Service	\$173,179	\$178,375	\$183,726	\$189,238	\$194,915	\$200,762	\$206,785	\$212,989	\$219,379	\$225,960	\$232,739	\$239,721	\$246,912	\$254,320	\$261,949
Capital Amortization	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726	\$874,726
Interest Expense	\$875,544	\$835,506	\$793,749	\$750,198	\$704,776	\$657,403	\$607,996	\$556,466	\$502,724	\$446,673	\$388,214	\$327,245	\$263,657	\$197,338	\$128,170
Total Management Expenses	\$2,529,380	\$2,513,148	\$2,495,928	\$2,477,669	\$2,458,317	\$2,437,815	\$2,416,105	\$2,393,125	\$2,368,810	\$2,343,092	\$2,315,900	\$2,287,160	\$2,256,794	\$2,224,721	\$2,190,854
Net Income (Loss)	\$593,710	\$670,556	\$749,585	\$830,871	\$914,492	\$1,000,528	\$1,089,064	\$1,180,187	\$1,273,989	\$1,370,563	\$1,470,008	\$1,572,426	\$1,677,924	\$1,786,611	\$1,898,603
Transfer to Reserves	\$72,934	\$73,663	\$74,400	\$75,144	\$75,896	\$76,655	\$77,421	\$78,195	\$78,977	\$79,767	\$80,565	\$81,370	\$82,184	\$83,006	\$83,836
Net Contribution	\$520,776	\$596,893	\$675,185	\$755,727	\$838,596	\$923,873	\$1,011,643	\$1,101,992	\$1,195,012	\$1,290,796	\$1,389,443	\$1,491,056	\$1,595,740	\$1,703,605	\$1,814,767
Cumulative Contribution from Operations	\$706,258	\$1,303,151	\$1,978,336	\$2,734,063	\$3,572,659	\$4,496,533	\$5,508,176	\$6,610,168	\$7,805,180	\$9,095,976	\$10,485,419	\$11,976,475	\$13,572,215	\$15,275,820	\$17,090,586
Reconcilliation to Cash Flow															
Add back Amortization	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469	\$856,469
Add back Interest Expense	\$875,544	\$835,506	\$793,749	\$750,198	\$704,776	\$657,403	\$607,996	\$556,466	\$502,724	\$446,673	\$388,214	\$327,245	\$263,657	\$197,338	\$128,170
Less Debt Payment	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,807,707	-\$1,480,462	-\$1,544,050	-\$1,610,369	-\$1,679,537
Net Cash Flow	\$445,081	\$481,161	\$517,696	\$554,686	\$592,134	\$630,038	\$668,401	\$707,220	\$746,497	\$786,230	\$826,419	\$1,194,307	\$1,171,815	\$1,147,042	\$1,119,869
Cumulative Cash Flow	\$3,219,303	\$3,700,464	\$4,218,160	\$4,772,846	\$5,364,980	\$5,995,018	\$6,663,419	\$7,370,639	\$8,117,137	\$8,903,367	\$9,729,786	\$10,924,093	\$12,095,908	\$13,242,950	\$14,362,819

### **RESOLUTION OF**

### THE BOARD OF GOVERNORS OF THE UNIVERSITY OF ALBERTA

Whereas:

A. The Board of Governors, to carry out the purposes of the University, deems it appropriate and necessary to proceed with the construction of the St. Joseph's College (SJC) project at a currently budgeted cost of Thirty Five Million Dollars in Canadian funds (\$35,000,000.00) (the "Project");

And

B. The Board of Governors considers it appropriate and necessary that the University, in accordance with this Resolution, fund a portion of the Project by borrowing an amount not to exceed Thirty Million Five Hundred Thousand Dollars in Canadian funds (\$30,500,000.00) from the Lender defined herein.

IT IS HEREBY RESOLVED THAT:

- 1. Pursuant to Section 73 of the *Post-Secondary Learning Act* and subject to the prior approval of the Lieutenant Governor in Council, the Board of Governors, for the purposes of the University, authorizes and approves the borrowing of an amount to fund a portion of the Project not to exceed Thirty Million Five Hundred Thousand Dollars in Canadian funds (\$30,500,000.00) (the "Loan").
- 2. The Loan be:
  - (a) from a lender (the "Lender") which is the Alberta Capital Finance Authority in an amount not to exceed Thirty Million Five Hundred Thousand Dollars in Canadian funds (\$30,00,000.00);
  - (b) for a term not to exceed thirty (30) years;

(c) at an interest rate not to exceed four and one quarter percent (4.25%) per annum;

and that within the foregoing parameters, the establishment of the amount, term and interest rate be made by the Vice-President (Finance and Administration).

3. To secure the repayment of the Loan, the University grants to the Lender such security as may be required by the Lender and agreed to by the Vice-President (Finance and Administration).

- 4. The Vice-President (Finance and Administration) be and is hereby authorized for and on behalf of the University:
  - a) to negotiate, execute and deliver to the Lender such notes, bonds, debentures or other securities in such form, with or without seal, and containing such terms and conditions related to the Loan including amount, denomination, time and place of payment, principal and interest and redemption as agreed with such Lender;
  - b) to include in the security agreed with such Lender in conjunction with the Loan all such securities, debentures, charges, pledges, mortgages, conveyances, assignments and transfers to or in favour of the Lender of all or any property, real or personal, moveable or immovable, owned by the University or in which it may have an interest as may be agreed with such Lender;
  - c) to give to the Lender any other documents or contracts necessary to give or furnish to the Lender the security or securities required by the Lender including without limiting the generality of the foregoing, all or any receivables, book debts due or growing due, stocks, bonds, insurance policies, promissory notes, bills of exchange and securities of all kinds.
- 5. All agreements, securities, documents and instruments purporting to be signed, made, drawn, accepted, executed or endorsed as hereinbefore provided shall be valid and binding upon the University.
- 6. The Lender shall be furnished with a certified copy of this Resolution.

I hereby certify that this Resolution has full force and effect on the \_\_\_\_\_ day of \_\_\_\_\_, 2013.

Chair of The Board of Governors of the University of Alberta



For the Meeting of May 28, 2013

Item No. 11

### OUTLINE OF ISSUE

### Agenda Title: Appendix XIX: South Campus Long Range Development Plan Amendment 2013

**Motion**: THAT the Board Finance Property Committee, on the recommendation of the GFC Facilities Development Committee, recommend that the Board of Governors approve the proposed *Appendix XIX: South Campus Long Range Development Plan Amendment 2013*, as set forth in Attachment 2, as the basis for further planning; and recommend that the Board of Governors approve the concurrent rescission of 'Section 6.2' of the *Long Range Development Plan 2002*.

#### ltem

Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenter	Don Hickey, Vice-President, Facilities and Operation; Bart Becker, Associate Vice-President, Facilities and Operations
Subject	Appendix XIX: South Campus Long Range Development Plan Amendment 2013

#### Details

Details	
Responsibility	Vice-President, Facilities and Operations
The Purpose of the Proposal is (please be specific)	Concluding over four years of campus planning activities and in consultation with neighbouring communities consistent with <i>Appendix XVIII: University of Alberta Consultation Protocol</i> , the purpose is to amend the University's <i>Long Range Development Plan (LRDP)</i> and, more specifically, Sectors 12, 13, and 14 located at the University's South Campus
The Impact of the Proposal is	To update the Long Range Land Use plans and align with both the University's academic and operational vision. Approval of this document will formalize 4 years of stakeholder consultation.
Replaces/Revises (eg, policies, resolutions)	Replaces Section 6.2 in the <i>LRDP</i> . To review this section of the LRDP, as it is currently set out, see: <u>http://www.facilities.ualberta.ca/~/media/facilities/Documents/PlanningP</u> rojDelDOCS/LRDP2002.pdf
Timeline/Implementation Date	Upon final approval by the Board of Governors and Ministerial confirmation that the amendment couples with the Land Use Regulations
Estimated Cost	N/A
Sources of Funding	N/A
Notes	N/A

### Alignment/Compliance

Alignment with Guiding	Dare to Discover, Academic Plan (Dare to Deliver); Long Range
Documents	Development Plan (LRDP); and University of Alberta Comprehensive
	Institutional Plan (CIP)
Compliance with Legislation,	1. Post-Secondary Learning Act (PSLA): The PSLA gives GFC
Policy and/or Procedure	responsibility, subject to the authority of the Board of Governors, over
Relevant to the Proposal	academic affairs (Section 26(1)) and provides that GFC may make
(please <u>quote</u> legislation and	recommendations to the Board of Governors on a building program and
include identifying section	related matters (Section 26(1) (o)). Section 18(1) of the PSLA give the
numbers)	Board of Governors the authority to make any bylaws "appropriate for
	the management, government and control of the university buildings
	and land." Section 19 of the Act requires that the Board "consider the
	recommendations of the general faculties council, if any, on matters of



For the Meeting of May 28, 2013

# Item No. 11

academic import prior to providing for (a) the support and maintenance of the university, (b) the betterment of existing buildings, (c) the construction of any new buildings the board considers necessary for the purposes of the university [and] (d) the furnishing and equipping of the existing and newly erected buildings [.] []" Section 67(1) of the <i>Act</i> governs the terms under which university land may be leased.
2. GFC Facilities Development Committee (FDC) Terms of Reference – Section 3. Mandate of the Committee:
"1. <b>Policy Matters</b> The Facilities Development Committee is responsible for making recommendations to the Academic Planning Committee or the Board of Governors concerning policy matters with respect to the following. (GFC 29 SEP 2003
A. Planning
1. Comprehensive facilities development plan.
B. Facilities
<ol> <li>Planning and use of physical facilities, including parking facilities and transportation. (GFC 29 SEP 2003)</li> <li>Use of land owned or leased by the University.</li> <li>Standards, systems and procedures for planning and designing physical facilities."</li> </ol>
3. Board Finance and Property Committee (BFPC) Terms of Reference – Section 3. Mandate of the Committee: "[]
3. MANDATE OF THE COMMITTEE
Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee shall also consider any other matter delegated to the Committee by the Board.
Without limiting the generality of the foregoing, the Committee shall: []
Policies
n) review and recommend to the Board policies regarding the acquisition, management, control and disposition of University buildings, land and equipment and regarding individual project proposals and the implications of these short and long-range capital plans to the strategic vision of the University[.] []
4. LIMITATIONS ON DELEGATION BY THE BOARD
The general delegation of authority by the Board to the Committee



For the Meeting of May 28, 2013

# Item No. 11

shall be limited as set out in this paragraph. Notwithstanding the
general delegation of authority to the Committee set out in paragraph
3, the Board shall:
[]
f) approve policies regarding the acquisition, management, control
and disposition of University buildings, land and equipment and
regarding individual project proposals and the implications of these
short and long-range capital plans to the strategic vision of the
University[.] []"

#### Routing (Include meeting dates)

Consultative Route	GFC Facilities Development Committee (proposed amendment of the	
(parties who have seen the	University's Long Range Development Plan) – October 25, 2012;	
proposal and in what capacity)	GFC Facilities Development Committee (South Campus – Sustainability	
	Pillars) – January 24, 2013;	
	Consultation report for Appendix XIX: South Campus Long Range	
	Development Plan Amendment 2013 (see attachment)	
Approval Route (Governance)	GFC Facilities Development Committee (for recommendation) – April	
(including meeting dates)	25, 2013;	
	Board Finance and Property Committee (for recommendation) – May	
	28, 2013;	
	Board of Governors (for final approval) – June 21, 2013	
Final Approver	Board of Governors	

Attachments:

- 1. Briefing Note (3 pages)
- 2. Appendix XIX: South Campus Long Range Development Plan Amendment 2013 (109 pages)

Prepared by: Bart Becker Associate Vice-President Facilities and Operations Phone: 780.492.6422 Email: bart.becker@ualberta.ca



Briefing Note

# Appendix XIX: South Campus Long Range Development Plan Amendment 2013

#### Background

Consultation on the land use plan for the University's South Campus has been ongoing since 2008. After considerable planning and community consultation, the University has begun the formal process of amending the Long Range Development Plan (LRDP) as it pertains to Sectors 12, 13 and 14.

In addition to the existing nine (9) planning principles within the existing 2002 LRDP, the principles of smart growth and planned communities have been further developed and incorporated into the amended plans. These principles reference best practices and adopted a triple bottom line approach that balances the environmental, economic and social aspects of sustainability.

Seven (7) Sustainable Themes of Development were identified and developed as the sustainability pillars in the development of the Sector Plans of South Campus, and include:

- Energy Efficiency
- Waste and Wastewater Management
- Water and Storm Water Management
- Ecology and the Environment
- Transportation
- Built Environment
- Health and Complete Communities

Over the past 4 years there have been numerous consultation meetings in the form of faculty meetings with Agricultural, Life and Environmental Sciences (ALES) and Physical Education and Recreation (PER); Community Consulting Committee/South Campus Neighbourhood Committee meetings; planning element focus groups (transportation, history, sustainability, built-form); individual neighbourhood meetings; and community-wide Open Houses. These discussions have brought about a series of active dialogues that have resulted in the development of land use plans that are different from that which was approved by the Board in 2002. At this time the university and the communities agreed that these discussions should be captured and that the LRDP should be formally amended as it pertains to Sectors 12, 13 and 14. In accordance with the consultation process outlined within the LRDP, two formal community wide open houses were held on September 26, 2012 and March 14, 2013. The community was provided access to the Open House materials on-line, with the submission of comments closing 3 weeks later on October 17, 2012 and April 4, 2013 respectively.

Presentation boards for the September 26, 2012 Public Information Open House, together with a summary of community consultation and evaluations were presented to Facilities Development Committee (FDC) members on October 25, 2012 to review the consultation comments received to date, as well as obtain further opinion and comment for integration into our consultation summary.

Updated goals, challenges and opportunities for each of the seven (7) sustainability pillars were also presented to FDC members on January 24, 2013 for discussion.

# Appendix XIX: South Campus Long Range Development Plan Amendment 2013

#### Issues

The following are incorporated into Appendix XIX: South Campus Long Range Development Plan Amendment 2013: the proposed revised land use plans for Sectors 12, 13 and 14; consultation report consistent with Appendix 18: University of Alberta Consultation Protocol; evaluation summaries of two open houses and the University's responses. This document is submitted through University Governance to seek a formal approval of the LRDP amendment by the Board of Governors by June 2013. When approved, Appendix XIX: South Campus Long Range Development Plan Amendment 2013 will replace Section 6.2 in the Long Range Development Plan 2002.

The following is a summary of substantive land use elements and design principles that have remained, as well as those that have been changed.

#### What Has Been Maintained:

- 1. The overall planning and principles of the 2002 LRDP, including the overarching strategic planning principles (Section 5) and the planning elements, initiatives and guidelines( Section 7) with the amendments as noted below;
- 2. Population of 15,000 students, plus associated faculty and staff;
- 3. Campus focus on academics and research and the infrastructure to support the delivery of the academic vision;
- 4. No public thorough-fare of traffic allowed through Sector 12 or 13 or onto 62 Avenue from Sector 14; and
- 5. Sector 13 remains designated as agricultural research.

#### What has changed:

- 1. **Transportation** developments:
  - a. Removal of large public surface parking lots to three structured parking facilities (parkades) in proximity to the entry points to the campus;
  - b. Reduction of the parking ratio from 1 stall/4 students to 1 stall/5 students;
  - c. Addition of a public road access on the east side of campus at 61 Avenue and 115 Street to access the southeast parking structure;
  - d. Addition of a restricted access to Sector 13 Agricultural Research Lands onto 51 Avenue;
  - e. Provision of transit/emergency vehicle-only access to Grandview Heights neighborhood from Sector 14; and
  - f. Proposal of an alternative access location. This concept requires further discussion with the Federal Government.
- 2. Sector 12 developments:
  - a. Increase in the amount of Recreation/Shared Use area;
  - b. Formalization of the Transition area for development of Residences (adjacent to 122 Street) and identification of additional Residence zone east of the LRT;
  - c. Formalization of the Open Space zone along the east side of 122 Street;
  - d. Relocation of the Storm Water Management pond, to be fully developed as an integrated constructed wetland and bio-swale system; and
  - e. Relocation of the University Support area to the interior of campus.
- 3. Sector 14 developments:
  - a. Expansion of Transition zone and its formalization as Residential development;

# Appendix XIX: South Campus Long Range Development Plan Amendment 2013

- b. Addition of a Landscaped Open Space zone with a multi-use trail and plantings on the southern boundary with the Lansdowne neighbourhood (north of the existing alley);
- c. Addition of street-facing low density Residential development on the northern boundary with the Grandview Heights neighbourhood (south of 62 Avenue);
- d. Addition of a Mixed Use development area;
- e. Reduction in the amount of Academic/Research Partnership lands; and
- f. Incorporation of an integrated constructed wetland and bio-swale system for Storm Water Management.

#### Recommendation

THAT the Board Finance Property Committee recommend that the Board of Governors approve the proposed *Appendix XIX: South Campus Long Range Development Plan Amendment 2013*, as set forth in Attachment 2, as the basis for further planning; and recommends to the Board of Governors the concurrent rescission of 'Section 6.2' of the *Long Range Development Plan 2002*.

#### **Prepared By:**

Bart Becker Associate Vice-President Facilities and Operations Phone: 780-492-6422 Email: bart.becker@ualberta.ca

# APPENDIX XIX: SOUTH CAMPUS LONG RANGE DEVELOPMENT PLAN Amendment 2013

# BUILDING ONVISION UNIVERSITY OF ALBERTA



REPLACES SECTION 6.2 IN THE LONG RANGE DEVELOPMENT PLAN 2002



6.2 South Campus	3
6.2.1 Sector 12	5
6.2.2 Sector 14	13
6.2.3 Sector 13	18
6.2.4 Community Consultation Process	22
6.2.5 Consultation Summary	
6.2.6 University of Alberta Responses to community feedback.	
Addendum: 2011 TIA completed by Bunt & Associate	

# WHAT IS A LONG RANGE DEVELOPMENT PLAN?

The LRDP is responsive to the University's Academic Plan, Strategic Research Plan and the Strategic Business Plan. It is, therefore, a flexible document rather than a rigid template (or 'master plan') and it will need amendment when substantial alterations are made in the University's guiding plans.

The LRDP identifies a set of Strategic Planning Principles that should form the basis for achievement of the goals, objectives and strategies expressed in the Academic, Research and the Business Plans. It identifies as well how the University lands and facilities should be developed in response to these plans and it outlines the operational planning initiatives and guidelines that will direct development.

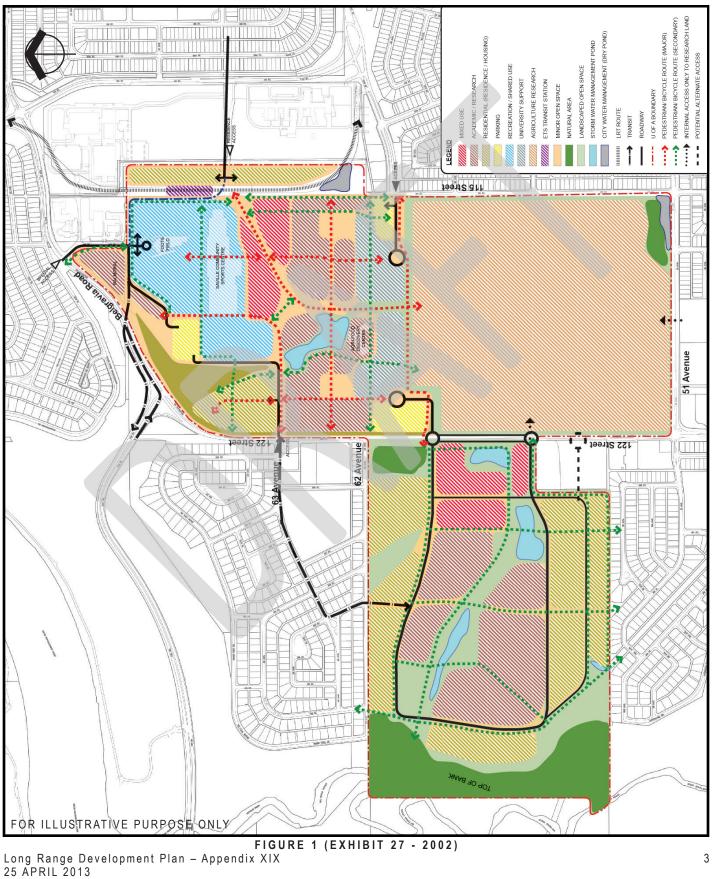
The LRDP is the overall organizing framework for development and is approved by the Board of Governors as the guiding document for physical planning. The University will develop detailed administrative plans for various geographic sectors of the University in conjunction with the timing of development in these sectors.

# WHY IS THE LONG RANGE DEVELOPMENT PLAN NEEDED?

The University has always maintained a sufficient land base to meet its development requirements. However, from time to time, it is necessary to review the ways in which it plans development of those lands. The existing LRDP is over 30 years old, thus past its period of relevance. It is time for a new strategic review of the long range development needs and plan for them.

With growth continuing at the University of Alberta, and approaching new and higher rates of growth, continued facilities growth requires a useful framework within which to deploy its physical assets effectively, efficiently and in a timely manner in response to academic and research priorities.







# 6.2 South Campus

South Campus will accommodate much of the growth of the University of Alberta for the next thirty years. Over time, it may accommodate faculties and other activities from North Campus, as well as new faculties and new areas of teaching, research and development.

South Campus is planned in a manner consistent with the February 2001 direction from the University Board of Governors, whereby three sectors will be developed over time:

South Campus Sector	Size in hectares
Sector 12	Approximately 75 ha
Sector 13	Approximately 74 ha
Sector 14	Approximately 94 ha

Architectural guidelines will encourage a diversity of quality, signature architecture. Significant green spaces will be created as an amenity to those on-site and in the adjacent communities. Development will be graduated from lower density at the edges of campus to higher density in the centre.

South Campus will be developed based upon a series of Smart Growth and Planned Communities Principles that will ensure the creation of an exemplary campus community.

#### Smart Growth Principles

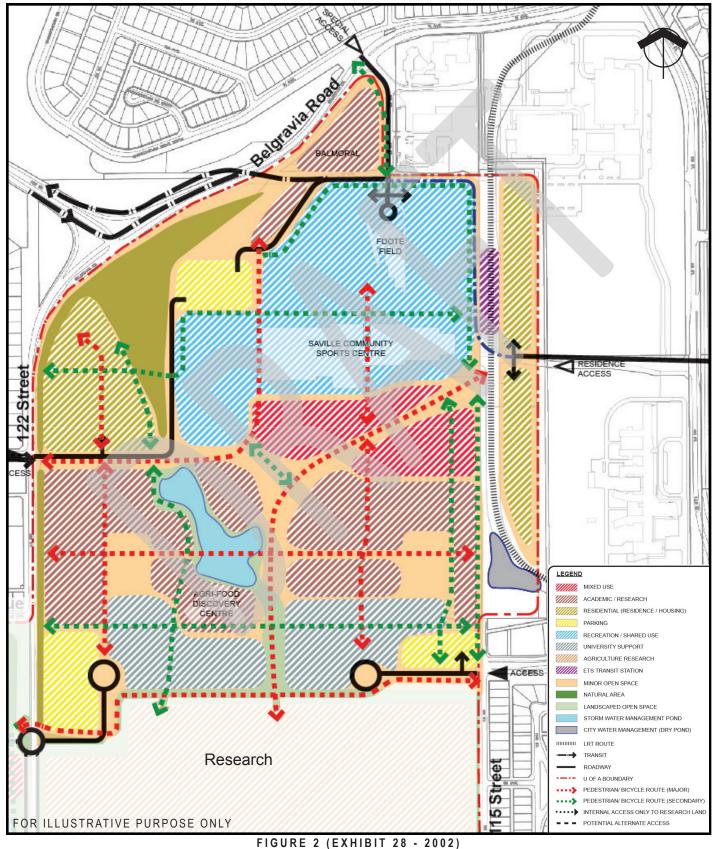
- Pursue a healthy and sustainable campus
- Realize operation, academic and social benefits to the University and surrounding communities
- Promote greater connections and communication with the surrounding community
- Create lasting, meaningful and accessible places
- While the U of A needs to maintain barrier-free access and service ability to various facilities, it will promote a pedestrian-oriented campus to the extent possible
- Smart Growth appreciates that a campus will need to be phased as a campus develops

#### Planned Community Principles

South Campus will embody and balance social, ecological, and economic sustainability in every aspect of its design and function by:

- Enhancing and building upon the existing sustainability and resource stewardship philosophy of the University of Alberta by balancing the three spheres of sustainability: social, economic and environmental;
- Creation of an academic and residential environment which fosters the energetic exchange of ideas and creates a unique sense of place;
- Promoting opportunities for South Campus to act as a living laboratory, utilizing the site for the testing and integration of future urban design innovations;
- Provide strong connections with neighbouring communities, allowing for shared amenities and services;
- Support and advance the university's goal of becoming one of the world's top public educational institutions; and
- Making optimal use of the university's budgetary resources and partnership funding.





#### 6.2.1 Sector 12

The physical character of this academic/research sector of South Campus will contrast that of North Campus: it will be park-like; development will be lower in density in order to be compatible with its suburban surroundings; and although accessible by urban roads and transit, it will be pedestrian-oriented.

Over the next 30 years, approximately 15,000 students are projected, resulting in an estimated need of:

- Between 200,000 300,000 square meters of new research space;
- Between 200,000 300,000 square meters of new teaching and university support space; and
- Housing and residence facilities for up to 5,000 students.

South Campus may grow initially as a specialty campus and home of Centres of Excellence and Achievement and independent Faculties, the Faculties of Physical Education and Recreation (PER) and Agricultural, Life and Environmental Sciences (ALES) are anticipated to be the first occupants of Sector 12.

This academic/research sector of South Campus, with its attractive physical character, evolved reputation, modern facilities, and easy access may become the university's new location of choice for many programs.

#### 6.2.1.1 Land Use Pattern

The land use pattern follows five fundamental strategies:

- Faculty-specific sectors will be accommodated to the extent practical;
- A higher density main street will be developed connecting the LRT station in the north east of the site with an improved gateway feeding to the centre of the Sector. The main street will integrate a mix of use lands including teaching and researching space, student residences, university support services and campus commercial and retail spaces;
- Lower density uses will be located toward the periphery of the site to reduce the impact on surrounding neighbours and provide a more welcoming and interconnected boundary between adjacent land owners;
- The campus will be pedestrian-oriented with distributed formal points of access from vehicles with sufficient parking on the periphery; and
- Creation of a university support area in the southern portion of Sector 12 with direct vehicular access from 60 Avenue. In the near-term, the snow dump and vehicle pool will remain in their existing locations near the west and east edges of Sector 12, respectively.

Developments will occur with consideration to suitable land use transitions and adjacent uses as determined at the sector plan level of detail.

A full range of services, programs and facilities will be developed and sited consistent with the context and smart growth/sustainability principles guiding development of the campus.

It is important to note that significant change will occur over a long period of time. Transitional systems and infrastructure will need to be created to allow for an integrated phased development responsive to the new and



existing facilities in adjacencies and juxtapositions. These issues will be resolved through the creation of sector plans and in development plans as new buildings are being planned and constructed.

#### 6.2.1.2 Open Space

The open space system on this site will comprise formal and informal elements including quads, plazas, gardens and walkways to provide opportunities for formal, casual and leisure outdoor activities. Storm water management facilities will also be incorporated into the network of open space. Through development guidelines, the siting of buildings will be such that significant open space will be part of each development.

Natural environments such as those found presently along the northwest edge of the site will be preserved where possible. While the current wetland will be disrupted, the final development calls for an integrated system of constructed wetland and bioswales. These systems are not only critical to reducing storm run-off, but they will double as living laboratory sites for students and recreation space for faculty, staff, student and surrounding communities to enjoy.

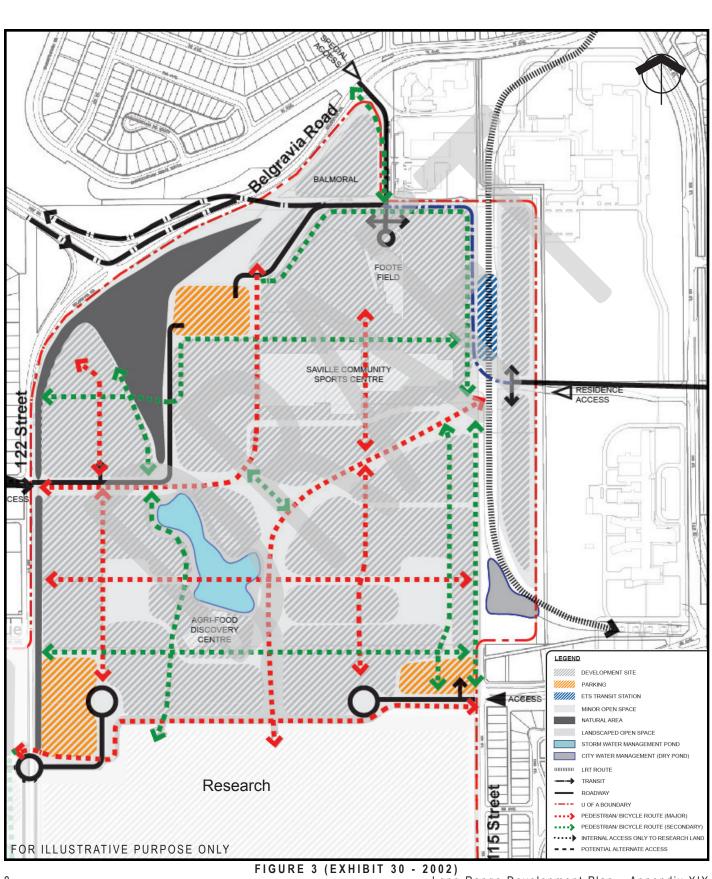
Recreation fields and facilities will be developed to serve the needs of all campus sites including any shortfalls that may occur due to lack of space for these facilities at other campus locations. These spaces will also be open for the surrounding communities to enjoy when not being utilized for university events.

#### 6.2.1.3 Heritage Buildings and Existing Research Facilities

An assessment of potential heritage buildings will be carried out and a preservation plan will be developed as required.

The University of Alberta is committed to enhancing agriculture research, and will not eliminate or arbitrarily move existing research facilities. If for some currently unforeseen reason it were absolutely necessary to do so, the university would replace the research facility at its new location with a facility of equal value. Such activity would occur only through extensive consultation with external partner organizations, faculty and researchers utilizing such facilities.





Long Range Development Plan - Appendix XIX 25 APRIL 2013



#### 6.2.1.4 Transportation

Road access to Sector 12 will be from 122 Street at 63 Avenue and from 60 Avenue at 115 Street in the short/medium term; additional access points will be from 116 Street via Belgravia Road and from 65 Avenue via 113 Street in the longer term. Over the 30-year horizon of the plan, some alterations to the road network will be required to accommodate growth at South Campus, as well as urban development in south Edmonton. A revised Transportation Impact Assessment (TIA) was completed and provided to the City of Edmonton for their review and comment based on the planned growth and layout of the sector. Should the need for future revisions be required, they will occur in consultation with the City Transportation Services Department.

Public automobile access will be restricted to the periphery on the site. Public parking structures/lots will be placed in locations near campus access points.

Service vehicle routes will be designed to minimize on-site conflicts with pedestrians and bicycles. These routes may also be utilized to access handicap parking areas.

LRT and bus transit routing will be finalized in consultation with the City Transportation Services Department. South Campus will accommodate a LRT station and a bus transit centre.

#### 6.2.1.5 Parking

Parking will be accommodated on-site through a combination of surface and structured parking facilities located at the entrances to the campus. Initially, parking will be designed as surface lots. As development progresses and land is required, parking will be designed in structured facilities. Over the long term, the majority of parking on campus will be provided in the form of structured parking facilities. Parking for those living within residences, although limited, will be provided within that development zone. As well, as the need arises, handicap parking at certain buildings may be provided.

#### 6.2.1.6 Pedestrian & Bicycle Circulation

The campus main street will be the major intra-campus spine for pedestrian and bicycle traffic.

A hierarchy of pedestrian and bike-ways will be incorporated into the development to allow direct access between facilities on campus.

Outdoor circulation will be developed to shelter pedestrians through the use of landscape and other techniques.

The campus's pedestrian and circulation paths will also tie into logical points of the City of Edmonton's bicycle and multi-use trail system that is located at the perimeter of the sector.

#### 6.2.1.7 Community Linkages

This campus site will be linked to community pedestrian and bicycle systems and therefore to the regional systems as well, e.g. to the river valley system. This provides connectivity between this sector and our other campus communities within Edmonton.



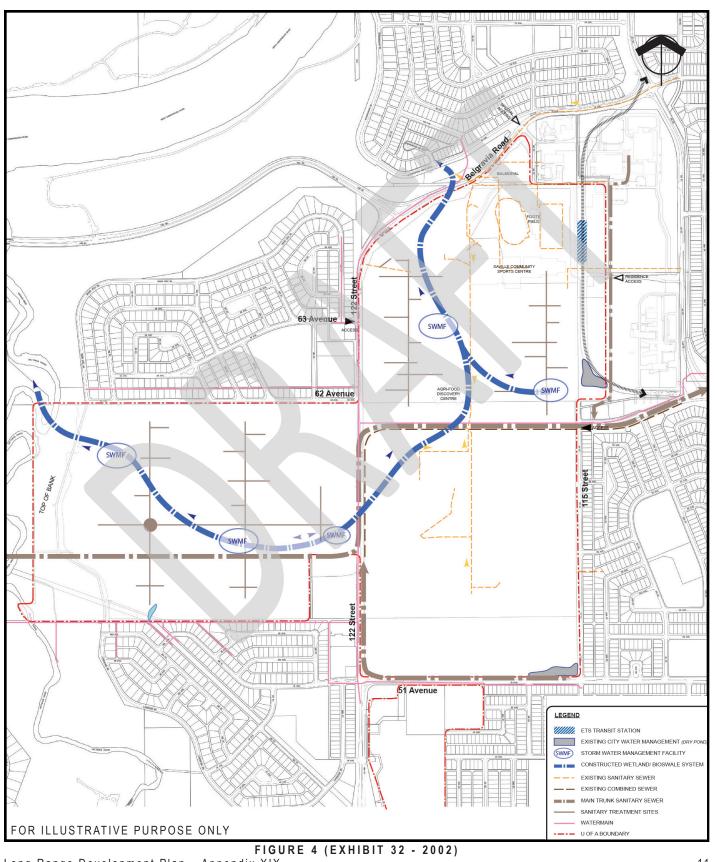
#### 6.2.1.8 Gateways

The major entrances to Sector 12 will be developed as gateways to identify entrances to the campus and to provide information to help orient those arriving at the campus. Gateways will be developed at:

- 122 Street and 63 Avenue;
- 122 Street and 61 Avenue;
- Belgravia Road and 116 Street (existing); and
- 115 Street and 61 Avenue (existing).

While not a gateway, residents needing to access student housing located east of the LRT will gain access to the development via the existing Neil Crawford Access/Edmonton Transit Access at 113 Street and 63 Avenue.





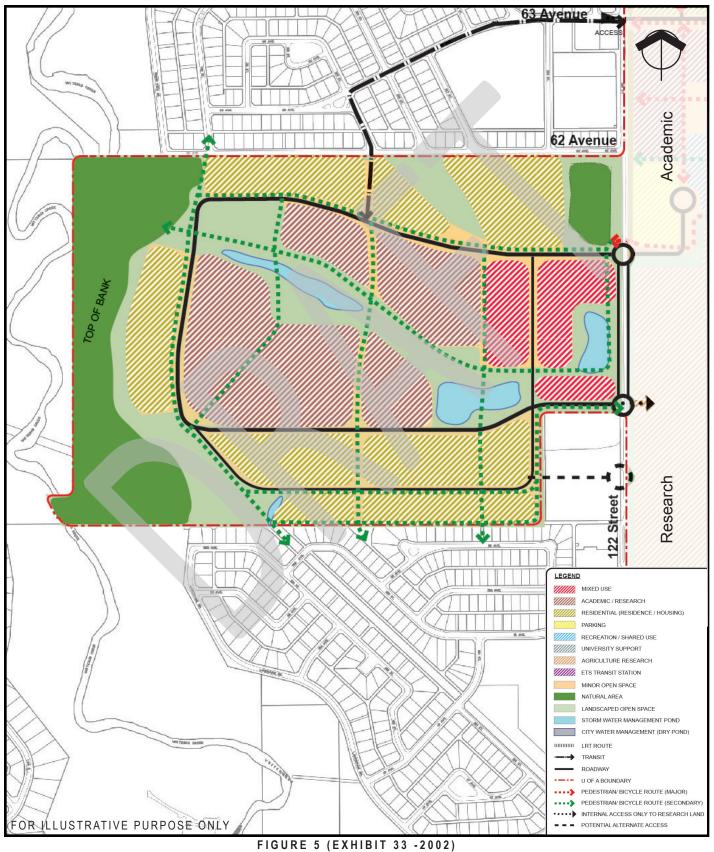
#### 6.2.1.9 Utilities

In the short term, the campus will access municipal services that are on, or are adjacent to, the site as needed. As development continues, the development of a central energy plant is accommodated within this plan. To limit waste and support self-sufficiency, the campus will utilize sustainable design principles that allow for the concepts of reduce, reuse, recycle; energy and waste reduction of our infrastructure, and where possible on-site reuse or processing of resources.

On-site storm water management is required and two to three hectare wet and/or dry ponds will be developed as warranted. Candidate locations for these ponds are illustrated. The ponds should be integrated with the campus open space system as amenity and wildlife areas.

Further analysis will be undertaken to assess the financial feasibility of a central integrated energy plant for South Campus.





Long Range Development Plan - Appendix XIX 25 APRIL 2013



#### 6.2.2 Sector 14

Sector 14 will allow a mixture of architecturally controlled residential and mixed use development, as well as research and/or office development, attractive to partners who not only wish to be associated with the university, but also want a quality address that reflects their corporate values. A partner is defined as an independent firm, or research transition firm, or a joint research venture with an outside agency, or a joint venture among faculties with a close affinity to university research and development where integrating university and public operations within a single facility advances the vision of each organization.

#### 6.2.2.1 Land Use Pattern

The land use pattern of Sector 14 takes into consideration the residential development bordering the lands on the north and south, the environmental character of the western boundary, and the opportunity for access afforded by 122 Street, the eastern boundary.

The development character of Sector 14 will be sensitive to the suburban character of adjacent neighbourhoods. The higher density development will occur on internal lands with lower density development occurring toward the edges of the site. No research facilities will be located within this residential development zone, but will be focused within the academic/research partnered lands and possibly in the mixed-use development zones.

The residential development will respect the edge condition of existing neighbourhoods through the development of ground-oriented low-density housing units in single-detached, semi-detached, and townhouse forms. These housing units will be developed with heights comparable to adjoining development in existing neighbourhoods. Moving toward the centre of the sector and away from existing neighbourhoods, building forms will transition to medium-density low-rise apartment forms. Housing development along the west ravine could see medium-density apartments in a mid-rise form. The development should be such that it respects the top of bank and provides ample space for both formal and informal walking paths, as well as provide strong top of bank views for all to enjoy.

The academic/research partnership lands are where the highest densities will be located. This area will be separated from residential development by a ring road that will have two access points on 122 Street. These facilities will create a research park that would house both university and independent research organizations. This partnered research is critical to the university in meeting its mandate and vision. These buildings for higher density academic and research partnership developments will occur on internal lands, depending on floor space demand.

The mixed use developments will be located at the eastern edge of the site and could see a combination of commercial and residential activity. The location of commercial operations would support the needs of those both living and working within the Sector and promotes a concept of a walkable community. Its location also provides easy access for the neighbouring communities.

The central open space will serve many functions. A constructed wetland and bioswale system will accommodate storm water run-off as well as clean the water before it is discharged along the site's natural drainage paths. This open space, similar to that in Sector 12, will provide an opportunity to use the space as a



living laboratory and support community outreach programs. Through the introduction of formal and informal walking and large park areas, this open space can be used by all residents for outdoor activity and connections to the ravine.

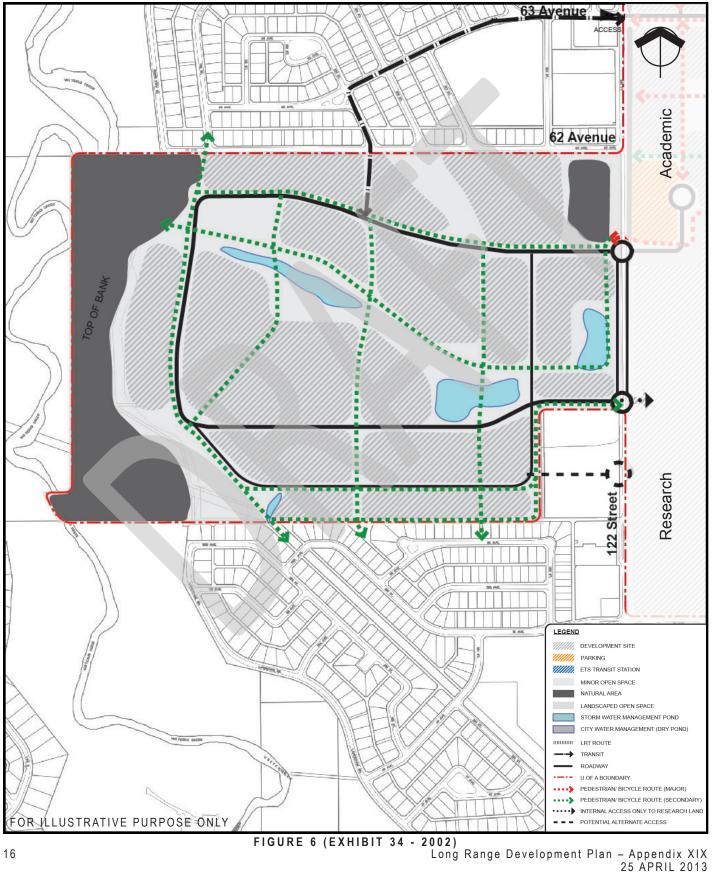
#### 6.2.2.2 Open Space

The open space system will be made up of natural and developed open space.

Open space will be defined on the periphery of the sector as well as internally between building sites. Open space may be passive or may accommodate walkways, bikeways and outdoor community activities.

The storm water management system will be connected to the open space system.







#### 6.2.2.3 Transportation

Private vehicular access to Sector 14 will be limited to 122 Street with no through access to or from adjacent communities. Those residents of Sector 14 that live in housing directly adjacent to the communities of Grandview and Lansdowne will have access to the existing road and alley systems. The remainder of the site will be serviced by a loop road that will carry auto, service vehicle and transit traffic. A transit and emergency vehicle-only connection is proposed at the north side of the site at 62 Avenue and 127 Street, to provide more effective transit and EMS service. This connector will be restricted and controlled by means that will prevent private vehicle access/shortcutting (i.e.: Bus Jump).

An on-site pedestrian and bicycle circulation system will be provided, connecting to adjacent neighbourhoods and to the rest of South Campus east of 122 Street.

#### 6.2.2.4 Parking

Parking will be included with each site to accommodate the development's parking requirements.

#### 6.2.2.5 Community Linkages

This campus site will be linked to community pedestrian and bicycle systems and therefore to the regional systems as well, e.g., to the river valley system. Connections will be made to existing north-south cycling and pedestrian route on 122 Street, existing walking trails in Whitemud Creek ravine, and to existing sidewalk and trail systems in the Grandview Heights and Lansdowne neighbourhoods. Direct pedestrian and cycling connections will also be made across 122 Street to the rest of South Campus.

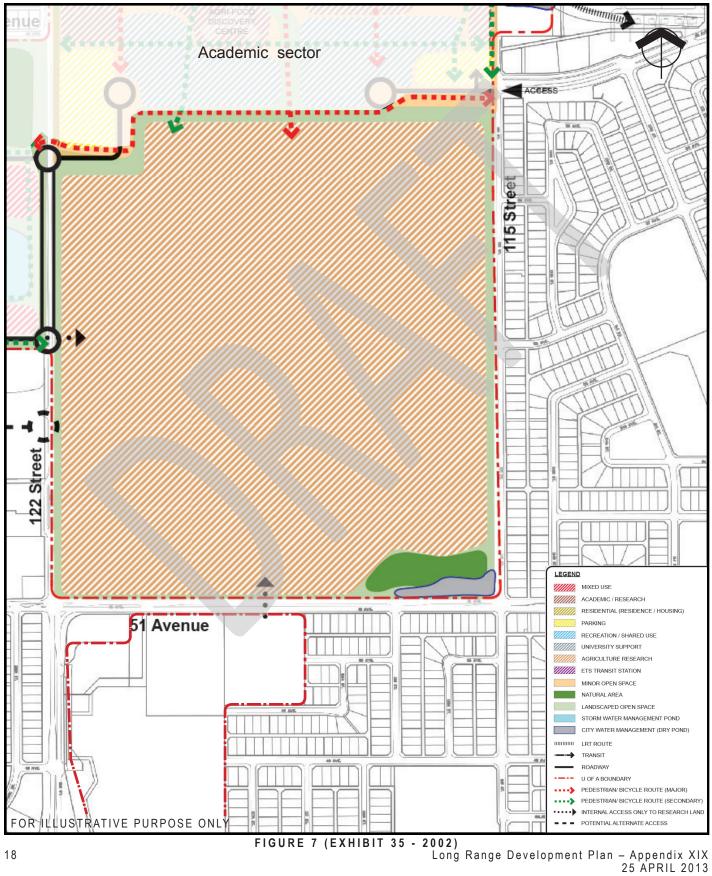
#### 6.2.2.6 Utilities

Sector 14 will access municipal services that are found adjacent to the site as needed. However, to limit waste and support self-sufficiency, the campus will utilize infrastructure designs that allow for the processing of waste on-site and the reduction in use or the on-site reuse of resources wherever possible and could possibly be tied back to the central plant located within Sector 12 where feasible.

On-site storm water management will be required and one to three hectare wet and/or dry ponds will be developed as warranted.

Pedestrian, bicycle and transit linkages will be available to the rest of South Campus and North Campus by linking the university trail system with the City of Edmonton systems.







#### 6.2.3 Sector 13

For the foreseeable future, these lands will continue to be used and developed to support the research initiatives of the University of Alberta.

#### 6.2.3.1 Land Use Patterns

Current research station facilities will be consolidated over time in the new Sector 13. While recent land purchases will slowly see production research relocate to these sites, Sector 13 is intended for animal, crop, and other agricultural research activities.

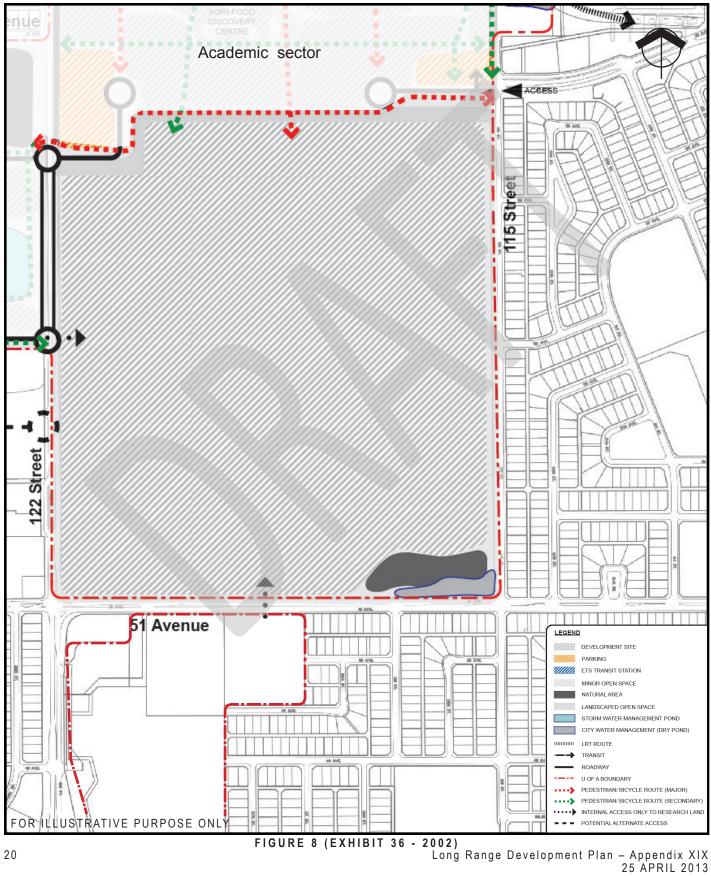
The focus of research may continue in the area of biological life sciences that may include research related to livestock, crop, food processing and other similar research domains.

Research staff housing may be needed on site.

#### 6.2.3.2 Open Space

Building sites will be developed as required. Open space and easy sight lines will be integral elements in achieving the required bio-security on site.







#### 6.2.3.3 Transportation

Access to Sector 13 will be restricted. The primary vehicle access will be from 122 Street. A secondary access is possible from 60 Avenue, shared with access to the service sector of South Campus.

Pedestrian and bicycle ways will only be considered on the periphery of the site between public roads and the site security fence.

#### 6.2.3.4 Parking

Parking for research staff and service vehicles will be provided at each building site in accordance with the needs of the building.

#### 6.2.3.5 Community Linkages

This site will be linked to community pedestrian and bicycle systems on its periphery only. Access to Sector 13 will be restricted to authorized personnel for bio-security reasons and perimeter fencing and gates will be installed.

#### 6.2.3.6 Utilities

Development of Sector 13 lands will access municipal services that are found adjacent to the site.

On-site storm water management will be developed as warranted.



### **Community Consultation Process**

#### How did we get to the amendment?

The University of Alberta (U of A) follows the Post Secondary Learning Act (PSLA) which outlines the consultation process required for an amendment for the Long Range Development Plan (LRPD). The university also follows a consultation protocol outlined in Appendix 18 of the LRDP which was submitted to the Minister in 2004. An outline of community engagement and how the U of A fulfilled the consultation requirements outlined in Appendix 18 is demonstrated below.

#### What steps were taken to get to the amendment?

The LPRD was confirmed in 2002 by the Minister. Since 2002 the U of A has held the following:

#### Since 2002 the U of A has worked with the communities surrounding the South Campus:

- December 3, 2003 South Campus Sector Plan open house
- June 30, 2008 South Campus Sector Plan community workshop
- October 7, 2008 South Campus Sector Plan community workshop
- November 18, 2008 Open house
- > February 16, 2010 Open house for the Saville Community Sports Centre
- April 20, 2010 South Campus Sectors Plan community workshop
- November 1, 2010 South Campus Sectors Plan community workshop
- November 17, 2010 U of A/Community Committee (UACC) regularly scheduled meeting with South Campus sectors Plan community workshop
- November 26, 2010 U of A Staff and Student South Campus Sectors Plan open house
- November 29, 2010 Community wide South Campus Sectors Plan open house
- January 12, 2011 Grandview League executive meeting
- May 26, 2011 Belgravia League executive meeting
- October 26, 2011 Belgravia community open house
- September 26, 2012 Community wide Progress Update on Amendment of Land Use Plans for South Campus (data gathering for LRDP amendment) open house
- March 14, 2013 Community wide LRDP amendment open house

#### South Campus Focus Groups:

- April 16, 2009 Community Connections study group
- > April 21, 2009 Sustainability and Design study group
- April 23, 2009 Transportation study group
- June 29, 2009 Community Connections study group
- June 30, 2009 Transportation study group
- October, 2009 Urban Land Institute (ULI) Report
- > October 29, 2009 Historical Preservation study group
- November 12, 2009 Sustainability and Design study group
- February 8, 2011 Meeting with Lansdowne Community League
- November 8, 2011 South Campus Focus Group Lansdowne Community League (meeting 1/2)
- November 9, 2011 South Campus Focus Group Grandview Community League (meeting 1/2)
- November 14, 2011 South Campus Focus Group Lendrum Community League (meeting 1/2)



December 13, 2011 – South Campus Focus Group – Lansdowne Community League (meeting 2/2 - deferred).

#### The following is a summary of the major topics the U of A heard from the community from past open houses:

- 2002 Long Range Development Plan (LRDP)
  - Transportation and traffic
  - Retain green space
  - Community connections
- 2008 South Campus Sector plan
  - Community connections
  - Theme/historical preservation
  - Transportation
  - Sustainability and design
- 2010 South Campus Sector Plan
  - Concerns rose regarding parking and traffic
  - Design and sustainability
  - > Environment
  - > Buffers
- September 26, 2012 Progress Update on Amendment of Land Use Plans for South Campus
  - Transportation/traffic/parking
  - Green space more of it
  - Development of the West 240

The U of A meets with the communities of South Campus through the South Campus Consultation Group (SCCG) which was created through an MOU with the University and the South Campus Neighbourhood Collation (SCNC) in May 2012. The following is a list of meetings that were held and open houses to address the LRDP in South Campus, leading up to the open house where the amendments were shown to all community members for final review and comments:

- June 14, 2012
- > July 5, 2012
- > July 23, 2012
- > July 25, 2012 Hosted by the community of Malmo
- > August 14, 2012
- September 5, 2012
- > September 26, 2012: Community wide Progress Update on Amendment of Land Use open house
- > January 15, 2013
- > February 12, 2013
- March 4, 2013 preview of material for March 14, 2013 open house
- March 14, 2013: Community wide LRDP amendment open house

All 2012-13 open house summaries and approved SCCG meeting minutes are available on the University Relations website at <u>www.communityrelations.ualberta.ca</u>.

The U of A also follows a consultation protocol outlined in Appendix 18 of the LRDP. The following are the processes as outlined in Appendix 18 and the actions U of A has taken to meet all requirements.



Appendix 18 states:

Long Range Development Planning and Amendments

a) When the University undertakes a new Long Range Development Plan, or amends its existing LRDP, owners of land within 60 metres of the University's land and the host municipality will be notified. Such notification will include date, time and location for an information session to present the conceptual plans, or substantive changes, and an invitation to review, and comment on the planning, in writing 21 days following the presentation.

**U of A action** - The U of A mailed letters of notification which contained the date, time and location for an information session (Open House) to present substantive changes of the LRDP Amendment Open House, March 14, 2013 to owners of land within 60 metres of the University's land and host municipality, The City of Edmonton. The mailing list was identified by the City of Edmonton, Central Area Unit, City Wide Planning Section according to home owner title information. The letters to residents 60 metres of the University of Alberta land and the City of Edmonton were mailed to allow a full two week advanced notification period prior to the open house.

b) Notification will take the form of a directed letter to each identified stakeholder in a). The planning document will be available through the communications website of the University.

**U of A action** – The notification in a) indicated where information for amendment planning document could be found on U of A website. Please note additional communication tools were used to advertise the March 14, 2013 open house:

- a. Portable road signs were placed in five locations from two weeks prior to open house;
- b. An ad was place in the Edmonton Journal;
- c. Information about the open house was place on the U of A website on the Community Relations website and the main U of a homepage under Events;
- d. E-mail regarding information about March 14, 2013 open house was e-mailed to members of the SCCG; and
- e. E-mail invitation sent to City of Edmonton Councillor, Don Iveson, and Member of Legislated Assembly, Steve Young outlining details for March 14, 2013 open house.
- c) Following this presentation and invitation to direct stakeholders, the University shall publish, within a newspaper, newsletter or publication circulating in the areas in which the University's lands are located, notification of the public of its opportunity to review the proposed LRDP, or amendments, and comment upon it (them). The proposed plan/amendments will be available upon the University's communications website. Comments will be received in writing up to 21 days of the notice.

**U of A action** – All materials presented and distributed at the March 14, 2013 open house was placed on the U of A website for 21 days (ending April 4, 2013). The U of A published an ad in the Edmonton Journal on March 15, 2013 inviting the public to review and comment on the information presented.



Portable road signs were placed in five locations to inform community members to review and comment on materials from the open house at the Community Relations website.

d) University administration will prepare a summary document that they believe accurately reflects the major concerns and comment expressed. This document will be reviewed by the stakeholders identified in a), and will be modified until agreement is reach on accuracy. During the planning stage, these concerns will be considered.

**U of A action** – A document that summarized all comments received is attached. This summary document was mailed to stakeholders identified in a) on April 12, 2013. All stakeholders were asked to provide additional comments by April 23, 2013. The summary document was sent to the Office of Facilities and Operations for considerations for further LRDP amendment.

e) Recommendations to the Board of Governors with respect to the LRDP and/or its amendments will include the consultation summary documents(s), and a document highlighting how administration has used these comments to develop the Plan and recommendations.

**U of A action** – Attached please find the summary document and a document highlighting how administration has used comments from the March 14, 2013 open house.

f) Upon Board of Governors approval, the LRDP and/or amendments will be sent to the Minister for review and confirmation that the contents of the amendment/LRDP comply with the Regulations of the Post Secondary Learning Act.

**U of A action** – Once the LRDP Amendment is approved by the Board of Governors the amendment will be sent to the Minister of Enterprise and Advanced Education for confirmation.





### **Consultation summary**

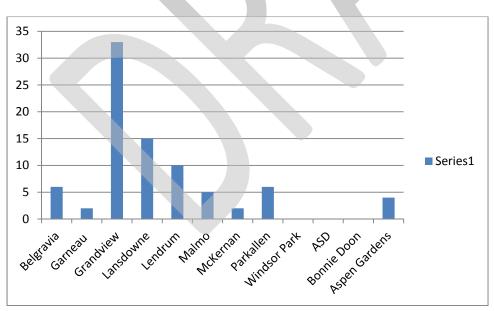
Long Range Development Plan – Amendment to Land Use Plan for South Campus

Preliminary Fact Finding Open House – presentation of draft amendment material Wednesday, September 26, 2012, 5:30 – 8:30 p.m. McKernan School, 11330 – 76 Avenue

> Final LRDP Amendment Open House Thursday, March 14, 2012, 5:30 – 9:00 p.m. McKernan School, 11330 – 76 Avenue

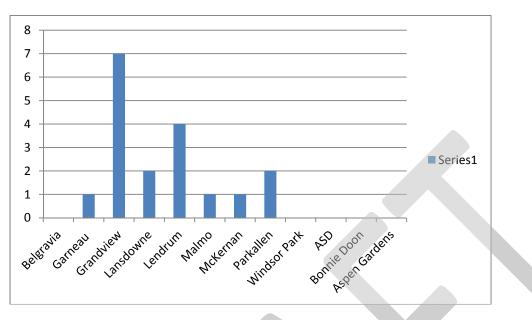
# September 26, 2012 - 101 evaluations received March 14, 2013 – 25 evaluations received

1. If you reside in one of the following neighbourhoods please circle that neighbourhood:





March 14, 2013

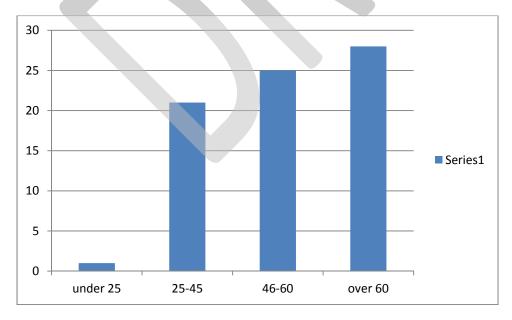


2. If you reside in a different neighbourhood please provide the name of that neighbourhood.

September 26, 2012 - N/A

March 14, 2013 - Oliver

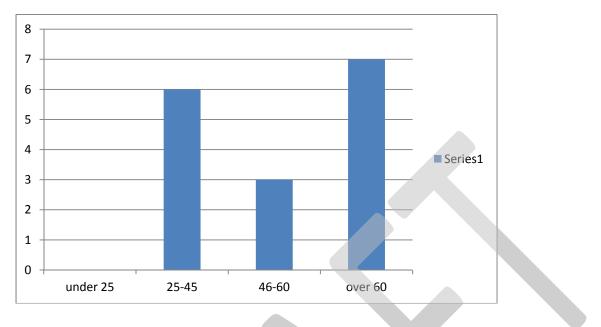
3. Please check the age category that you are in.



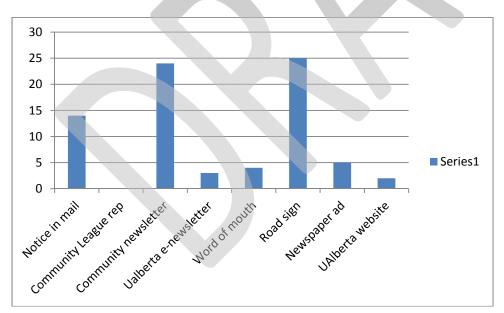
Long Range Development Plan – Appendix XIX 25 APRIL 2013





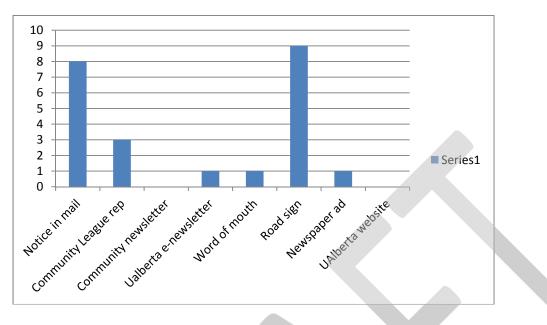


4. How did you hear about this open house?

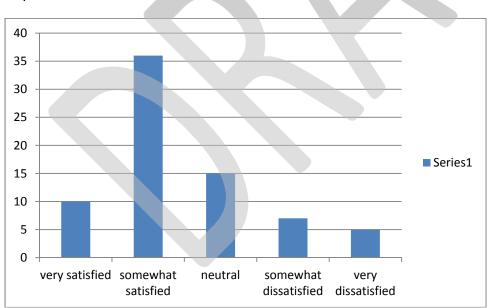




#### March 14, 2013



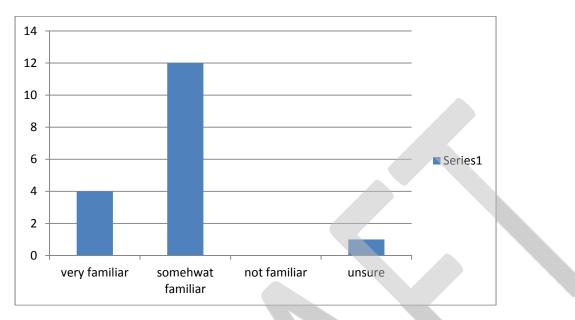
5. Did the material that was presented explain and increase your understanding of the Long Range Development Plan – Amendment to Land Use Plan for South Campus?



September 26, 2012

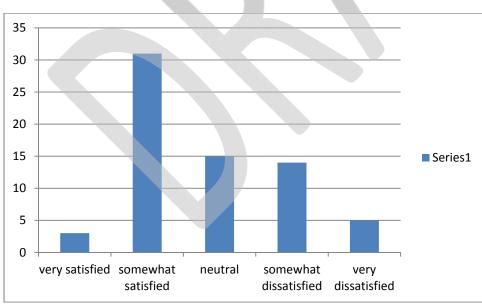


March 14, 2013 (re-worded question as requested by community representatives)



Are you familiar with the purpose of the Long Range Development Plan?

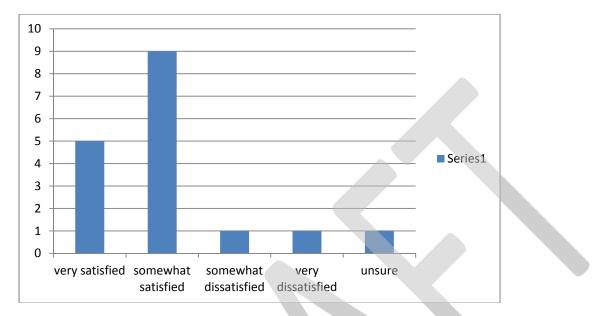
6. Do you have a better understanding of how the South Campus plan will fit into your community?





#### March 14, 2013

Did the material that was presented explain the purpose of the Long Range Development Plan? (reworded question as requested by community representatives)

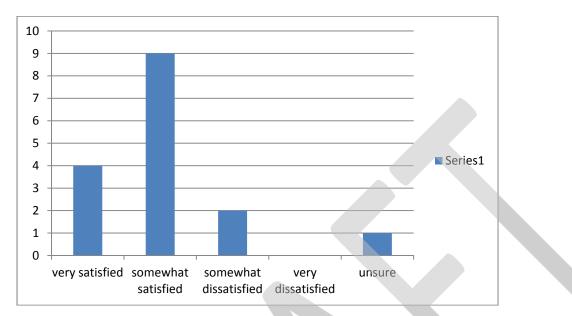


7. I found the following aspects of the open house most valuable:

#### 50 45 40 35 30 25 Series1 20 15 10 5 0 Displays and board Interaction with Other material Ualberta reps



Did the material that was presented explain the proposed amendment (changes) to the Long Range Development Plan for South Campus? (re-worded question as requested by community representatives)



8. Please comment on your impressions regarding one or more of the following components:

September 26, 2012

- Energy efficiency
  - Focus on green forms of energy; very pleased with plan; appears adequate; UAlberta has put great effort into thinking about energy – especially interested in concepts for solar and geothermal energy, feeling positive.
  - Waste and waste water management
    - Good to know there is a plan; good changes; pleased with plan should be a MUST for all new buildings.
- Storm water management
  - Good to see a plan; concerned about storm water management on existing facilities; plan does not accommodate the huge volumes of water during large rain storms.
- Ecology and the environment
  - It would appear that the W 240 site will require considerable site preparation (i.e. earth moving) to prepare the site for building of roads and buildings - the university needs a strategy to reclaim the land after site preparation so that the land is not sitting as a large undeveloped construction site for the next 15-20 years with dust blowing around and weeds growing.
  - Waste of good farmland.
  - More green space please.
  - Concerned current development impacting the environment and the effect of amphibian.
  - Keep community garden.



- Not much respect a naturally evolved wetland will be paved and a constructed wetland will maybe be created?
- Environment sustainable systems sound impressive but are they financially sustainable?
- Pleased to see environment development considerations seem to be of paramount important.
- Transportation
  - Want to see lighter traffic in my neighbourhood concerned about higher traffic amounts.
  - Access off of 122 Street through U of A land as much as possible, access off of 122 Street/63 Avenue dangerous.
  - Transportation plan is weak.
  - Transportation plan is good.
  - Reduce need for parking, confused about on parking numbers.
  - Glad to see good transit in the newer development.
  - No park and ride.
  - Changes since last meeting show reasonable response to feedback.
  - Transportation plan tough call. I do not what to be challenged getting in and out of my neighbourhood, roundabouts should be further analyzed.
- Built environment
  - Development over the last 10 years has not matched visuals.
  - Single dwellings facing on 62 Avenue.
  - No residential on West 240 research only.
  - Height of academic and research facilities a concern.
  - Design specifics are not in place so difficult to assess; no architectural standards a hodge podge campus.
  - More information and examples on density.
  - o If what is depicted is actually done it would be most excellent.
  - Sport facilities hugely over built build only for students and staff not the general public.
- Healthy and complete community
  - o I am looking forward to the development of South Campus.
  - No trust in your healthy and complete community.
  - o Plan is positive.
  - Lack of clear plan and options for handling interface between existing neighbourhoods and growth scenarios.

March 14, 2013

Please comment on your impressions regarding the amendment to land use plan for South Campus: ? (re-worded question as requested by community representatives)

Sector 12:

Themes

 Good impression, making progress, overall seems good, like graduate residences and green belt along 122 Street, residences should be only shorter buildings in height and if taller buildings needed, those should be located on interior of campus, residences on east side near LRT require thoughtful planning.



- Needs to be more dense and urban with better connectors to routes beyond campus, very narrow, not developed to interact with City of Edmonton, and needs to be much more dense.
- Information is not specific enough, still confused about final plans, want to see exactly what will be developed.
- The LRDP needs substantive changes and re-thought rather than tweaks, U of A's focus/goals need to remain on education and not be landlord and parking provider.

Sector 14 (West 240):

Themes

- Faculty of ALES and land for research being ignored.
- Like revisions, making progress, overall quite good, acceptable.
- Still concerned about Lansdowne and Grandview, back land for residence fronting on 62 Ave is good, happy with increase to transition space but unsure if it will be green space, Grandview and Lansdowne significantly affected.
- The sector will put thousands of people into cars, uncertainty of where the bus is linking sector to the train, limited transportation linkage.
- Prefer 2002 plan, focus on LEED.

Additional questions on the March 14, 2013 evaluation as requested by community representatives:

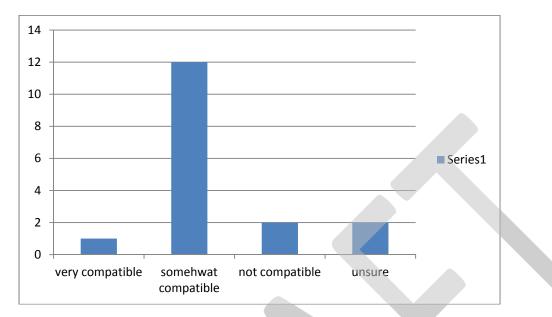
Q - If you were unsure in questions 6 and/or 7, please elaborate further why you felt unsure. (re-worded questions as requested by community representatives)

Themes

- Coverage of what the changes are was good. Coverage of why the changes less clear.
- LRDP too general.
- Slow down the presentation and provide take away document that has information in bullet form
- Colors/shades on board material difficult to distinguish

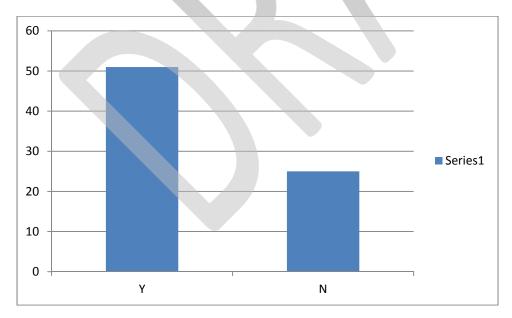


Q - How do you see South Campus plans, both the proposed land uses and possible developments, fitting into your community?



- 9. Are you aware of the South Campus Consultation Group (SCCG) that was recently formed to represent the voice of neighourhoods that surround the UAlberta South Campus?
  - □ Yes
  - □ No

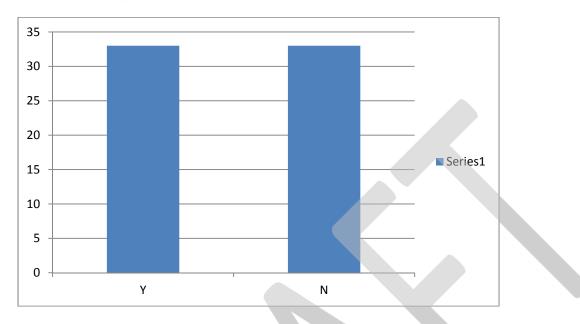
September 26, 2012 only





Would you like your SCCG member to contact you?

- □ No
- □ Yes (please provide contact information on the front of the form)



10. Please tell us the top three (3) topics you would like to address with regards to the amendments to the Long Range Development Plan - amendment to land use plan?

September 26, 2012

- 1. Transportation/traffic/parking
- 2. Green space more of it
- 3. Development of the West 240

March 14, 2013

Please tell us the top three (3) topics you would like to have addressed with regard to the amendments to the land use plan for South Campus? (re-worded question as requested by community representatives)

- 1. Impact related to parking, traffic, noise, bus links for LRT, roads and sidewalks/paths around South Campus and plans for roundabouts on 122 Street.
- 2. Sensitive design: low impact development, more density, compatible with surrounding neighbourhoods, plan for active living.
- 3. Power plant too close to residential, underground power lines/transmitters



11. Please provide any other suggestions/concerns/questions about the South Campus Sectors Plan that you might have.

September 26, 2013

Themes

- Transportation concerns about 122 Street/63 Avenue intersection; people parking in surrounding neighbourhoods; cut through traffic.
- Green space plan needs more green space; preserve farmland; develop density around South Campus LRT station to retain green space and agriculture research; protect wildlife in Sector 14; loss of organic land base; Canada goose and duck migration route needs to be protected.
- Consultation needs to be improved; don't assume activists represent views of entire community; U of A needs to listen and be a good neighbor; everyone seems hopeful – hope that is the case.
- West 240 do not develop; if developed must be self-contained and isolated; residents of Grandview and Lansdowne require bigger buffer zones; no access to their communities; concerns about schools; need for services.
- Aim higher, inspire community and be ambitious; the plan looks good but will it happen due to budgets, the communities will bear the costs of unanticipated changes. The plan should serve academic goals not regional community recreation needs e.g. Saville Centre.

#### March 14, 2013

- West 240: question about the density range, do not develop because it serves interest of healthy food supply, housing needs to match homes from mature neighbourhoods, multiuse trail/landscape buffer surrounding W 240, generous open space landscaping with trees, no connector through W 240 between Lansdowne and Grandview, no access for emergency vehicles into Grandview from W 240, any research on sociological consequences of imbalance between Grandview and housing planned for W 240.
- Great sustainability elements, amended plan looks like a good fit, info presented suggest some concerns have been acknowledged, access to bus link well placed, concerns about capacity issues on the LRT serving South Campus, need for connectivity of bike and pedestrian access.
- LRPD outdated, opposed to amendment, remove plans for Sector 14, U of A should not build facilities not directly related to research, teaching and student residences, U of A developing South Campus hodgepodge and appears to developing to make money and not providing education opportunities.
- Traffic and parking from all sectors will negatively impact surrounding neighbourhoods, roundabouts on 122 Street a concern, call for updated traffic impact assessment and parking demand study.
- Building over wetlands a concern.
- Lack of density, U of A has unique opportunity to bring people from suburbs back into the city, do not plan something that is lifeless that does not attract people.
- Question about the difference between LRDP and Sector Plan, question about the plans for Sector 13, request for information and details on coordination of recreational facilities with City of Edmonton.



#### Questions and Stakeholder Comments **University Response** 26-Sep-12 **Energy Efficiency** Focus on green forms of energy; very pleased with plan; appears No response required. adequate; Ualberta has put great effort into thinking about energy especially interested in concepts for solar and geothermal energy, feeling positive. Waste and Waste Water Management Good to know there is a plan; good changes; pleased with plan – No response required. should be a MUST for all new buildings. **Storm Water Management** Design of future facilities will Good to see a plan; concerned about storm water management on existing facilities; plan does not accommodate the huge volumes of accommodate storm flows. water during large rain storms. **Ecology and the Environment** It would appear that the W 240 site will require considerable site Site development will occur on a phased preparation (i.e. earth moving) to prepare the site for building of basis. roads and buildings - the university needs a strategy to reclaim the land after site preparation so that the land is not sitting as a large undeveloped construction site for the next 15-20 years with dust blowing around and weeds growing. Waste of good farmland. More green space please. LRDP identifies substantial green space to be preserved and/or created with campus development. Concerned – current development impacting the environment and Site development will pursue the effect on amphibians. environmental performance targets. Constructed wetland system will replace the habitat function of existing area inhabited by amphibians. Community gardening space will be Keep community garden. provided at South Campus. Not much respect – a naturally evolved wetland will be paved and a Existing wetland is a byproduct of human constructed wetland will maybe be created? activity, but not designed for ecological function. Proposed constructed wetland system will be designed with ecological

function in mind.



Environment sustainable systems sound impressive but are they financially sustainable? Pleased to see environment development considerations seem to be of paramount importance.

#### Transportation

Want to see lighter traffic in my neighbourhood concerned about higher traffic amounts.

Access off of 122 Street through U of A land as much as possible, access off of 122 Street/63 Avenue dangerous.

Transportation plan is weak.

Transportation plan is good.

Reduce need for parking, confused about on parking numbers.

Glad to see good transit in the newer development. No park and ride.

Changes since last meeting show reasonable response to feedback.

Transportation plan – tough call. I do not want to be challenged getting in and out of my neighbourhood, roundabouts should be further analyzed.

#### **Built Environment**

Development over the last 10 years has not matched visuals.

Financial sustainability of sustainable systems are a consideration in the design process.

Design of South Campus aims to minimize traffic impacts on surrounding neighbourhoods by emphasizing movement to and from campus via alternative transportation, especially transit.

The creation of new access points to South Campus is determined in consultation with the City of Edmonton, based upon professional traffic analysis.

No response required.

No response required.

Design of South Campus aims to minimize traffic impacts on surrounding neighbourhoods by emphasizing movement to and from campus via alternative transportation, especially transit. Parking numbers have been reduced from 2002 numbers.

No response required.

A park and ride is not currently contemplated at South Campus.

No response required.

The creation of new access points to South Campus will be determined in consultation with the City of Edmonton, based upon professional traffic analysis.

Design Guidelines in Sector Plan will guide substantial development projects.

Single dwellings facing on 62 Avenue.

LRDP indicates Land-Use, whereas the frontage of buildings will be addressed in



No residential on West 240 - research only.

Height of academic and research facilities a concern.

Design specifics are not in place so difficult to assess; no architectural standards – a hodge podge campus.

More information and examples on density.

If what is depicted is actually done it would be most excellent.

Sport facilities hugely over built – build only for students and staff not the general public.

#### **Healthy and Complete Community**

I am looking forward to the development of South Campus.

No trust in your healthy and complete community.

Plan is positive.

Lack of clear plan and options for handling interface between existing neighbourhoods and growth scenarios

Sector Plan and substantial development stages.

Residential development is intended to provide a transition between existing residential neighbourhoods and different land uses such as research.

Heights will transition from the edges of campus to avoid shadowing or privacy impacts on existing residential neighbourhoods.

Architectural standards are a component of the South Campus Sectors Plan process.

Examples of anticipated density have been provided and are available for review. Further progress will be addressed at Sector Plan stages.

No response required.

Shared use recreational facilities will support Academic mission and communities.

No response required.

No response required.

No response required.

The anticipated transition between new campus development and existing neighbourhoods has been articulated in greater detail in the LRDP and Sectors Plan.

#### 14-Mar-13

#### Sector 12 Themes

Good impression, making progress, overall seems good, like graduate residences and green belt along 122 Street, residences should be only shorter buildings in height and if taller buildings needed, those should be located on interior of campus, residences on east side near LRT require thoughtful planning. Heights will transition from the edges of campus to avoid shadowing or privacy impacts on existing residential neighbourhoods.



Needs to be more dense and urban with better connectors to routes beyond campus, very narrow, not developed to interact with City of Edmonton, and needs to be much more dense.

Information is not specific enough, still confused about final plans, want to see exactly what will be developed.

The LRDP needs substantive changes and re-thought rather than tweaks, U of A's focus/goals need to remain on education and not be landlord and parking provider.

#### Sector 14 Themes

Faculty of ALES and land for research being ignored.

Like revisions, making progress, overall quite good, acceptable.

Still concerned about Lansdowne and Grandview, back land for residence fronting on 62 Ave is good, happy with increase to transition space but unsure if it will be green space, Grandview and Lansdowne significantly affected.

The sector will put thousands of people into cars, uncertainty of where the bus is linking sector to the train, limited transportation linkage.

Campus densities are intended to be less than the existing North Campus, in consideration of the existing development in adjacent neighbourhoods. Connectivity with City of Edmonton roads and Multi-Use-Trails are provided where possible.

The LRDP is a Land-Use plan. The Sector Plan will include more details about the character of proposed development than the existing LRDP.

U of A's focus is on the creation of an exceptional campus environment. The mandate is academic support to students/faculty/staff.

ALES land requirements will continue to be provided for within Sector 13 and in other locations acquired for this purpose.

No response required.

Setbacks and green space where Sector 14 adjoins existing neighbourhoods will be further addressed in Sector planning.

Details of bus integration with LRT is to be determined by the City of Edmonton. The design of South Campus aims to minimize automobile use by providing for alternative transportation options and providing a mix of land uses to create a complete community.

No response required.

Prefer 2002 plan, focus on LEED.

#### Additional Questions and Themes

Coverage of what the changes are was good. Coverage of why the changes less clear.

LRDP too general.

No response required.

The LRDP is a Land-Use plan. Sector Plans will provide more details about the character of proposed development than the existing LRDP.



Slow down the presentation and provide take away document that has information in bullet form

Colors/shades on board material difficult to distinguish

Presentation and board materials remain on website at

communityrelations.ualberta.ca.

Colours and patterns in LRDP land use figures have been adjusted for readability.

10. Please tell us the top three topics you would like to have addressed with regard to the amendments to the land use plan for South Campus?

#### 26-Sep-12

Transportation/traffic/parking

Green space – more of it

Development of the West 240

Information on what is intended for transportation, traffic and parking at South Campus are provided in the LRDP amendment and draft Sectors Plan.

A substantial amount of green space is provided for at South Campus.

Details on what is proposed for Sector 14 are included in the LRDP amendment and draft Sectors Plan.

#### 14-Mar-13

Impact related to parking, traffic, noise, bus links for LRT, roads and sidewalks/paths around South Campus and plans for roundabouts on 122 Street.

Sensitive design: low impact development, more density, compatible with surrounding neighbourhoods, plan for active living.

Power plant too close to residential, underground power lines/transmitters

Information on the proposed transportation concepts for South Campus are provided in the LRDP amendment and draft Sectors Plan. Some questions require input from the City of Edmonton.

Details with respect to how South Campus will address these topics are included in the LRDP amendment and draft Sectors Plan.

University service area, to be located in Sector 12, provides reasonable setbacks from these areas to existing neighbourhoods.



#### 26-Sep-12

#### Themes

Transportation – concerns about 122 Street/63 Avenue intersection; people parking in surrounding neighbourhoods; cut through traffic.

Green space – plan needs more green space; preserve farmland; develop density around South Campus LRT station to retain green space and agriculture research; protect wildlife in Sector 14; loss of organic land base; Canada goose and duck migration route needs to be protected. Consultation – needs to be improved; don't assume activists represent views of entire community; U of A needs to listen and be a good neighbor; everyone seems hopeful – hope that is the case.

West 240 – do not develop; if developed must be self-contained and isolated; residents of Grandview and Lansdowne require bigger buffer zones; no access to their communities; concerns about schools; need for services.

Aim higher, inspire community and be ambitious; the plan looks good but will it happen due to budgets, the communities will bear the costs of unanticipated changes. The plan should serve academic goals not regional community recreation needs e.g. Saville Centre. Some questions require input from the City of Edmonton (design of 63 Avenue intersection; parking management in adjacent neighbourhoods). Cut-through traffic will not be possible with designs for Sector 12 or 14.

Plan incorporates significant green space and accommodates agricultural research in Sector 13. Density is focused close to LRT. Habitat for wildlife will be a consideration int the design of the constructed wetland system and preservation of existing treed areas. Consultation activities aim to support the U of A as a good neighbour.

Sector 14 is proposed as a self-contained sector with no direct private vehicle access to existing neighbourhoods. Sector 14 will provide new services and children for area schools.

The plan prioritizes university needs and identifies partnerships where they may be beneficial to university interests. The LRDP first and foremost must support the institutional academic goals. The plan sets certain expectations for development.

#### 14-Mar-13

#### Themes

West 240: question about the density range, do not develop because it serves interest of healthy food supply, housing needs to match homes from mature neighbourhoods, multiuse trail/landscape buffer surrounding W 240, generous open space landscaping with trees, no connector through W 240 between Lansdowne and Grandview, no access for emergency vehicles into Grandview from W 240, any research on sociological consequences of imbalance between Grandview and housing planned for W 240. No private vehicle access to existing neighbourhoods is proposed, and transition areas will provide green space and setbacks from existing development. Proposed residential development will be compatible with that in existing neighbourhoods. This will be further explored in Sector Plans and substantial development stages.



Great sustainability elements, amended plan looks like a good fit, info presented suggest some concerns have been acknowledged, access to bus link well placed, concerns about capacity issues on the LRT serving South Campus, need for connectivity of bike and pedestrian access.

LRPD outdated, opposed to amendment, remove plans for Sector 14, U of A should not build facilities not directly related to research, teaching and student residences, U of A developing South Campus hodgepodge and appears to developing to make money and not providing education opportunities.

Traffic and parking from all sectors will negatively impact surrounding neighbourhoods, roundabouts on 122 Street a concern, call for updated traffic impact assessment and parking demand study.

Building over wetlands a concern.

Lack of density, U of A has unique opportunity to bring people from suburbs back into the city, do not plan something that is lifeless that does not attract people.

Question about the difference between LRDP and Sector Plan, question about the plans for Sector 13, request for information and details on coordination of recreational facilities with City of Edmonton. Bus link and LRT elements are planned in collaboration with the City of Edmonton. Connectivity of bike and pedestrian access links are intended to align with City of Edmonton multi-use trails, paths, etc.

LRDP is outdated, which is the reason for the amendment. Primary focus at South Campus is the development of research, teaching and student housing facilities.

Traffic impacts to existing neighbourhoods have been minimized or removed through design wherever possible. Details of transportation elements subject to review by the City of Edmonton. The 2011 Traffic Impact Assessment is still valid and is aligned to the City of Edmonton's 2043 Transportation Plans.

Constructed wetland system will replace existing wet areas.

Plan aims to create an active and vibrant campus, but the form of campus development must be considerate of existing neighbourhoods.

LRDP is a high-level plan for all campus sites, Sectors Plan is a more detailed plan for South Campus only. Sector 13 will continue to provide space for agricultural research and other activities currently carried out at South Campus. TRANSPORTATION PLANNERS AND ENGINEERS



## Fox Drive Extension into U of A South Campus Traffic Assessment

**Final Report** 

#### Prepared for

The City of Edmonton and The University of Alberta

Date January 7, 2011

Prepared by Bunt & Associates

Project No. 3027.37

## CORPORATE AUTHORIZATION

This document entitled "*Fox Drive Extension into U of A South Campus Traffic Assessment, Final Report*" was prepared by Bunt & Associates for the benefit of the Client to whom it is addressed. The information and data in the report reflects Bunt & Associates best professional judgment in light of the knowledge and information available to Bunt & Associates at the time of preparation. Except as required by law, this report and the information and data contained are to be treated as confidential and may be used and relied upon only by the client, its officers and employees. Any use which a third party makes of this report, or any reliance on or decisions made based on it, are the responsibilities of such third party as a result of decisions made or actions based on this report.

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Engineer's Stamp

**Corporate Permit** 



January 7, 2011 3027.37

Jody Hancock, P.Eng. City of Edmonton, Director - Development Planning and Engineering 13<sup>th</sup> Floor, Century Place 9803 - 102A Avenue Edmonton, AB T5J 3A3

and

Bart Becker, P.Eng. University of Alberta, Associate Vice President – Planning and Infrastructure (Facilities and Operations) 4<sup>th</sup> Floor, General Services Building Edmonton, AB T6G 2H1

#### Re: Fox Drive Extension into U of A South Campus Traffic Assessment Final Report

Please find enclosed the Fox Drive Extension into U of A South Campus Traffic Assessment, Final Report for your files.

Preparation of the enclosed report began in January 2010. Over the last year, a number of projects in the area were progressing simultaneously, including the South Campus Sector Plan and plans for Expo 2017. The attached report was prepared based on the best information available at the outset of the project. For example, plans for the University of Alberta West 240 lands had not been initiated when the land use assumptions were identified for the establishment of the 2041 Background Traffic Volumes. As well, the bid package for Expo 2017 was being prepared through 2010 and was therefore considered as part of the Ancillary Considerations section. Therefore, while it is recognized that the landscape in the vicinity of South Campus may have changed, the attached report was finalized based on the initial land use assumptions. It is anticipated that additional traffic assessments will be completed where required to address land use changes and specific site access designs.

At this time, Bunt & Associates would also like to thank both the City of Edmonton and University of Alberta representatives that provided input and reviewed the attached document. It was a pleasure working with the two agencies on this project.

If there are any questions regarding the information contained in the attached report, please contact the undersigned at 780-732-5373 ext. 226.

Yours truly, Bunt & Associates

Catherine Oberg, P.Eng. Senior Transportation Engineer

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## 1. INTRODUCTION

#### 1.1 Preface

The University of Alberta (U of A) is currently preparing sustainable Sector Plans outlining the long term development plans for the South Campus area. The South Campus development area is generally located south of Belgravia Road, north of 51 Avenue, and east of 122 Street. The development area also includes the West 240 area, located between the Landsdowne and Grandview neighbourhoods west of 122 Street. The completion of the South Campus Sector Plans will provide the foundation for the development of a new university campus. At this time the South Campus is being planned to accommodate a total population of approximately 19,750 students, faculty and staff by 2030. Of this total population, the student population is anticipated to be in the order of 15,000 people.

The expansion of the U of A along the South LRT line represents the extension of the campus as a "linear urban campus" that incorporates the South LRT into the daily operation of the campus. LRT operations will not only transport students, faculty, and staff to the South Campus area but will also facilitate the movement of students, faculty, and staff between the North and South Campus areas as well as between these two campuses and the downtown campus. In general, the U of A would like to maximize the utility associated with South LRT operations as a strategy to reduce single occupant vehicle travel to the South Campus. Therefore, as part of the development of the South Campus Sector Plan, multi-modal access to the site will be considered.

With the opening of the South Campus LRT and Transit Centre in April 2009 and the more recent opening of South LRT to Century Park, key components of the transit system to the South Campus have been established. Long term operations of the LRT may include changes to frequency and number of cars, but the alignment of the track through the U of A South Campus will not change. As well, it is anticipated that the primary transit centre for the South Campus will be maintained adjacent to the South Campus LRT station to provide effective coordination between bus transit and LRT.

With key components of the transit system established, consideration was given to the location and functionality of vehicle access and parking accommodation. Notwithstanding that it is the intent of the U of A to minimize single occupant vehicle travel to and from the South Campus area, it is recognized that private vehicle travel will continue to be a measurable component in the movement of people and goods to and through the South Campus area, particularly in light of the significant community recreation component being planned at this time. The possible use of the development area as the host site for EXPO 2017 also needs to be acknowledged.

The continued use of private vehicle travel to and from the South Campus area will be a reflection of the nature and characteristics associated with University traffic and non-University related traffic. Non-University traffic is anticipated to include traffic generated by community recreation facilities such as the Saville Centre, the GO Centre, the fieldhouse, and the proposed twin ice arenas, as well as traffic generated by the existing and expanded Neil Crawford Provincial Centre (NCPC). In addition to private vehicle traffic activity, service vehicle movements, internal transit movements, and parking will also require accommodation.

#### 1.2 Study Need and Purpose

The South Campus Area is constrained from a traffic accommodation perspective given the restrictions imposed by South LRT development and the existing lack of suitable access to Belgravia Road. The primary purpose of the study is to review alternative traffic networks for the North Quarter of the South Campus area that have the capability of providing an appropriate level of traffic access into the greater South Campus area, which could perform satisfactorily from a traffic operational and access management perspective and which are designed to meet current roadway geometric standards.

The completion of the study will allow for an appropriately designed roadway system plan to be selected and developed. This will allow the University and the City to monitor the implementation of roadway, intersection, and access improvements during the staged development of the plan area. The development of the traffic management plan will reflect current realities and future trends, to the extent that they can be anticipated. In this fashion, cumulative impacts can be evaluated.

#### 1.3 Project Scope

The project scope includes the following:

- Analysis of existing intersection operations at Belgravia Road/Fox Drive and 63 Avenue/122 Street;
- Estimation, distribution and assignment of site generated traffic activity from the north portion of the South Campus sector based on a series of mode split assumptions for the various land use components planned to be developed;
- Review of transit operations to and from the South Campus Transit Centre; and,
- Analysis of alternative site access scenarios including but not limited to access to and from Fox Drive, Belgravia Road, and 122 Street.

2

## 2. EXISTING AND FUTURE AREA CONDITIONS

#### 2.1 Site Location

The study area includes the north quarter of the University South Campus area. This study area is generally bounded by Belgravia Road to the north, the LRT alignment to the east, the existing 60 Avenue right-of-way to the south, and 122 Street to the west as shown in **Exhibit 2-1**.

#### 2.2 Existing Adjacent Land Uses

The study area is located within an Alternative Jurisdiction zone that currently accommodates the U of A South Campus, the Saville Centre, the NCPC, and the Alberta School for the Deaf. The Alternative Jurisdiction zone is surrounded by primarily low density residential land uses.

#### 2.3 Existing Roadway Network

Key arterial roadways adjacent to and in the vicinity of the study area include:

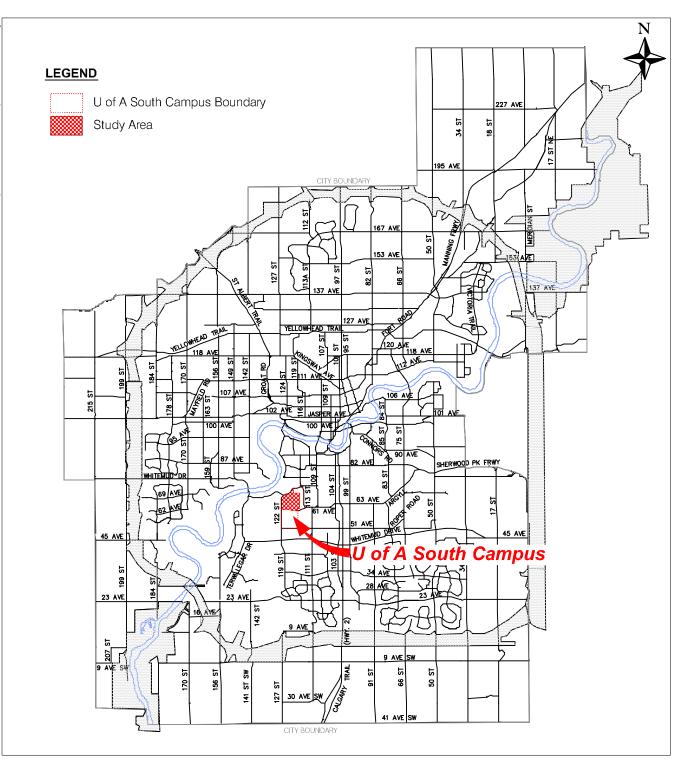
*51 Avenue* is a four-lane divided urban arterial roadway between 111 Street and 122 Street in the vicinity of the South Campus site. West of 122 Street, 51 Avenue transitions to an urban collector roadway within the Lansdowne neighbourhood. The posted speed limit along 51 Avenue in the vicinity of the site is 50 km/hr.

**Belgravia Road/71 Avenue** is a divided urban arterial that includes two westbound lanes and three eastbound lanes in the vicinity of the South Campus. The posted speed limit along Belgravia Road/71 Avenue is 60 km/hr.

*122 Street* is a four-lane divided urban arterial between Whitemud Drive and Fox Drive. The posted speed limit along 122 Street is 60 km/hr.

*113 Street* south of 71 Avenue is a four-lane divided urban arterial. 113 Street terminates at 61 Avenue with the arterial roadway continuing along 61 Avenue to the east. The posted speed limit along 113 Street is 60 km/hr.

*61 Avenue* is a four-lane divided arterial between 104 Street and 113 Street. As the extension of 113 Street, 61 Avenue provides an arterial connection between 113 Street and 111 Street, which provides the continuation of the north/south arterial west of Calgary Trail. The posted speed limit along 61 Avenue in the vicinity of the South Campus site is 60 km/hr. The extension of 61 Avenue west of 113 Street currently provides access to the South Campus area (60 Avenue).



### Exhibit 2-1

# Site Location

Scale NTS



*111 Street* is a four-lane divided arterial between 51 Avenue and 61 Avenue. South of 51 Avenue additional lanes are added in the vicinity of the Whitemud Drive/111 Street interchange. The posted speed limit along 111 Street is 60 km/hr.

*Fox Drive* is a six-lane divided urban arterial, (four travel lanes plus curbside lanes dedicated to transit) that provides a connection between 122 Street/Belgravia Road and Whitemud Drive. The posted speed limit along Fox Drive is 70 km/hr, with a short section of the eastbound lanes posted at 60 km/hr approaching Belgravia Road. Fox Drive has recently been upgraded to six lanes to accommodate curb side dedicated transit lanes as part of the overall Quesnell Bridge roadway improvement project.

*Whitemud Drive* is a six-lane free-flow facility that is a key component in the City of Edmonton's inner ring loop. The posted speed limit on Whitemud Drive is 80 km/hr. In the southwest, interchanges are located along Whitemud Drive at Calgary Trial/Gateway Boulevard, 111 Street, 122 Street (119 Street), Terwillegar Drive, 53 Avenue, and Fox Drive. Access to Whitemud Drive is also available via 106 Street as C/D roads are provided between Calgary Trial and 111 Street.

#### 2.4 Existing Daily and Peak Hour Traffic Volumes

Existing and historical traffic flows on arterial roadways immediately adjacent to, and in the vicinity of the South Campus were ascertained based upon a review of Average Annual Weekday Traffic Volume Reports prepared by the Transportation Department. **Table 2-1** summarizes the traffic volumes along the arterial roadways in the vicinity of the study area.

	Table 2 1. Average Annual weekday Tranie Volumes					
Location	2002	2003	2004	2005	2006	2007
51 Avenue west of 107 Street	-	19,700	-	18,500	-	17,800
51 Avenue west of 111A Street	10,600	-	13,300	-	-	-
61 Avenue west of 109 Street		14,300	-	16,100	-	27,300
111 Street south of 61 Avenue		35,300	-	38,900	-	32,500
113 Street south of Belgravia Road	29,400		29,500			
122 Street north of 51 Avenue	12,600	-	12,900	-	-	
122 Street south of Fox Drive		12,300	•	11,900		12,700
122 Street north of Whitemud Drive	-	15,000	-	14,800	-	16,600
Belgravia Road east of Fox Drive	37,200	-	37,600	-	-	-
Fox Drive west of Belgravia Road	-	34,800	-	34,300		30,700
Whitemud Drive west of 122 Street	86,800	99,000	-	101,800	94,800	89,400
Whitemud Drive north of 53 Avenue	103,700	103,000	-	-	92,600	93,800
Quesnell Bridge	112,900	113,700	117,000	118,900	112,000	109,500

 Table 2-1:
 Average Annual Weekday Traffic Volumes

 Table 2-2 and Table 2-3 summarize the Weekday AM and PM Peak Hour traffic movements (two-way) along the arterial roadways adjacent to the study area.

Location	Direction	2002	2003	2004	2005	2006	2007
51 Avenue west of	EB	-	692	-	664	-	589
107 Street	WB	-	398	-	366	-	334
51 Avenue west of	EB	676	-	701	-	-	-
111A Street	WB	317	-	329	-	-	-
61 Avenue west of	EB	-	579	-	696	-	-
109 Street	WB	-	533	-	499	-	-
111 Street south of	NB	-	2,004	-	1,903	-	1,865
61 Avenue	SB	-	708	-	725	-	716
113 Street south of	NB	1,110	-	816	-	-	-
Belgravia Road	SB	918	-	989	-	-	-
122 Street north of	NB	1,079	-	1,060	-	-	-
51 Avenue	SB	330	-	341	-	-	-
122 Street south of	NB	-	913	-	971	-	935
Fox Drive	SB	-	263	-	322	-	230
122 Street north of	NB	-	1,226	-	1,203	-	1,362
Whitemud Drive	SB	-	395	-	401	-	397
Belgravia Road east	EB	2,104	-	2,032	-	-	-
of Fox Drive	WB	667	-	710	-	-	-
Fox Drive west of	EB	-	1,820	-	1,846	-	1,673
Belgravia Road	WB	-	877	-	878	-	741
Whitemud Drive west	EB	5,091	4,997	-	4,375	4,439	3,976
of 122 Street	WB	3,218	3,213	-	3,423	3,041	2,266
Whitemud Drive	NB	4,695	4,605	-	-	3,915	3,233
north of 53 Avenue	SB	3,967	3,778	-	-	3,217	4,531
Quesnell Bridge	NB	4,521	4,333	4,687	4,693	4,059	4,500
	SB	4,610	4,585	4,675	4,853	4,175	4,525

#### Table 2-2: Weekday AM Peak Hour Traffic Volumes

LocationDirection20022003200420052006200751 Avenue west of 107 StreetEB		Table 2	- <b>5.</b> Week	иау гм геак	Hour Traffic	volumes		
107 StreetWB.968.992.89651 Avenue west of 111 A StreetEB349.48361 Avenue west of 109 StreetEB.573.59261 Avenue west of 109 StreetEB.573111 Street south of 61 AvenueRB.1.097.1.193111 Street south of Belgravia RoadNB1.395.1.333122 Street north of Fox DriveNB519.1.254122 Street north of Fox DriveNB.534.663122 Street north of Fox DriveNB.530.618 <th>Location</th> <th>Direction</th> <th>2002</th> <th>2003</th> <th>2004</th> <th>2005</th> <th>2006</th> <th>2007</th>	Location	Direction	2002	2003	2004	2005	2006	2007
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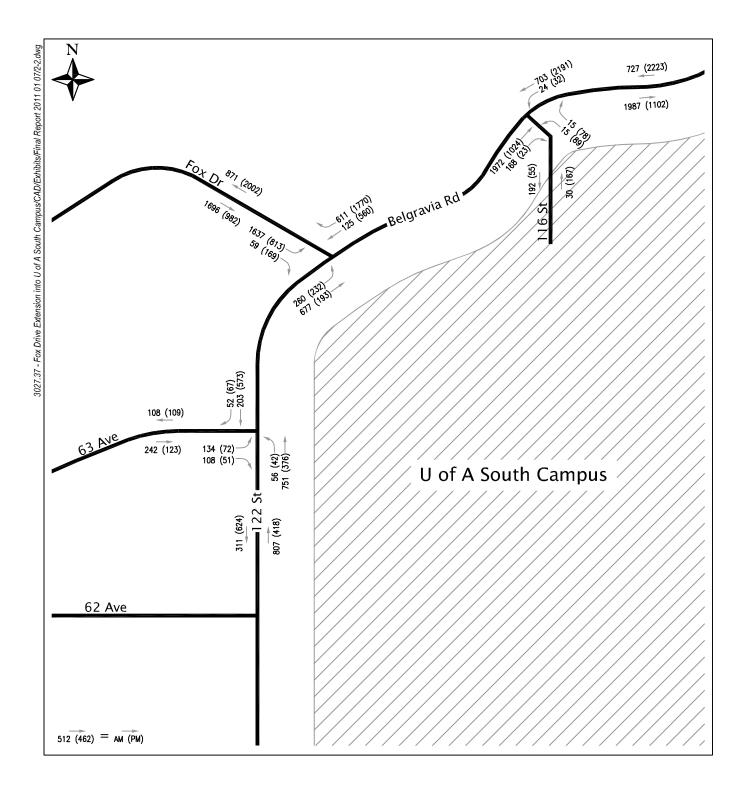
#### Table 2-3: Weekday PM Peak Hour Traffic Volumes

Overall traffic volumes on the arterial roadways in the vicinity of the study area appear to be relatively consistent between 2002 and 2007, with the exception of 61 Avenue west of 109 Street, where a significant increase in daily traffic was noted in 2007. In general, the daily and peak hour volumes from 2002 to 2007 are reflective of arterials within a mature part of the City of Edmonton.

In addition to the above historic traffic volume data, the City of Edmonton completed intersection turning movement counts at the Belgravia Road/116 Street intersection in 2007 and the Belgravia Road/Fox Drive and 63 Avenue/122 Street intersections in 2008. The AM and PM Peak hour turning movement volumes measured at these intersections are summarized in **Exhibit 2-2**. While more recent counts have been completed at intersections within the study area, a review of the data suggests that road closures associated with Whitemud Drive construction may have resulted in changes in traffic patterns in the vicinity of South Campus. The 2008 counts are therefore anticipated to be the most recent counts available that reflect the availability of the complete roadway network.

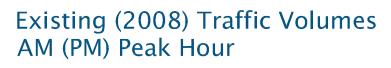
#### 2.5 Existing Transit Operations

The south LRT extension to South Campus opened on April 25, 2009 and the extension to Century Park opened on April 24, 2010. In addition to LRT service to South Campus, the South Campus Transit Centre also opened in April 2009 and accommodates seven basic routes, seven peak hour routes, one night route, and a shuttle to Fort Edmonton Park. **Table 2-4** summarizes the bus transit service accommodated at the South Campus Transit Centre.



### Exhibit 2-2

Scale NTS





			Weekday Frequency (minutes)				
Route	Route Service Destination		AM/PM Peak Hours	Midday	Early Evenings	Late Evenings	
4	Basic	West Edmonton Mall - Capilano	15	15	15	30	
30	Basic	Leger	15	30	30		
32	Peak	Brander Gardens/Southgate	30				
36	Basic	Century Park	15	30	30		
43	Peak	Century Park	7/8				
50	Basic	Southgate	15	30	30	60	
53	Basic	Southgate	15	30			
55	Basic	Southgate	30	30	30		
104	Peak	Lymburn	30				
105	Peak	Lessard	15				
106	Basic	Capilano	30	30			
133	Peak	West Edmonton Mall	30				
138	Peak	Wedgewood	30				
139	Peak	Grange	30				
330	Night	Leger				60	
596	Sunday & Holiday	Fort Edmonton/Valley Zoo (May - Sept)					

#### Table 2-4:South Campus Transit Centre - Available Bus Routes

In addition to the transit routes now serving South Campus, two basic routes operate along 51 Avenue (Routes 33 and 34).

### 2.6 Existing Pedestrian and Bicycle Routes

Sidewalks are currently provided along the following arterials:

- 51 Avenue sidewalks are provided on both sides of 51 Avenue between 111 Street and 115 Street, but are only provided on the south side between 115 Street and 122 Street
- 60 Avenue Sidewalks are provided along the north side of 60 Avenue, west of 113 Street.
- 61 Avenue Sidewalk connections extend from 113 Street into the Lendrum Neighbouhood at the 61 Avenue/113 Street intersection and into the Parkallen neighbourhood at the 61 Avenue/113 Street and 61 Avenue/111 Street intersections.
- Belgravia Road/71 Avenue A sidewalk is provided on the north side of the service road located on the north side of Belgravia Road. This sidewalk provides access to the pedestrian overpass, above Belgravia Road, located west of 116 Street. Sidewalk connections are also provided along the south side of Belgravia Road from 113 Street into the NCPC lands, and from 116 Street to Fox Drive.
- 111 Street Sidewalks are provided on both sides of 111 Street south of 61 Avenue.
- 113 Street Sidewalks are provided on both sides of 113 Street; however, the walk on east side is adjacent to the houses along the service road.
- 122 Street The sidewalk on the south side of Belgravia Road continues on the east side of 122 Street to 63 Avenue. South of 63 Avenue a sidewalk is provided on the west side of 122 Street.

Two main north/south bicycle routes are provided adjacent to the study area. The first north/south route includes a separated bike path (sidewalk shared with pedestrians) along the west side of 122 Street/119 Street from Fairway Drive to 63 Avenue. At 63 Avenue a short link of separated bike path is provided on the east side of 122 Street, which connects to a signed bike route (on roadway) along roadways within South Campus. The signed bike route connects to a pedestrian overpass that goes over Belgravia Road at approximately 116 Street. The signed bike route then continues north along 116 Street and 115 Street to 87 Avenue.

The second north/south route extends north from Whitemud Drive as a signed bike route on 115 Street to 60 Avenue, and along 60 Avenue to 113A Street. East of 113A Street a separated bike path is provided to 113 Street, and continues north along the west side of 113 Street to 74 Avenue. An east/west signed bike route is identified along 74 Avenue west of 113 Street, which connects to the signed bike route along 115 Street.

In addition to the above, a multiuse trail was recently opened along the west side of the LRT tracks.

#### 2.7 Future Roadway Network

Whitemud Drive is currently being widened, with construction scheduled for completion in 2010. The construction project also includes the rehabilitation and widening of the Quesnell Bridge and the reconstruction and widening of the Fox Drive overpass. Upon completion in 2010, Whitemud Drive will accommodate six lanes plus two auxiliary lanes between the Fox Drive overpass and 149 Street. As well a Transit Priority Lane will be provided on the Whitemud Drive/Fox Drive southbound to eastbound loop ramp, the 149 Street northbound to eastbound ramp will be widened to two lanes, and Fox Drive will be widened by one lane in each direction.

The U of A South Campus is located within a mature area of the City of Edmonton. Other than the improvements currently underway on Whitemud Drive and Fox Drive, no major roadway network modifications are anticipated in the future.

#### 2.8 Horizon Year Background Traffic Volumes

The City of Edmonton Transportation Department provided 2041 AM peak hour, PM peak hour, and Daily link volume estimates for use in determining background traffic volumes for the evaluation of the traffic impacts associated with development of the U of A South Campus.

The 2041 model volumes provided by the City of Edmonton include traffic anticipated to be generated by the U of A South Campus and the NCPC within the 2041 horizon. Three zones are identified that approximately correspond to the South Campus and the NCPC development areas. These three zones include combined employment estimates in the order of 4,500 employees and population estimates in the order 5,540 people.

Access to the three study area zones within the model includes two accesses to 122 Street, one access to Belgravia Road, and two accesses to 113 Street. As well, the existing westbound flyover from the north end of the South Campus lands to Fox Drive westbound is included in the model. The model also includes a link from Fox Drive Eastbound directly into the South Campus lands; although it accommodated minimal volumes.

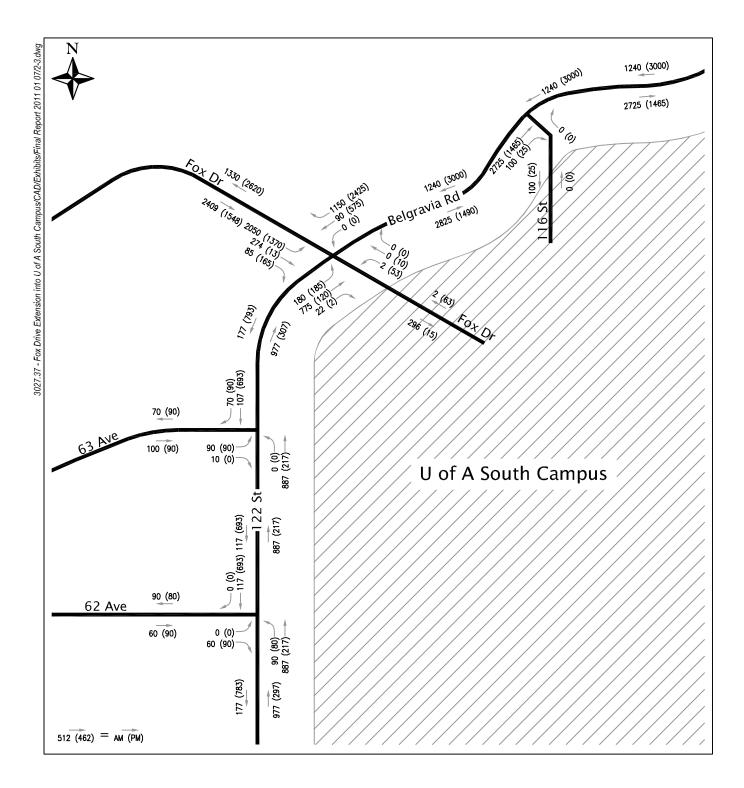
The City of Edmonton provided select link analysis plots (in percentages) illustrating the origin and destination of traffic for each of the three study area zones, as well as for short cutting traffic that was identified in the model as traveling through the NCPC between 113 Street and Fox Drive. The select link analysis plots were used to remove short cutting traffic through the NCPC and to remove traffic associated with the U of A. Traffic anticipated to be associated with the 860 NCPC employees included in the model was retained.

Once the model volumes were adjusted to remove short cutting and U of A traffic, potential traffic growth associated with the NCPC was added to the network. Based on a review of the *South Campus/Neil Crawford Provincial Centre Planning Study: Traffic Impact Assessment* (NCPC TIA) prepared by IBI Group

in March 2007 on behalf of the Government of Alberta and the U of A, the NCPC is anticipated to expand to ultimately include approximately 3,500 employees on-site. Using the trip generation information included in the NCPC TIA, the number of trips anticipated to be generated by the net increase in employees on the NCPC site, as compared to the 2041 model, was estimated. Therefore, the traffic anticipated to be generated by an additional 2,640 employees on the NCPC site was added to the 2041 background traffic volumes. While it is recognized that the NCPC TIA identifies that the ultimate expansion could occur by 2030, as it is an ultimate build out, the number of employees on site should be consistent in the 2041 horizon.

In addition to the above, the 2041 background volumes were adjusted to reflect the potential for the fourth leg at the Belgravia Road/Fox Drive intersection and the reconfiguration of the Belgravia Road/116 Street intersection from an all-directional to a right in/right out access. **Exhibit 2-3** illustrates the 2041 Background Traffic Volumes used in the assessment.

It should be noted that the 2041 background traffic volumes do not include significant development on the U of A West 240 lands. The 2041 model provided by the City of Edmonton included employment and population estimates of 940 employees and 230 residents within the U of A West 240 lands by 2041. It is anticipated that a more detailed traffic assessment will be completed once development concepts have been prepared for the U of A West 240 lands and more accurate employment and population estimates can be provided.



### Exhibit 2-3

Scale NTS

# 2041 Background Traffic Volumes (Option 1) AM (PM) Peak Hour



# 3. LAND USE ASSUMPTIONS

### 3.1 Study Area

For the purposes of this assessment, the study area includes the lands located within the north portion of the South Campus. This generally includes Sector 12 (north ¼) as defined in the South Campus Sector Plan Long Range Development Plan prepared by Stantec. **Exhibit 3-1** illustrates the study area.

### 3.2 Land Use Assumptions

Development within the South Campus is anticipated to include academic, research, and administration space, student residences, and parkades in the central and southern portions of the South Campus, with a series of recreation facilities developed along the north boundary that will be shared with community users. **Exhibit 3-2** illustrates the potential layout of the South Campus, based on draft information provided by the U of A.

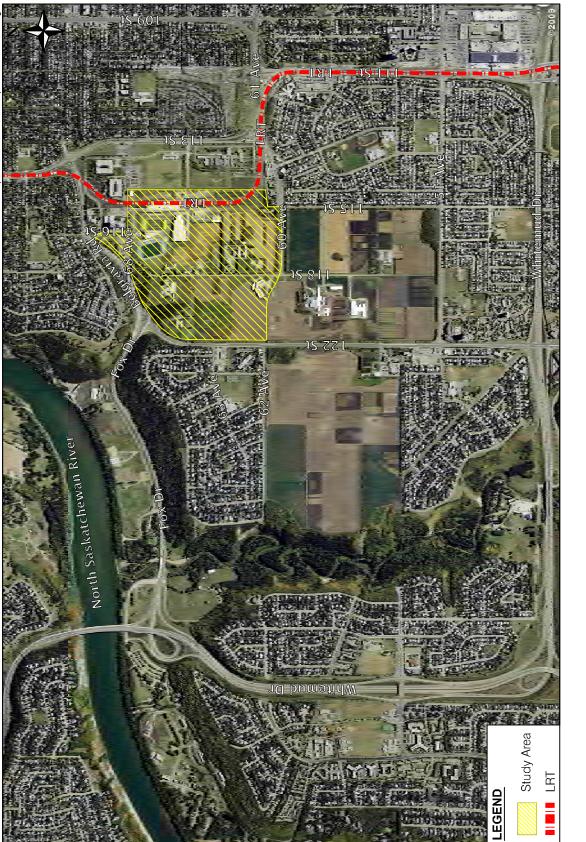
The recreation facilities proposed on the north boundary of the campus include:

- Saville Centre existing
- Foote Field existing
- GO Centre under construction
- Twin Ice Arena proposed
- Fieldhouse proposed

The Saville Centre is a combination curling/tennis facility that includes 10 curling sheets and 8 indoor tennis courts. In addition, a gymnasium, a fitness centre, and general public space are included in the facility.

Foote Field is the home field for the U of A Golden Bears and also includes track and field space.

The GO Community Centre is currently under construction and includes a main spectator gym (2,800 seats), general gymnasium and fitness facilities, and court areas that can be used for volleyball and basketball. While the court areas can accommodate both volleyball and basketball courts, available site plans generally indicate that the north court area would predominantly be used for basketball (max 5 courts) and the south court area would predominantly be used for volleyball (max 12 courts).



Scale NTS

Study Area

Exhibit 3-1

### Fox Drive Extension into U of A South Campus - Traffic Impact Assessment bunt & associates | Project No. 3027.37 January 7, 2011

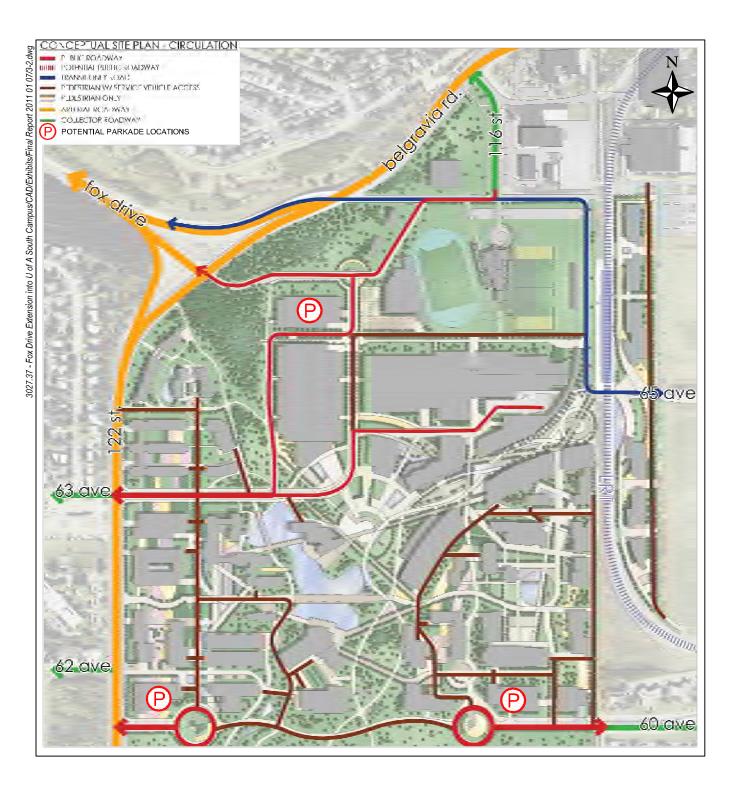


Exhibit 3-2

# South Campus Concept Plan

Scale NTS



At this time, details regarding the twin ice arena and field house complexes have not been established. For the purposes of this assessment is assumed that the twin ice arena facility will include two NHL size ice rinks and associated locker rooms, referee rooms, a concession stand, and small meeting rooms. It is anticipated that the field house could accommodate a variety of indoor sporting events including soccer, ball hockey, and lacrosse.

### 3.3 On-Site Parking

Based on a review of the South Campus Sector Plan, the South Campus is anticipated to accommodate 15,000 students (full time learning equivalents - FLEs) and 4,750 faculty and staff (full time equivalents - FTEs) by 2030. This is anticipated to represent the build out of Sector 12 and has been used for assessment purposes.

Based on information contained in the South Campus Sector Plan, a recommended parking supply ratio of 0.15 trips/total population has been assumed to determine the potential parking requirements on the site. Based on this parking ratio, a total of approximately 3,000 parking stalls may be developed on site. For the purposes of the assessment it is assumed that three parkades will be developed on the periphery of the South Campus. It is assumed that a southeast parkade would be located in the vicinity of 60 Avenue and 115 Street and accommodate 700 stalls, that a southwest parkade would be located in the vicinity of 62 Avenue and 122 Street and accommodate 1,150 stalls, and that a northwest parkade would be located in the vicinity of 63 Avenue and 122 Street and also accommodate 1,150 stalls. The northwest parkade would accommodate both University users and recreation facility user groups, while the south east and southwest parkades are anticipated to accommodate primarily University users.

### 3.4 Access Options

It is anticipated that a site access will be provided in the southeast quadrant at approximately 60 Avenue and 115 Street and in the southwest quadrant at 62 Avenue and 122 Street. These accesses have been identified in close proximity to the assumed parkades servicing the campus. As well, the existing access at Belgravia Road and 116 Street is anticipated to be modified to a right in/right out only access as a result of poor sightlines for the northbound left turn and potential queuing issues regarding the westbound left turn. In addition to these accesses, three options were reviewed for access to the north portion of the South Campus as follows:

- Option 1 Two Additional Accesses: The extension of Fox Drive into the South Campus at Belgravia Road and the construction of the fourth leg of the 63 Avenue/122 Street intersection.
- Option 2 The construction of the fourth leg of the 63 Avenue/122 Street intersection only.
- Option 3 The extension of Fox Drive into the South Campus at Belgravia Road only.

### 4. TRIP GENERATION

### 4.1 Trip Generation Assumptions

### 4.1.1 U of A Students, Staff, and Faculty

Trips anticipated to be generated by U of A students, faculty, and support staff have been estimated based on a review of the ITE *Trip Generation*, 8<sup>th</sup> Edition. Based on this review, ITE land use code 550 – University/College identifies an average AM peak hour trip rate of 0.21 trips per student (80% inbound, 20% outbound) and a PM peak hour trip rate of 0.21 trips per student (30% inbound, 70% outbound).

As ITE trip rates are based on survey data, they inherently account for mode split and auto occupancy factors, therefore no additional reductions in trip-making activity have been applied. The AM and PM peak hour trip generation characteristics anticipated to be exhibited by the University land use component (students, faculty, and staff) are summarized in **Table 4-1**.

Variable	Trip Generation Rate	IN		Out		Total Trips					
AM Peak Hour											
15,000 students	0.21 trips / student	80%	2,520	20%	630	3,150					
	PM Peak Hour										
15,000 students	0.21 trips / student	30%	945	70%	2,205	3,150					

Table 4-1: U of A Students, Staff, and Faculty AM and PM Peak Hour Trip Generation

### 4.1.2 Saville Centre

The Saville Centre currently accommodates a number of user groups attending to various facility components including curling, tennis, gymnasium activity, fitness centre, and public meeting areas. As this facility is anticipated to continue to operate as it currently does, the estimate of trips associated with this facility has been based on discussions with U of A facility operators.

Patron arrivals and departures in the AM peak hour tend to be limited to the fitness centre and the curling rinks. While the fitness centre may include both inbound and outbound patrons, the curling rinks generally attract trips in the AM peak hour for a 9:00 AM start time. Based on discussions with the operators at Saville, it is estimated that up to 150 patrons arrive, and 50 patrons leave the Saville Centre during the AM peak hour on a typical weekday.

 Table 4-2 presents the PM peak hour patron characteristics associated with the various components of the

 Saville Centre, while Table 4-3 presents the AM and PM peak hour trip generation characteristics

anticipated based on applying mode split and auto occupancy assumptions. It is of note that trips specifically associated with facility staff have not been included as it is anticipated that these trips have been captured in the above trip rate applied to the U of A students, staff, and faculty component of the overall site.

Facility	Patrons			Notes
Component	In	Out	Total	
Curling Rinks	80	80	160	<ul> <li>-10 curling sheets, 8 patrons per sheet arriving for 5:30PM start (80 inbound patrons)</li> <li>-10 curling sheets, 8 patrons per sheet leaving prior to 5:30PM start (80 outbound patrons)</li> </ul>
Tennis Courts	32	16	48	-8 tennis courts, 4 players per court arriving for 5PM start (32 inbound patrons) -50% of courts generate outbound person trips prior to 5PM start (16 outbound patrons)
Gymnasium	40	10	50	
Fitness Centre	20	10	30	
Public Meeting Space	0	0	0	-Anticipated to generate trips outside of peak hours
Miscellaneous	30	10	40	-Includes visitors, guests, spectators, etc not otherwise accounted for
Total Patrons	202	126	328	

Table 4-2:	Saville Centre PM Peak Hour Patron Estimate
	Savine Centre i Mireak nour ration Estimate

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		AM	Peak	PM Peak		
Patron Load		In	Out	In	Out	
		150	50	202	126	
Auto Trips		In	Out	In	Out	
Mode Split to Transit	10%	-	-	-	-	
Mode Split to Auto	85%	106	35	143	89	
Auto Occupancy	1.2					
Primary Trip Subtotal		106	35	143	89	
Mode Split to Drop-off Inbound	5%	8	8	10	10	
Mode Split to Pick-up Outbound	5%	3	3	6	6	
Drop-off/Pick Up Trip Subt	otal	11	11	16	16	
Total Trips		117	46	159	105	

### Table 4-3: Saville Centre AM and PM Peak Hour Trip Generation

### 4.1.3 GO Centre

Activity at the GO Centre in the AM peak hour is anticipated to be limited to the gymnasium/fitness centre. It is estimated that the patron loads associated with the GO Centre in the AM peak hour could be in the order of 50 inbound patrons and 25 outbound patrons.

**Table 4-4** presents the PM peak hour patron characteristics associated with the various components of the GO Centre. **Table 4-5** presents the AM and PM peak hour trip generation characteristics anticipated based on applying mode split and auto occupancy assumptions to the anticipated patron loads. The mode split assumed for the GO Centre is slightly higher than that assumed for the Saville Centre, as it is anticipated that users of the GO Centre may include a younger demographic with a slightly higher propensity to use transit for recreation trips.

Again, trips specifically associated with facility staff have not been included as it is anticipated that these trips have been captured in the above trip rate applied to the U of A students, staff, and faculty component of the overall site.

Facility Component		Patrons		Notes
	In	Out	Total	
Basketball	96	24	120	-4 courts, 24 patrons per court (96 inbound patrons) -25% of courts generate outbound person trips (24 outbound patrons)
Volleyball	90	15	105	-6 courts, 15 patrons per court (90 inbound patrons) -1 court generates outbound person trips (15 outbound patrons)
Gymnasium/Fitness Centre	40	20	60	
Spectator Event Gym	0	0	0	-Typically used evenings and weekends
Miscellaneous	20	10	30	-Includes visitors, guests, spectators, etc not otherwise accounted for
Total Patrons	246	69	315	

#### Table 4-4: GO Centre PM Peak Hour Patron Estimate

### Table 4-5: GO Centre AM and PM Peak Hour Trip Generation

		AM	Peak	PM Peak		
Patron Load		In	Out	In	Out	
		50	25	246	69	
Auto Trips		In	Out	In	Out	
Mode Split to Transit	15%	-	-	-	-	
Mode Split to Auto	80%	33	17	164	46	
Auto Occupancy	1.2	55				
Primary Trip Subtotal		33	17	164	46	
Mode Split to Drop-off Inbound	5%	3	3	12	12	
Mode Split to Pick-up Outbound	5%	1	1	3	3	
Drop-off Trip Subtotal		4	4	15	15	
Total Trips		37	21	179	61	

### 4.1.4 Twin Ice Arenas

The twin ice arena facility is anticipated to include 2 NHL sized ice sheets and associated locker rooms, referee rooms, concession and small meeting rooms. In the AM peak hour, traffic associated with the site is anticipated to be minimal; therefore, for the purpose of this study, 5 inbound trips have been assumed to be associated with the Twin Ice Arenas in the AM peak hour.

Based on a review of operating characteristics of other ice arenas in the City of Edmonton, the ice arenas have been assumed to generate about 100 patrons per rink during the PM peak hour (40 players, 60 spectators/coaches/other). It has been assumed that all peak hour patrons arrive during the PM peak hour. In addition, 50 outbound patrons have been assumed to account for rink users (prior to the peak hour) leaving the facility. Patron and trip generation characteristics assumed for the twin ice arena facility are summarized in **Table 4-6**.

Patron Load	In	Out	In	Out			
Tation Load		5	0	200	50		
Auto Trips		In	Out	In	Out		
Mode Split to Transit	0%	-	-	-	-		
Mode Split to Auto	100%/95%	5	0	76	19		
Auto Occupancy	1.0/2.5	5	Ű	70	15		
Primary Trip Subtotal		5	0	76	19		
Mode Split to Drop-off Inbound	0%/5%	0	0	10	10		
Mode Split to Pick-up Outbound	0%/5%	0	0	3	3		
Drop-off Trip Subtotal	0	0	13	13			
Total Trips		5	0	89	32		

### Table 4-6: Twin Ice Arena AM and PM Peak Hour Trip Generation

#### 4.1.5 Field House

It is anticipated that the fieldhouse will operate year-round and host a wide variety of indoor sporting events including indoor soccer, ball hockey, and lacrosse. The peak periods of the fieldhouse are assumed to occur during the weekday evenings and weekend afternoons. Therefore, minimal AM peak hour traffic is anticipated. For the purpose of this study, 5 inbound trips have been assumed to be associated with the Field House in the AM peak hour.

The PM peak hour patron demand has been estimated assuming user group profiles based on discussions with the operators of existing facilities and experience working on similar projects. A complement of about 35 players and coaches and an average spectator attendance of 20 people have been assumed to

represent inbound traffic demand generators associated with the facility during the PM peak hour. User groups that could generate this type of demand include minor soccer associations, ball hockey associations and leagues, and lacrosse leagues. In addition, 40 outbound patrons have been assumed to account for facility users (prior to the peak hour) leaving the facility.

		AM	Peak	PM I	PM Peak	
Patron Load		In	Out	In	Out	
Futfoll Edu		5	0	110	40	
Auto Trips		In	Out	In	Out	
Mode Split to Transit	0%	-	-	-	-	
Mode Split to Auto	0%/95%	5	0	105	38	
Auto Occupancy	1.0/2.0	J	Ū		50	
Primary Trip Subtotal		5	0	105	38	
Mode Split to Drop-off Inbound	0%/5%	0	0	6	6	
Mode Split to Pick-up Outbound	0%/5%	0	0	2	2	
Drop-off Trip Subtotal		0	0	8	8	
Total Trips		5	0	113	46	

### Table 4-7: Fieldhouse AM and PM Peak Hour Trip Generation

### 4.2 Trip Generation Totals

### Table 4-8: Total Peak Hour Trip Generation

Auto Trips	AM Pea	ık Hour	PM Peak Hour		
· ·	In	Out	In	Out	
U of A students, staff, and faculty	2,520	630	945	2,205	
Saville Centre	117	46	159	105	
GO Centre	37	21	179	61	
Twin Ice Arena	5	0	89	32	
Fieldhouse	5	0	113	46	
Total Trips	2,684	697	1,485	2,449	

### 4.3 Trip Distribution

The distribution of trips associated with the South Campus are assumed to reflect the typical origindestination patterns within the southwest inner area. Therefore, 2041 origin-destination information from the City's Origin-Destination Car Driver Trips for Edmonton and the Surrounding Region was used in the assessment.

### 4.4 Trip Assignment

Traffic was assigned to the adjacent roadway network based on the availability of parking within the South Campus and the access options considered for review. **Exhibit 4-1** summarizes the AM and PM peak hour site generated traffic anticipated to utilize the study area intersections based on Access Option 1.

### 4.5 Total Traffic

The traffic anticipated to be generated by the study area was superimposed on the 2041 Background Traffic Volumes to provide the 2041 Total Traffic volumes for use in the assessment of each access option. **Exhibit 4-2** summarizes the 2041 Total Traffic volumes used in the assessment of Access Option 1. Site Generated and 2041 Total Traffic volumes for Access Options 2 and 3 are included in **Appendix A**.

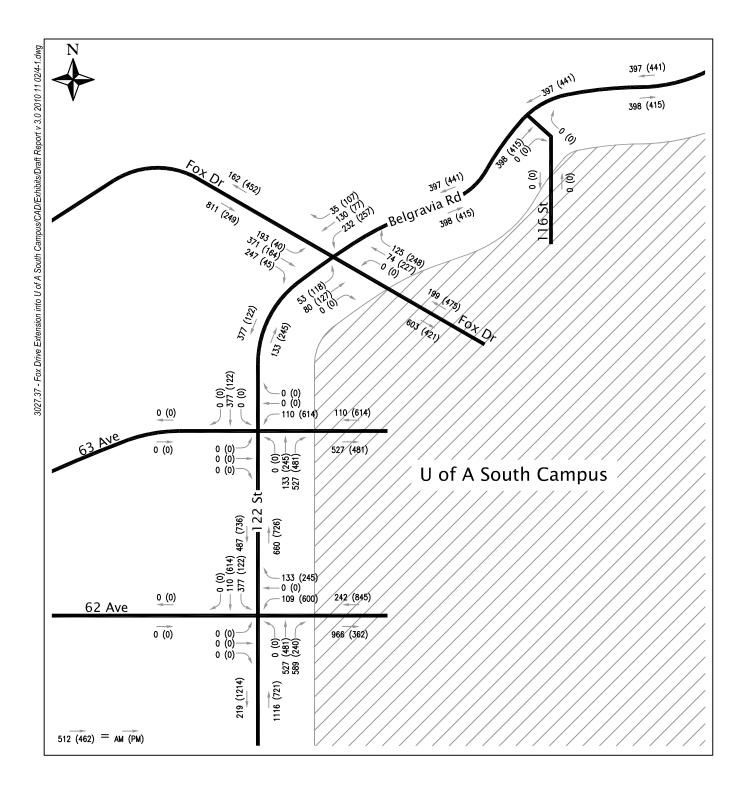
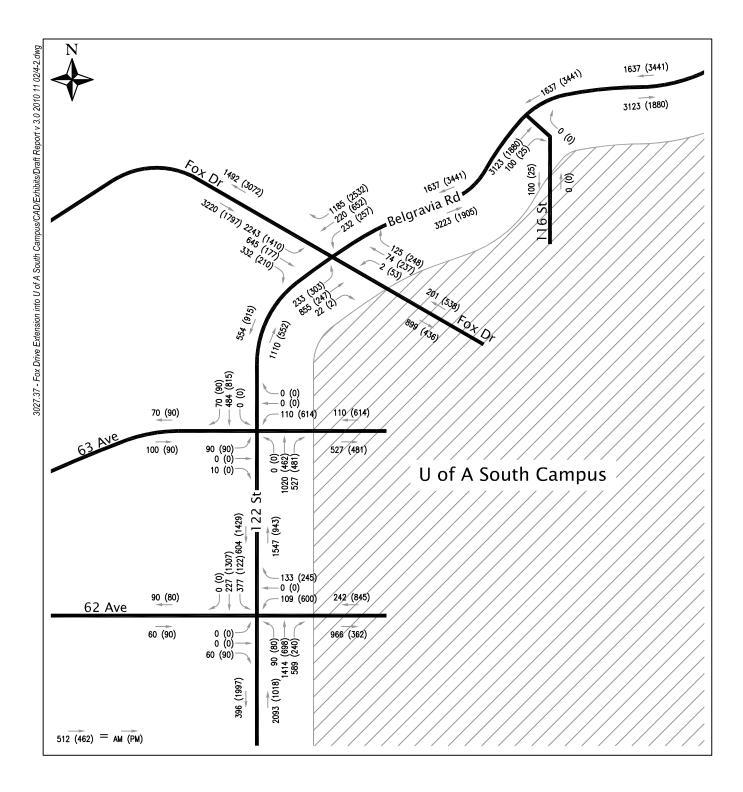


Exhibit 4-1

Scale NTS

# Site Generated Traffic Volumes (Option 1) AM (PM) Peak Hour





### Exhibit 4-2

Scale NTS

# 2041 Total Traffic Volumes (Option 1) AM (PM) Peak Hour



# 5. TRANSPORTATION ASSESSMENT

### 5.1 Intersection Analysis Assumptions

The capacity analysis is based on the methods outlined in the Highway Capacity Manual 2000, using SYNCHRO 7.0 analysis software.

Intersection operations are typically rated by two measures. The volume-to-capacity (v/c) ratio describes the extent to which the traffic volumes can be accommodated by the physical capacity of the road configuration and traffic control. A value (measured during the peak hour) less than 0.90 indicates that generally there is sufficient capacity and the projected traffic volumes can be accommodated at the intersection. A value between 0.90 and 1.0 suggests unstable operations may occur and volumes are nearing capacity conditions. A calculated value over 1.0 indicates that traffic volumes are theoretically exceeding capacity. The second measure of performance, Level of Service (LOS), is based on the estimated average delay per vehicle among all traffic passing through the intersection. A low average delay merits a LOS A rating. Average delays greater than 80 seconds per vehicle at a signalized intersection generally produce a LOS F rating, while at unsignalized intersections a LOS F is reached when vehicles experience an average delay greater than 50 seconds.

The City of Edmonton's Roadway Planning and Design Objectives (February 2005 Edition) identifies the Peak Hour Level Of Service (LOS) Design Objectives for Signalized Arterials at LOS D in the medium term and E in the long term. At signalized intersections, LOS D generally relates to v/c ratios between 0.75 and 0.90, while LOS E generally relates to v/c ratios greater than 0.9 and less than 1.0.

The anticipated 95<sup>th</sup> percentile queue length has also been included in the following assessment summaries. The queues provided may include a footnote that relates to the ability of the program to estimate the queue accurately. The 'm' footnote indicates that the volume entering the intersection is being metered by an upstream intersection. The Synchro help file also provides the following regarding the '#' footnote:

"The # footnote indicates that the volume for the 95<sup>th</sup> percentile cycle exceeds capacity. This traffic was simulated for two complete cycles of 95<sup>th</sup> percentile traffic to account for the affects of spillover between cycles. If the reported v/c <1 for this movement, the methods used represent a valid method for estimating the 95<sup>th</sup> percentile queue. In practice, 95<sup>th</sup> percentile queue shown will rarely be exceeded and the queues shown with the # footnote are acceptable for the design of storage bays."

The methodology includes a number of assumptions that relate to the operating conditions present at the intersections. The following assumptions were used in the analysis.

- Saturation Flow Rate 1,850 vphg
- Minimum Lane Width 3.6 metres
- Total Lost Time Adjustment Factor- 0.5
- Peak Hour Factor 1.0
- %HV existing percentages at Belgravia Road/Fox Drive, 2% 122 Street intersections

### 5.2 Intersection Assessments

As the purpose of the study is to evaluate the access options in the north portion of the plan area, the study includes assessments completed for the Belgravia Road/Fox Drive intersection and the 63 Avenue/122 Street intersection for each of the following three access options.

- **Option 1** Two Additional Accesses: The extension of Fox Drive into the South Campus at Belgravia Road and the construction of the fourth leg of the 63 Avenue/122 Street intersection.
- **Option 2** The construction of the fourth leg of the 63 Avenue/122 Street intersection only.
- **Option 3** The extension of Fox Drive into the South Campus at Belgravia Road only.

The following sections summarize the results of the assessments completed.

### 5.2.1 Belgravia Road and Fox Drive

The intersection of Belgravia Road and Fox Drive is currently a signalized T-intersection. **Table 5-1** summarizes the existing operations of the Belgravia Road/Fox Drive intersection based on 2008 measured traffic volumes and signal timings.

	EB (122	Street)	WB (Belg	ravia Rd)	SB (Fox Dr)					
Movement	L	т	т	R	L	R				
2008 AM Peak Hour – Signalized (110s cycle)										
Geometry	L/1	Г/Т	T/ <sup>-</sup>	Γ/R	L/I	L/R				
Volume (vph)	260	677	125	611	1637	59				
v/c	0.57	0.52	0.20	0.35	0.87	0.06				
Delay (s)	32.2	29.6	40.4	0.5	28.1	5.2				
LOS	С	С	D	А	С	A				
95 <sup>th</sup> Queue (m)	67	77	21	0	187	8				
Interse	ection Delay		23.8	Intersec	С					
	2008 PN	/I Peak Hour	- Signalized	d (100s cyclo	e)					
Geometry	L/1	Г/Т	T/ <sup>-</sup>	Γ/R	L/L/R					
Volume (vph)	232	193	560	1770	813	169				
v/c	0.62	0.11	0.39	1.00	0.60	0.22				
Delay (s)	22.9	12.6	22.7	24.6	27.4	4.1				
LOS	С	В	С	С	С	A				
95 <sup>th</sup> Queue (m)	41 15		54	#85	85	13				
Interse	23.3	Intersec	tion LOS	С						

### Table 5-1: Belgravia Road and Fox Drive 2008 Existing AM and PM Peak Hours

As shown in Table 5-1, the intersection of Belgravia Road and Fox Drive was projected to be operating well in the AM peak hour, although the assessment doesn't factor in downstream congestion, which may reduce overall operations in the field. In the PM peak hour, the westbound free flow right turn is projected to be at capacity under existing conditions.

With the addition of the fourth intersection leg in Option 1 and Option 3, the intersection geometry was assumed to include the following:

- West Approach (Belgravia Road) One left turn bay, two through lanes, one right turn bay
- *East Approach (Belgravia Road)* one left turn bay, two through lanes, one channelized free flow right turn bay
- South Approach (U of A Fox Drive Extension) one left turn bay, one through lane, one right turn bay
- North Approach (Fox Drive) dual left turn lanes, one through lane, one channelized right turn bay

**Tables 5-2** and **5-3** summarize the results of the Belgravia Road/Fox Drive intersection analyses for access Options 1 through 3 for the AM and PM peak hours respectively. The signal timings were optimized for each scenario analyzed.

EB (122 Street) WB (Belgravia Rd) NB (U of A Access) SB (Fox Dr)												
	EB			WB (E			NB (U				B (Fox Dr	
Movement	L	Т	R	L	Т	R	L	Т	R	L	Т	R
Opti	on 1 (Fo	x Drive ai	nd 63 Av	e Accesse	es) -Sigi	nalized (	120s cyc	le, SB, E	B, and V	VB L Phas	es)	
Geometry		L/T/T/R			L/T/T/R			L/T/R			L/L/T/R	
Volume (vph)	233	855	22	232	220	1185	2	74	125	2243	645	332
v/c	0.77	1.17	0.07	1.27	0.26	0.67	0.02	0.34	0.50	1.25	0.62	0.29
Delay (s)	64.3	137.2	34.3	187.6	39.0	2.0	47.5	53.1	27.0	140.4	18.8	1.9
LOS	E	F	С	F	D	A	D	D	С	F	В	А
95 <sup>th</sup> Queue (m)	#75	#162	m8	#109	34	0	3	33	30	#352	136	12
	Inter	section D	elay			84.7		Inte	ersectio	n LOS		F
	Option 2 (63 Ave Access Only) -Signalized (120s					(120s cy	cle, EB L	Phase)				
Geometry		L/T/T			T/T/R							
Volume (vph)	301	877			453	1185				2518		621
v/c	1.00	0.74			0.81	0.67				1.25		0.56
Delay (s)	67.5	16.5			61.5	2.0				140.5		9.6
LOS	E	В			E	Α				F		А
95 <sup>th</sup> Queue (m)	#111	84			#78	0				#429		76
	Inter	section D	elay	<u> </u>		71.3		Inte	ersectio	n LOS		E
O	ption 3 (I	Fox Drive	Access	Only) -Si	gnalized	l (120s c	ycle, NB	SB, EB,	and WB	L Phases	)	
Geometry		L/T/T/R			L/T/T/R			L/T/R			L/L/T/R	
Volume (vph)	233	855	467	232	220	1185	106	80	125	2243	727	332
v/c	0.77	1.17	0.96	1.27	0.26	0.67	0.63	0.37	0.49	1.27	0.84	0.35
Delay (s)	31.3	113.5	49.2	187.6	39.0	2.0	42.3	53.8	25.0	148.9	36.8	6.5
LOS	С	F	D	F	D	Α	D	D	С	F	D	А
95 <sup>th</sup> Queue (m)	#54	#163	#129	#109	34	0	#27	35	29	#357	#216	31
	Inter	section D	elay			81.8		Inte	ersectio	n LOS		F

 Table 5-2:
 Belgravia Road and Fox Drive 2041 Total Traffic Scenarios AM Peak Hour

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Table 5-3:	Belgra	Belgravia Road and Fox Drive 2041 Total Traffic Scenarios PM Peak Hour										
	EB	(122 Stre	et)	WB (	Belgravi	a Rd)	NB (l	J of A Ace	cess)	SE	B (Fox Di	r)
Movement	L	т	R	L	Т	R	L	Т	R	L	Т	R
Opt	ion 1 (Fo	x Drive a	nd 63 A	ve Acces	ses) - Sig	nalized (	120s cyc	le, SB, EB	, and WI	B L Phase	s)	
Geometry		L/T/T/R			L/T/T/R			L/T/R			L/L/T/R	
Volume (vph)	303	247	2	257	652	2532	53	237	248	1410	177	210
v/c	0.97	0.26	0.01	0.85	1.00	1.43	0.33	0.95	0.63	0.99	0.18	0.20
Delay (s)	73.9	34.8	24.5	61.2	85.4	210.0	53.3	97.7	17.7	53.5	14.3	2.2
LOS	E	С	С	E	F	F	D	F	В	D	В	А
95 <sup>th</sup> Queue (m)	#119	41	m1	#88	#121	#474	26	#110	35	#207	34	11
	Inter	section D	elay			117.4		Inter	section	LOS		F
	Option 2 (63 Ave Access Only) -Signalized (120s cycle, EB L Phase)											
Geometry		L/T/T			T/T/R						L/L/R	
Volume (vph)	457	248			952	2552				1423		322
v/c	1.10	0.14			1.00	1.44				0.99		0.40
Delay (s)	97.1	5.7			73.6	215.2				58.0		11.6
LOS	F	А			E	F				E		В
95 <sup>th</sup> Queue (m)	#183	m6			#163	#483				#224		45
	Inter	section D	elay	<u> </u>		126.2		Inter	rsection	LOS	I	F
C	Option 3	(Fox Driv	e Access	s Only) -	Signalize	d (120s c	ycle, NB,	SB, EB, a	nd WB L	Phases)		
Geometry		L/T/T/R			L/T/T/R			L/T/R			L/L/T/R	
Volume (vph)	304	246	431	257	652	2532	593	311	248	1410	229	210
v/c	1.02	0.39	0.70	0.61	1.00	1.43	0.91	1.00	0.58	1.06	0.55	0.37
Delay (s)	84.3	39.8	22.3	36.1	85.4	210.0	41.5	102.0	15.6	74.5	46.6	7.0
LOS	F	D	С	D	F	F	D	F	В	E	D	А
95 <sup>th</sup> Queue (m)	#122	42	67	71	#121	#474	#163	#138	35	#219	77	20
	Inter	section D	elay			110.4		Inter	section	LOS		F

As shown in Table 5-2, the southbound left turn is anticipated to be over capacity under all three access options evaluated. While the v/c ratio is estimated to be 1.25 under both Access Options 1 and 2, the actual capacity predicted for the southbound left turn under Access Option 2 is actually greater, at approximately 2015 vph as compared to approximately 1,795 vph under Access Option 1. As well, Option 2 is anticipated to have one additional movement operating at capacity in the AM peak hour, as opposed

to two additional movements operating significantly over capacity as shown for Option 1. Based on a review of v/c ratios and delays it is anticipated that Option 2 would operate at higher levels of service overall than Option 1 in the AM peak hour. Option 3 is similar to Option 1, but with higher overall volumes; therefore, it is considered to be the least effective access option in the AM peak hour from the perspective of the Belgravia Road/Fox Drive intersection operations.

As shown in Table 5-3, the westbound right turn is anticipated to be over capacity under all three access options analyzed. Although the westbound right turn is projected to be over capacity in the PM peak hour in 2041, the movement currently operates under free flow conditions, and no improvements have been identified.

Overall, in the PM peak hour under Access Option 1, the remaining intersection movements at the Belgravia Road/Fox Drive intersection (other than the westbound right turn) are anticipated to operate at or below capacity. In the PM peak hour, the Belgravia Road/Fox Drive intersection is anticipated to operate with two movements at or near capacity, and one movement, the eastbound left turn, operating over capacity by approximately 10% under Access Option 2. While the Belgravia Road/Fox Drive intersection is anticipated to accommodate a greater range of movements at or below capacity in the PM peak hour under Access Option 1, Option 2 could be considered a viable option in the PM peak hour based on the magnitude of traffic potentially impacted by capacity constraints. The projected v/c ratio of 1.10 means that the movement is projected to be over capacity by approximately 40 to 50 eastbound left turns.

Similar to the AM peak hour, Access Option 3 is anticipated to have higher overall volumes at the Belgravia Road/Fox Drive intersection as compared to Access Option 1. Although Access Option 1 is anticipated to operate below capacity for the majority of movements, the additional volume under Access Option 3 results in a number of additional movements being projected to operate at or above capacity. Therefore, Access Option 3 is not anticipated to be an effective access option for the development of the South Campus lands and has not been included in the remaining assessments.

Based on the assessments completed, the analysis of the Belgravia Road/Fox Drive intersection was revised assuming the westbound left turn is relocated to a new signal at the Belgravia Road/116 Street intersection. As the eastbound through and westbound left turn movements are the two movements projected to be over capacity in the AM peak hour under Access Option 1, removing the westbound left turn from the intersection would allow the eastbound through movement to operate below capacity. **Table 5-4** summarizes the results of the revised analysis in the AM and PM peak hours.

Table 5-4:	Belgravia Road and Fox Drive 2041 Total Traffic Scenarios Revised Intersection Geometry										
	EB (122 Street) WB (Belg			WB (Belg	jravia Rd)	NB (l	J of A Ac	SB (Fox Dr)			
Movement	L	т	R	Т	R	L	Т	R	L	т	R
AM Peak Hour Option 1A (WB Left Banned) -Signalized (120s cycle, SB, and EB L Phases)											
Geometry		L/T/T/R		T/	T/R	L/T/R L/L/T			L/L/T/R		
Volume (vph)	233	855	22	220	1185	2	74	125	2243	645	332
v/c	0.80	0.88	0.05	0.37	0.67	0.02	0.34	0.67	1.16	0.58	0.29
Delay (s)	41.4	34.9	8.2	46.8	1.9	47.5	53.1	65.8	98.3	15.1	1.5
LOS	D	С	Α	D	А	D	D	E	F	В	А
95 <sup>th</sup> Queue (m)	#71	#130	m2	37	0	3	33	#55	#332	120	10
	Intersection Delay						Intersection LOS				
PM	1 Peak H	our Optic	on 1A (W	B Left Banne	d) -Signalized	d (120s o	cycle, SB,	and EB	L Phases	)	
Geometry		L/T/T/R		T/	T/R	L/T/R L/L/T/					
Volume (vph)	303	247	2	652	2532	53	237	248	1410	177	210
v/c	0.97	0.19	0.00	1.00	1.43	0.33	0.95	0.65	0.99	0.18	0.20
Delay (s)	73.0	22.6	15.5	85.4	210.0	53.3	97.7	19.5	53.5	14.3	2.2
LOS	E	С	В	F	F	D	F	В	D	В	А
95 <sup>th</sup> Queue (m)	#118	37	m1	#121	#474	26	#110	38	#207	34	11
	Inter	section D	elay		119.3		Inte	ersectio	1 LOS		F

As shown in Table 5-4, the majority of the movements at the Belgravia Road/Fox Drive intersection are anticipated to operate below capacity in the AM peak hour assuming the westbound left turn is banned at the intersection. In the PM Peak hour, banning the westbound left turn did not have a significant impact on the intersection operations.

Although banning the westbound left turn in the PM peak hour didn't have a significant impact on the overall intersection operations, the analysis showed that the majority of the movements are estimated to operate at or below capacity in the PM peak hour, and therefore, Option 1 is anticipated to continue to be the most efficient access option in the PM peak hour.

Based on the revised analysis completed for the Belgravia Road/Fox Drive intersection, a signalized left in was considered for the Belgravia Road/116 Street intersection.

### 5.2.2 Belgravia Road and 116 Street

The Belgravia Road/116 Street intersection was initially assumed to be downgraded to a right in/right out access. Based on the assessment completed for the Belgravia Road/Fox Drive intersection, an analysis was completed assuming the Belgravia Road/116 Street intersection operates as a signalized right in/right out/left in access. A signal was assumed to address concerns regarding sight lines for the eastbound left turn. A full signalized all-directional access was not considered as this would also require signalizing the high volume westbound through movement in the PM peak hour. **Table 5-5** summarizes the results of the signalized intersection assessment.

	EB (Belg	ravia Rd)	WB (Belg	ravia Rd)	NB (116 St)						
Movement	т	R	L	Т	I	R					
AM Peak Hour Option 1A (WB Left at 116 St) -Signalized (120s cycle)											
Geometry	T/T	/TR	L/T	Г/Т		R					
Volume (vph)	3123	100	232	1405	0	0					
v/c	0.	88	0.63	0.39		-					
Delay (s)	10	).7	51.9	0.3		-					
LOS	í	3	D	A		-					
95 <sup>th</sup> Queue (m)	ml	07	81	0		-					
Interse	ction Delay		9.7	Intersec	tion LOS A						
PM Peak	Hour Optic	on 1A (WB Le	eft at 116 St	) -Signalize	d (120s cycl	e)					
Geometry	T/T	/TR	L/T	Г/Т		R					
Volume (vph)	1880	25	257	3441		0					
v/c	0.48		0.60	0.95	-						
Delay (s)	1.1		20.7	7.8	-						
LOS	1	4	С	A		-					
95 <sup>th</sup> Queue (m)	m7		47	0		-					
Interse	ction Delay		6.1	Intersec	tion LOS	Α					

 Table 5-5:
 Belgravia Road and 116 Street 2041 Total Traffic Scenario

As shown in Table 5-5, a westbound left turn could be accommodated at the Belgravia Road/116 Street intersection assuming the intersection is signalized. The westbound through movement in the PM peak hour shows a v/c ratio of 0.95. As the westbound through movement was assumed to be free flow through the intersection, the analysis indicates that the movement is approaching capacity under a two lane section.

### 5.2.3 63 Avenue and 122 Street

The 63 Avenue/122 Street intersection is currently developed as a signalized T-intersection providing access to the Grandview Heights neighbourhood. As shown in **Table 5-6**, the 63 Avenue/122 Street intersection is anticipated to be operating well in the AM and PM peak hours based on the 2008 traffic volumes and signal timings.

	EB (63 Ave) NB (122 St)				SB (122 ST)						
Movement	L	R	L	Т	т	R					
2008 AM Peak Hour – Signalized (70s cycle)											
Geometry	L,	L/R L/T/T				TR					
Volume (vph)	134	108	56	751	203	52					
v/c	0.30	0.24	0.09	0.36	0.	13					
Delay (s)	19.9	5.5	7.9	8.5	5	.8					
LOS	В	A	A	A	A						
95 <sup>th</sup> Queue (m)	25	10	9	39	12						
Interse	Intersection Delay				tion LOS A						
	2008 P	M Peak Hou	r - Signalize	d (70s cycle	)						
Geometry	L,	/R	L/T	Г/Т	T/TR						
Volume (vph)	72	51	42	376	573	67					
v/c	0.11	0.09	0.12	0.21	0.36						
Delay (s)	16.1	5.6	10.8	10.4	11.2						
LOS	В	A	В	В	В						
95 <sup>th</sup> Queue (m)	15	7	8	21	35						
Interse	11.0	Intersec	tion LOS B								

Table 5-6:63 Avenue and 122 Street 2008 Existing AM and PM Peak Hours

Under access Options 1 and 2, the intersection would be expanded to include the east intersection approach and could include the following geometry:

- West Approach (63 Avenue) one left turn bay, one through/right lane
- East Approach (U of A Access) one left turn bay, one left/through/right lane
- South Approach (122 Street) one left turn bay, two through lanes, one right turn bay
- North Approach (122 Street) one left turn bay, one through lane, one shared through/right lane

The above cross section for the east approach represents an assumed cross-section for the completion of the analysis. It is anticipated that the ultimate cross section for the east intersection leg will be confirmed in conjunction with the development of parkade plans for the northeast parkade. **Tables 5-7** and **5-8** summarize the results of the analysis for the 63 Avenue/122 Street intersection for Access Options 1 through 3 in the AM and PM peak hour respectively.

	E	3 (63 Av	/e)	WB (U	of A A	ccess)	1	NB (122 S	t)	SB (122 St)		
Movement	L	Т	R	L	Т	R	L	т	R	L	Т	R
Option 1 (Fox Drive and 63 Ave Accesses) -Signalized (120s cycle)												
Geometry	L/TR			L/LTR		L/T/T/R				L/T/TR		
Volume (vph)	90	0	10	110	0	0	0	1020	527	0	484	70
v/c	0.41	0.	02	0.24	0	.25	-	0.38	0.43	-	0.21	
Delay (s)	50.9	C	.0	46.3	4	6.7	-	0.6	1.3	-	3.4	
LOS	D		A	D	D		-	А	А	-	A	
95th Queue (m)	38		0	25 26 - 3 m0				m0	- 18		8	
	Interse	ection D	elay			5.6		Inte		Α		
	Op	otion 2	(63 Ave	Access (	Only) – S	Signalize	ed (120s	s cycle, S	B L Phas	e)		
Geometry		L/TR			L/LTR		L/T/T/R L/T/TR					
Volume (vph)	90	0	10	116	0	68	0	1020	610	520	484	70
v/c	0.42	0.	02	0.42	0.30		-	0.71	0.72	0.83	0.	21
Delay (s)	51.5	0.0		50.9	17.7		-	6.0	11.8	26.0	2.0	
LOS	D	А		D	В		-	А	В	С	Å	4
95 <sup>th</sup> Queue (m)	38		0	39		21	-	m35	m13	m#147	m	18
	Intersection Delay 13.0 Intersection LOS B										В	

#### Table 5-7: 63 Avenue and 122 Street - AM Peak Hour

		Tabl	e 5-8:	63 Avenue and 122 Street - PM Peak Hour								
	EB	63 Av	/e)	WB (U	of A A	ccess)	N	IB (122 S	st)	SB (122 St)		
Movement	L	т	R	L	т	R	L	т	R	L	Т	R
Option 1 (Fox Drive and 63 Ave Accesses) -Signalized (120s cycle)												
Geometry		L/TR			L/LTR			L/T/T/R L/T/				
Volume (vph)	90	0	0	614	0	0	0	462	481	0	815	90
v/c	0.32		-	0.61 0.64		.64	-	0.24	0.47	-	- 0.47	
Delay (s)	30.9		-	37.1 3		8.8	-	4.2	3.8	-	6	.9
LOS	С		-	D		D	-	A A		-	A	
95 <sup>th</sup> Queue (m)	31		-	94	101		-	12	29	-	m18	
	Interse	ction D	elay		14.1 Intersectio					n LOS B		
	Ор	tion 2	(63 Ave	Access	Only) –	Signalize	ed (120s	s cycle, S	B L Phas	e)		
Geometry		L/TR			L/LTR			L/T/T/R L/T/TR				
Volume (vph)	90	0	0	688	0	153	0	462	533	369	815	90
v/c	0.38		-	0.78	0	0.77		0.44	0.66	0.73	0.	50
Delay (s)	31.0		-	42.9	3	9.7	-	31.6	17.8	9.9	4	.1
LOS	С		-	D		D	-	С	В	А		٩
95 <sup>th</sup> Queue (m)	31		-	#139 1		33	-	67	89	m9	n	19
Intersection Delay     21.6     Intersection LOS										С		

As shown in Tables 5-7 and 5-8, the potential access at 63 Avenue and 122 Street is anticipated to operate well in the AM and PM Peak hours under either access Option 1 or access Option 2. The addition of the fourth intersection leg is anticipated to result in longer delays for eastbound traffic exiting the Grandview Heights neighbourhood as compared to existing conditions; however, there continues to be sufficient capacity for eastbound movements at the intersection.

Based on the assessments completed, the 62 Avenue/122 Street intersection is anticipated to operate at acceptable levels of services as an access point to the north sector of the South Campus.

As noted previously, the 2041 background traffic volumes assumed limited residential and employment development on the U of A West 240 lands. It is anticipated that full development of the West 240 lands will result in significantly higher residential and employment activity. Additional development within the U of A West 240 lands would increase demands on 122 Street, which could further impact the operations of the sidestreets. It is anticipated that a full TIA will be completed once a development concept has been prepared for the U of A West 240 lands to confirm the transportation requirements for the area.

### 5.2.4 Intersection Analysis Summary

Under both options where 63 Avenue is extended into the U of A South Campus lands, the assessment indicated that the 63 Avenue/122 Street intersection could accommodate the projected site generated traffic at acceptable levels of service based on the estimated 2041 traffic volumes and assumed traffic control and intersection geometry. As well, it should be noted that the sidestreet geometry assumed for the east intersection leg (U of A Access) was the same for the analyses of Options 1 and 2. Therefore, 63 Avenue is anticipated to provide an excellent opportunity for access into the U of A South Campus.

The operational analyses completed for the Belgravia Road/Fox Drive intersection are less definitive. In the AM peak hour, Access Option 2, which does not include the extension of Fox Drive into the South Campus, is anticipated to operate at higher levels of service than if the extension is provided. However, in the PM peak hour, the Belgravia Road/Fox Drive intersection is anticipated to operate slightly better with the Fox Drive extension than without.

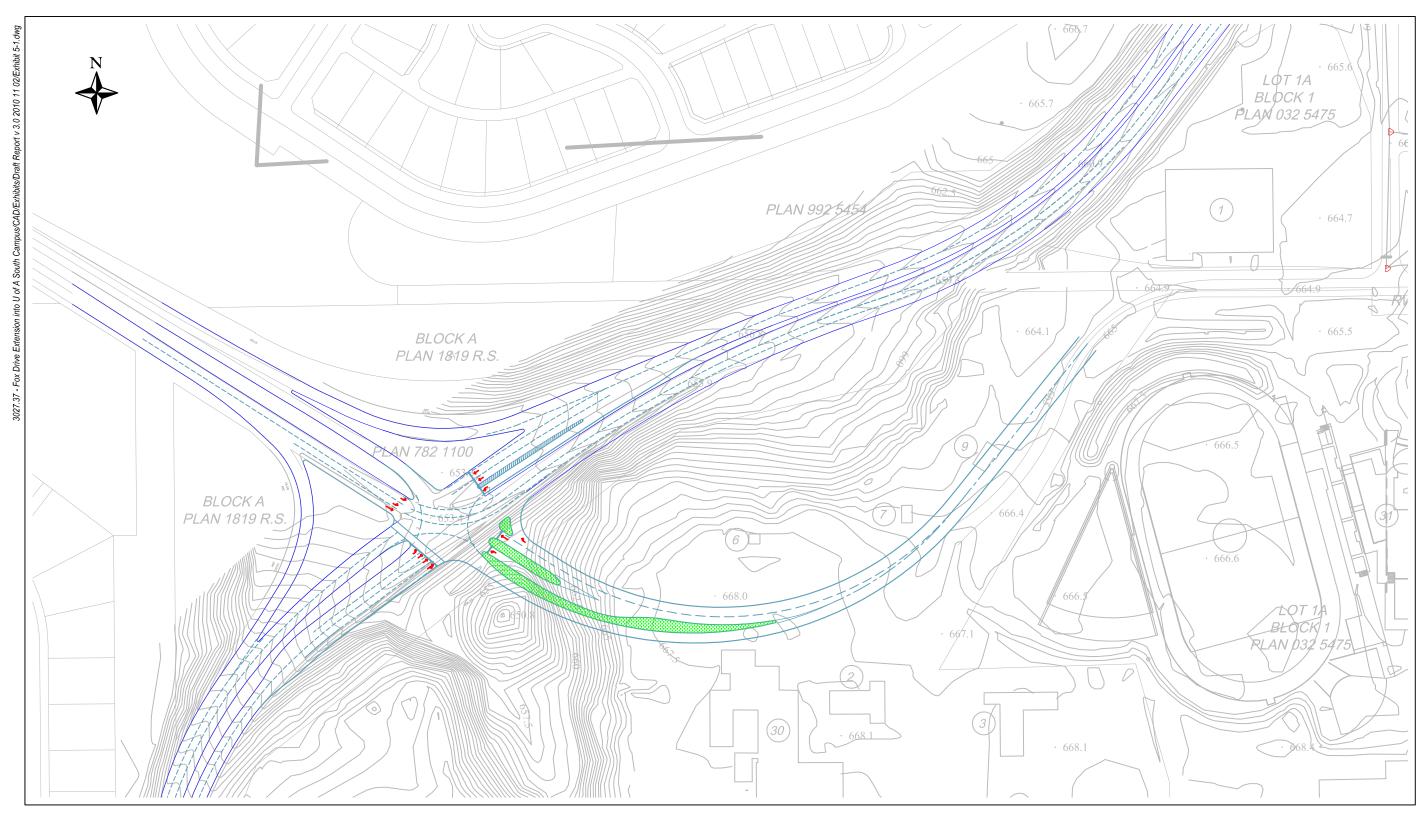
A revised access scenario, including a signalized westbound left turn at the intersection of Belgravia Road and 116 Street and banning the westbound left turn at the Belgravia Road/Fox Drive intersection was also analyzed. Based on the assessment completed, the relocation of the westbound left turn from Fox Drive to 116 Street is anticipated to allow the majority of the movements at the Belgravia Road/Fox Drive intersection to operate at acceptable levels of service in the AM peak hour. As well, the projected v/c ratio for the southbound left turn in the AM peak hour decreased from 1.25 to 1.16 under the revised geometry. A review of the Belgravia Road/116 Street intersection with a signalized westbound left turn indicated that the intersection could operate at acceptable levels of service during peak hours.

Based on the assessment completed, Access Option 1, with the relocation of the westbound left turn from Fox Drive to 116 Street is anticipated to be the most effective option when considering the operations of the key access points, and the impacts on the adjacent roadway network and traffic conditions. If the relocation of the westbound left turn from Fox Drive to 116 Street is not deemed acceptable, the simplicity of the Belgravia Road/Fox Drive intersection under Access Option 2 is recommended based on the improved operating conditions in the AM peak hour.

### 5.3 Belgravia Road and Fox Drive Intersection Design

**Exhibit 5-1** illustrates a potential design of the Belgravia Road/Fox Drive intersection, including the extension of Fox Drive into the U of A South Campus Lands. The intersection geometry included in Exhibit 5-1 is based on the geometry used in the intersection analyses completed for Options 1 and 3. Based on a review of the existing topography southeast of Belgravia Road, it is anticipated that the Fox Drive extension could be constructed with a maximum grade of 6%.

It should be noted that the development of the fourth leg of the Belgravia Road/Fox Drive intersection assumes that transit movements heading to the South Campus Transit Centre would utilize the new intersection leg both northbound and southbound. While there is currently a third southbound left turn lane dedicated to transit vehicles, the revised configuration shown in Exhibit 5-1 does not include a dedicated transit lane. Therefore, the development of a fourth intersection leg at the Belgravia Road/Fox Drive intersection will remove the existing transit only lane through the intersection, potentially increasing delays for transit at the intersection.



### Exhibit 5-1

# Belgravia Road and Fox Drive Intersection Potential Geometry Options 1 & 3





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### 6. ANCILLARY CONSIDERATIONS

In documenting the traffic operational impacts associated with the alternative site access scenarios, it is often difficult to include in the assessment non-traffic operational considerations. In the case of the South Campus access management plan, these items should include:

- City of Edmonton transit related benefits;
- Maximizing utilization of available frontage for access;
- Establishing a "front door" for the South Campus
- Land use planning implications;
- Accommodation of high volume traffic movements from parkade facilities after major events; and,
- Back of house truck access to support EXPO 2017.

### 6.1 Transit Considerations

The development of a new internal connector from the South Campus Transit Centre to 122 Street/ Belgravia Road could result in reduced operating times for a number of transit routes. At the present time there are three transit routes that leave the South Campus Transit Terminal with an enroute destination of 51 Avenue and 122 Street. Based on a review of available transit schedules, the travel time under current operating conditions is in the order of 10 minutes. Based on discussions with Edmonton Transit, travel time savings in the order of 5 to 6 minutes per departure can be realized if transit vehicles could access 122 Street more efficiently.

It is anticipated that these time savings could allow for improved transit service to neighbourhoods west of the South Campus, through the implementation of route extensions, or the incorporation of secondary timing points along the routes. As well, it is anticipated that transit routes that access the South Campus via Fox Drive would be able to enter the campus via the Fox Drive extension.

While the proposed Fox Drive extension could reduce travel times for routes accessing 122 Street, the elimination of the dedicated transit southbound left turn at the Belgravia Road/Fox Drive intersection could negatively impact transit operations utilizing Belgravia Road, that are not accessing the South Campus Transit Centre.

### 6.2 Maximizing Utilization of Available Frontage

Although the South Campus development area is generally surrounded on three sides by arterial roadways, access into the South Campus area is very restricted from these roadways. Direct access is anticipated to be available from 122 Street as well as from 60 Avenue west of 113 Street, while limited access is available from Belgravia Road (right in/right out access only). Vehicular access is anticipated to be restricted from 113 Street, as no new vehicle access to the South Campus is proposed across the LRT tracks.

Given the limited arterial roadway access opportunities into the South Campus, consideration should be given to maximizing the development of arterial roadway access where operationally and geometrically feasible to provide improved flexibility in accommodating traffic movements and providing for improved traffic distribution.

### 6.3 Establishing a "front door" for the South Campus.

Given the locational constraints associated with the development of access into the South Campus area, it is difficult to establish a primary access point that would be the "front door" for both University and community recreation land uses. The extension of Fox Drive across Belgravia Road would provide a strategic, easily accessible South Campus address.

### 6.4 Land Use Planning Considerations

In establishing the framework for the development of a sustainable South Campus, a founding principle is the creation of an integrated transportation system that prioritizes non-vehicular movement and public transportation. Some of the goals that have been established in support of this cornerstone initiative include:

- Development of a significant South Campus student resident population;
- Implementation of TDM initiatives;
- Focusing on an internal pedestrian and cyclist network as opposed to a passenger vehicle network;
- Limiting the extent of the vehicular roadway network to minimize pedestrian/vehicle conflict points on campus;
- Applying minimal roadway cross sections/widths that meet the intended use(s) of the roads;
- Discouraging public vehicle access through the South Campus area by restricting public vehicular access to the periphery of the campus; and,

• Strategically locate major parking facilities, including structured parking, to promote shared use parking opportunities for a variety of South Campus population groups.

Of the aforementioned goals, restricting public vehicle movements through the South Campus area can be more easily accomplished by minimizing internal roadway development. The current land use plans for the South Campus include the development of a significant student residential precinct immediately to the east of 122 Street north of 63 Avenue. Establishing a single public roadway connector that separates the student residence area from academic buildings would not be consistent with current U of A goals.

### 6.5 Parkade Traffic Accommodation

As mentioned previously, private vehicle auto travel into the South Campus area will continue to be generated. Although the U of A has the ability to better control the use of private auto travel for students, faculty, and staff, the University has little control over private auto travel generated by non-university population groups.

Current development plans for the North Sector of the South Campus includes major community recreation facilities such as the GO Centre, the Twin Ice Arena complex, and a field house. At this time it is known that the GO Centre will include a major spectator event facility, which can accommodate about 2,800 spectators. The Twin Ice Arena could accommodate patron loads in the order of 3,000 to 5,000 people. It is anticipated that for some major events in either the GO Centre or the Twin Ice Arena complex, many of the trips will be completed by private auto.

To accommodate these types of special events from a parking accommodation perspective, the University plans to construct and operate a shared use parking garage in the northwest corner of the site. It will be important to provide appropriate primary and secondary access facilities to and from this parkade to ensure that the internal circulation systems are designed to accommodate the needs of the various user groups and parking profiles, and to ensure that a flexible parkade portal system is implemented.

Considering the size of this parking structure (in the order of 1,150 stalls), it is recommended that at least two points of entry and exit to the parking structure be considered to accommodate peak periods of traffic activity. Providing two access facilities to/from the parking structure will assist in distributing site generated traffic to the adjacent arterial roadway network in an efficient and effective manner. The development of a direct connection between the parking garage and Fox Drive would facilitate the movement of inbound and outbound vehicles from this future parking garage.

### 6.6 EXPO 2017 Considerations

The South Campus area has been identified as the host site in the City of Edmonton's bid for EXPO 2017. Although detailed plans for EXPO 2017 have not been finalized, there are opportunities for South Campus facilities to be used as EXPO 2017 facilities. Joint use facilities could include the construction and operation of the parkades to accommodate VIP and employee parking activity. The north sector of the South Campus could also be used to accommodate "back of house" activities. Providing a more direct link from the external roadway system into the north sector of the South Campus could facilitate the movement of truck activity and would minimize the need for and intrusion of internal roadways.

# 7. STUDY CONCLUSIONS AND RECOMMENDATIONS

### 7.1 Study Overview

The purpose of this technical review was to assist the City of Edmonton and the U of A in better understanding the transportation and traffic characteristics associated with a proposed extension of Fox Drive south of Belgravia Road. The technical assessment included a logical process and methodology for evaluating the traffic and transportation impacts associated with the possible extension of Fox Drive. The feasibility assessment did not restrict itself to the traffic operational aspects associated with the roadway extension, but also included the review of ancillary transportation related considerations.

### 7.2 Synopsis

The development of traffic and transportation plans for urban campuses, particularly urban campuses which are being planned as sustainable campuses, are undergoing continuous changes prompted by both external roadway infrastructure systems and policy directed requirements.

In developing a preferred site access strategy for the U of A's South Campus area, the number and location of site access portals should be carefully considered. The development of a sustainable South Campus area traffic access plan must take into consideration anticipated user groups (community and University population groups), land use development activity, plans, and characteristics (educational, recreational and office related land use plans) as well as social, institutional, and environmental objectives. This approach will assist in the planning and development of an access management strategy which minimizes traffic operational impacts on the abutting roadway network, mitigates neighbourhood traffic impacts, and improves local transit circulation characteristics. Key objectives in the development of a preferred access management strategy for the north sector of the South Campus lands include:

- Consideration of land use impacts (vehicular and pedestrian accessibility, types of land use development, surrounding development);
- The need to integrate and maximize the utility of public transit; and,
- To consider institutional and environmental needs and requirements.

The development of the Fox Drive extension into the U of A South Campus area represents a promising component of an overall site access management strategy for this mixed use activity area.

#### 7.3 Conclusions

The technical assessment completed identified a number of key capacity constraints at the Belgravia Road/Fox Drive intersection under all scenarios evaluated. These include the southbound left turn from Fox Drive to Belgravia Road in the AM peak hour, and the reverse westbound to northbound right turn in the PM peak hour. These movements are already substantial and are projected to increase based on the model volumes provided by the City of Edmonton.

Based on the technical assessment completed, the recommended access strategy includes accesses at 63 Avenue and 122 Street, Belgravia Road and Fox Drive, and Belgravia Road and 116 Street. An alldirectional access is proposed at 63 Avenue and 122 Street. The Belgravia Road/Fox Drive access is proposed to include the extension of Fox Drive into the U of A South Campus lands, allowing for all movements except the westbound to southbound left turn movement from Belgravia Road into the U of A South Campus. It is proposed that the westbound to southbound left turn movement from Belgravia Road would be allowed via a new signal at the Belgravia Road/116 Street access (right in/right out/left in access).

The recommended access strategy was developed based on a review of the technical analysis completed for the various access strategies reviewed, but also takes into consideration the non-technical rationale for the provision of access to the north portion of the South Campus area. The recommended access strategy also addresses the following initiatives.

- minimize travel on the adjacent arterial roadway network by maximizing usage of available frontage;
- improve area wide transit characteristics;
- reduce travel time for some site generated traffic movements;
- create a new strategic address for the South Campus area; and.
- provide additional back of house access for delivery vehicles to support Expo 2017.

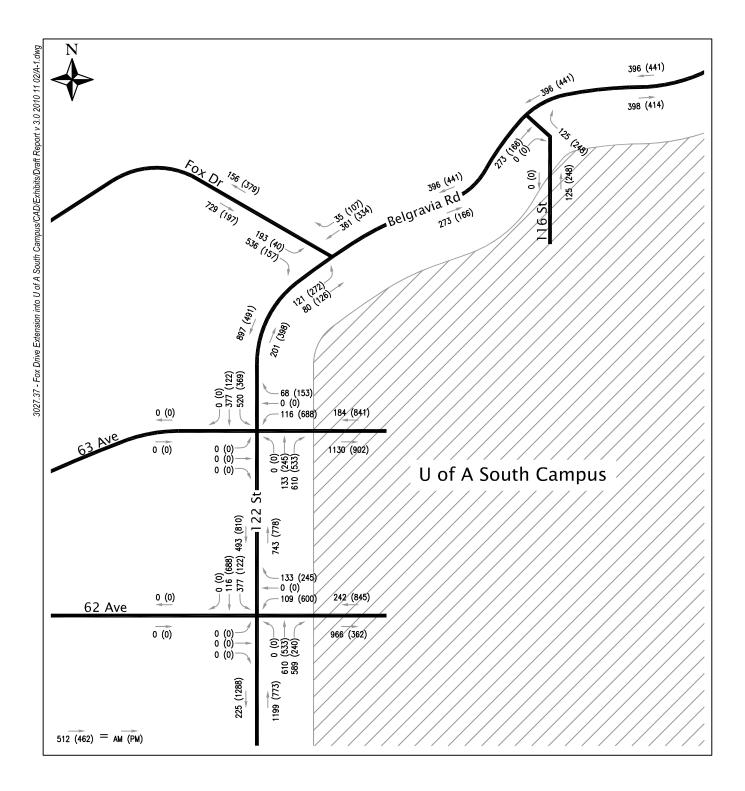
#### 7.4 Future Work

It is recommended that the U of A initiate environmental and geotechnical studies to better understand the environmental issues and mitigating solutions associated with the construction and operation of a new roadway corridor (Fox Drive extension) into the South Campus area. It is anticipated that these additional studies will further inform the decision making process regarding the extension of Fox Drive into the U of A South Campus.



# **APPENDIX A**

2041 Traffic Volumes Access Options 2 and 3



#### Exhibit A-1

Scale NTS

## Site Generated Traffic Volumes (Option 2) AM (PM) Peak Hour



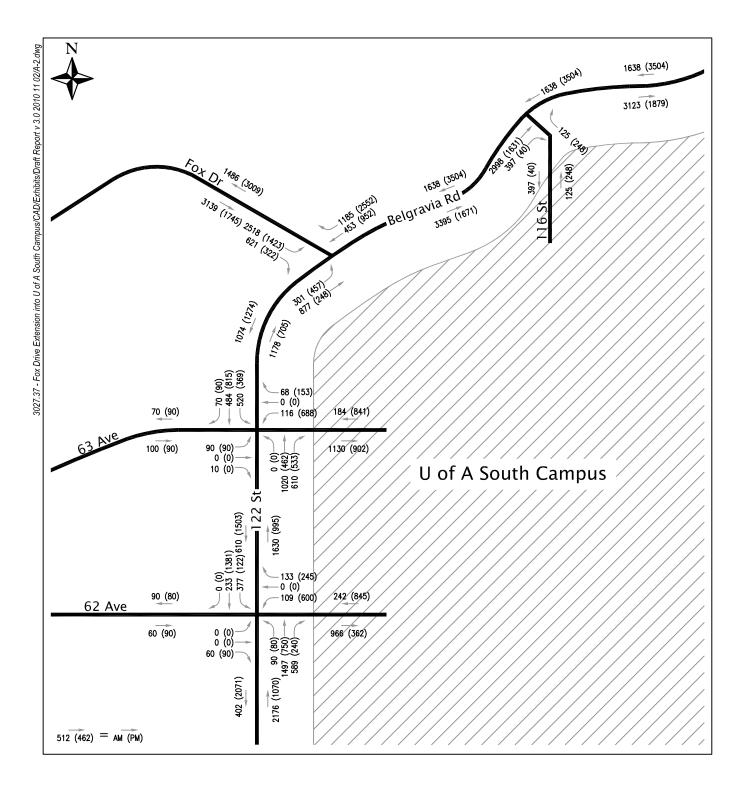
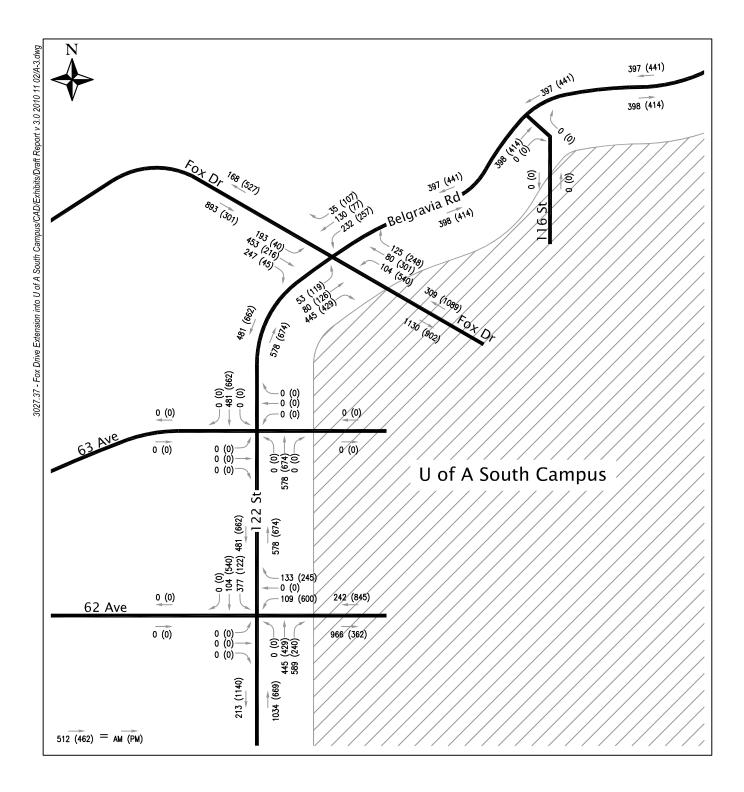


Exhibit A-2ScaleNTS2041 Total Traffic Volumes (Option 2)AM (PM) Peak HourAM (PM)



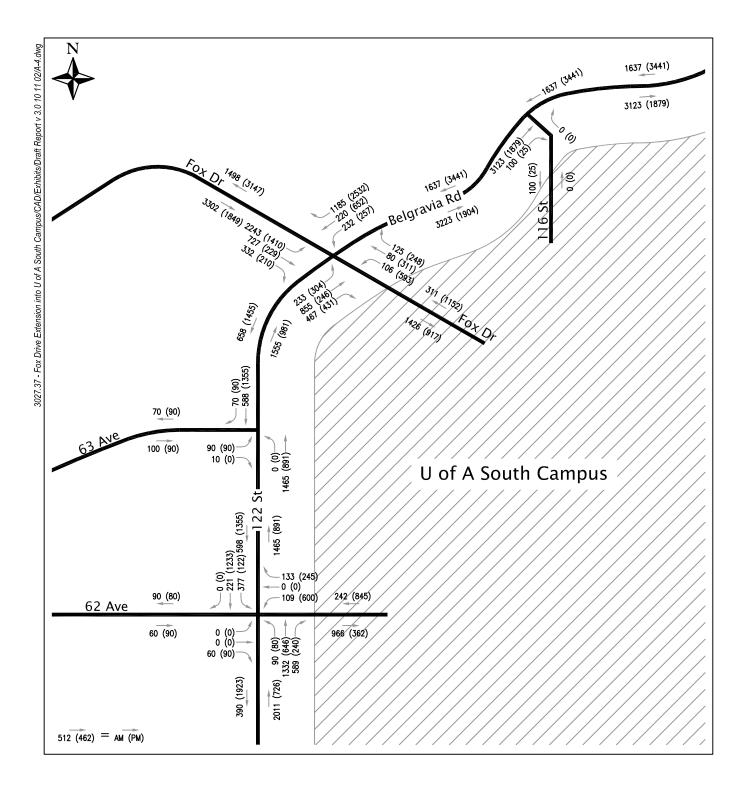


### Exhibit A-3

Scale NTS

## Site Generated Traffic Volumes (Option 3) AM (PM) Peak Hour





**Exhibit A-4** Scale NTS 2041 Total Traffic Volumes (Option 3) AM (PM) Peak Hour



Item No. 12

#### OUTLINE OF ISSUE

# Agenda Title: Students' Union Building: Addition and Renovation - Capital Expenditure Authorization Request

**Motion**: THAT the Board Finance and Property Committee recommend that the Board of Governors approve a capital expenditure of Thirteen Million Four Hundred Thousand dollars (\$13,400,000) in Canadian funds for the total project cost for the construction of the Students' Union Building – Addition and Renovation project.

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Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenter	Don Hickey, Vice-President, Facilities and Operations
Subject	Students' Union Building – Addition and Renovation – Capital Expenditure Authorization Request

Details	
Responsibility	Facilities and Operations
The Purpose of the Proposal is	To obtain Board Finance and Property Committee's recommendation to
(please be specific)	the Board of Governors of approval for the expenditure of \$13,400,000.00 to allow for the construction of the Students' Union Building (SUB) - Addition and Renovation.
The Impact of the Proposal is	The SUB - Addition and Renovation project will improve the variety and quality of engagement programming on campus, through the provision of improved student service, student group, and student social/study/ relaxation spaces. It will also enhance both the economic and practical viability of space in SUB and improve the efficiency of space allocation within the facility. This project also contributes to reductions in long-term maintenance program for the building.
	The project entails the creation of an atrium and plaza on the south face of SUB, extensive renovations to the Lower Level, and renovations to the third, fourth, and sixth floors.
	Alberta Capital Finance Authority (ACFA) borrowing is supported through additional student fees, approved by referendum in March 2012, that will be collected upon substantial completion of the project, as well as additional funding of up to \$360,000.00 annually, as identified within the Students' Union's operating budget.
Replaces/Revises (e.g., policies, resolutions)	N/A
Timeline/Implementation Date	The project is anticipated to commence construction in September 2013, with an anticipated completion date of August 2014, pending approval of borrowing and an executed Order in Council.
Estimated Cost	Total project cost is estimated at \$13,400,000.
Sources of Funding	TOTAL PROJECT FUNDING SOURCES Donations and one-time Students' Union funding \$400,000 ACFA Borrowing \$13,000,000 Total \$13,400,000
Notes	A Memorandum of Understanding (MOU) regarding amendments to the SUB Building Lease Agreement and Students' Union and student fee financing of the project is being finalized between the Governors of the



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University of Alberta and the Students' Union.
Potential access to Energy Management Program (EMP) funding is being explored to determine if certain aspects of the program would fit within the EMP (i.e.: premium for triple glazing).

#### Alignment/Compliance Dare to Discover, Academic Plan (Dare to Deliver), Long Range Alignment with Guiding Documents Development Plan Compliance with Legislation, The Post-Secondary Learning Act (PSLA) states: Policy and/or Procedure Relevant to the Proposal 26 (1) Subject to the authority of the board, a general faculties council is responsible for the academic affairs of the university and, without restricting the (please quote legislation and generality of the foregoing, has the authority to: include identifying section o) make recommendations to the board with respect to affiliation with numbers) other institutions, academic planning, campus planning, a building program, the budget, the regulation of residences and dining halls, procedures in respect of appointments, promotions, salaries, tenure and dismissals, and any other matters considered by the general faculties council to be of interest to the university; Board Finance and Property Committee, Sections 3 and 4 state: 3. MANDATE OF THE COMMITTEE Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee shall also consider any other matter delegated to the Committee by the Board. Without limiting the generality of the foregoing, the Committee shall: ... g) review and recommend to the Board original Capital Expenditure Authorization Requests or individual Supplemental CEARs greater than \$7 million or aggregate total CEAR and Supplemental CEARs up to, but not exceeding \$14 million. LIMITATIONS ON DELEGATION BY THE BOARD 4. The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall: ...

# (c) approve capital expenditures of more than \$7 million or more or expenditures which, when combined with other expenditures for the same period, would equal more than \$7 million.

#### **Routing** (Include meeting dates)

Consultative Route	Program and Project Development:
(parties who have seen the	Dean of Students
proposal and in what capacity)	Students' Union
	<ul> <li>Building stakeholder groups: University Bookstore, CJSR, the</li> </ul>
	Gateway, and the University Chaplains Association.
	Facilities and Operations
	Finance and Administration: Opportunity Paper



### Item No. 12

	<ul> <li>President's Executive Committee – Operations: Opportunity Paper (approval)</li> <li>Design         <ul> <li>Student's Union</li> <li>Facilities and Operations</li> <li>General Faculties Council – Facility Development Committee: Schematic and Detail Designs (approval)</li> </ul> </li> </ul>
Approval Route (Governance) (including meeting dates)	Students' Union – Student Fee Referendum: March 2012 General Faculties Council – Facilities Development Committee – Schematic Design (approval): December 20, 2012 Students' Council – Detailed Design (approval): March 26, 2013 General Faculties Council – Facilities Development Committee – Detailed Design (approval): April 25, 2013 President's Executive Committee – Operations – Opportunity Paper (approval): May 9, 2013 Board Finance and Property Committee (BFPC) – May 28, 2013 (for recommendation to Board of Governors). Board of Governors (BG) – June 21, 2013 (for approval)
Final Approver	Board of Governors

#### Attachments:

- 1. Briefing Note (2 pages)
- 2. Opportunity Paper (23 pages)

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## **Briefing Notes**

# Students' Union Building Addition and Renovation Capital Expenditure Authorization Request (CEAR)

#### Background

The Students' Union Building: Addition and Renovation project encompasses the construction of an atrium and plaza on the south side of the Students' Union Building (SUB). Extensive renovations are planned for the lower level, along with renovations to the 3<sup>rd</sup>, 4<sup>th</sup>, and 6<sup>th</sup> floors.

This project is intended to provide enhanced facilities for student engagement activities, as well as improving the overall functionality and viability of the facility and surrounding open spaces. These goals are designed to contribute to the overall strategic direction of the University, as articulated in *Dare to Discover*.

The Students' Union Building Renovation and Addition project will:

- improve the ability of the facility to meet the strategic needs of both the University and the Students' Union;
- improve accessibility and visibility of student services;
- create a student involvement centre to encourage student involvement in both the University and wider communities;
- provide greater resources and support to student groups;
- provide needed additional social/relaxation/study space to students;
- improve the functioning of SUB as a 'community centre' for campus;
- assist in addressing the long-term maintenance of SUB;
- transform the usability, accessibility, and quality of lower level space in SUB; and,
- further enhance and transform the campus' major east/west pedestrian and activity spine which runs continuously from 110 Street to 116 Street.

Funding for the project will be provided through a student levy that was approved in March 2013 through a student referendum, and an annual contribution from the Students' Union's continuing operations.

Detailed design has just been completed and contract documents are in the process of being developed. Development costs to date have been borne exclusively by the Students' Union and received approval by General Faculties Council – Facility Development Committee on April 25, 2013.

Throughout the design process, the program has been continually matched against the specific needs and feedback of stakeholders and user groups. Approximately 50 meetings with building users, students, and stakeholders have been held, and support for the project is widespread.

#### Students' Union Building Addition and Renovation Capital Expenditure Authorization Request (CEAR)

The project will create 250 square meters of new interior space, 723 square meters of programmable exterior plaza space, and will renovate 3,665 square meters of interior space.

The total project budget is currently being projected at \$13,400,000.

#### Issues

A student referendum to support the project through a student fee was passed in March 2012. This fee, plus a contribution from the Students' Union's operating budget of up to \$360,000, will support borrowing up to \$13,000,000. The University and Students' Union are finalizing a Memorandum of Understanding (MOU) to address changes to the existing building agreement and confirm the Students' Union's financial contribution as it relates to both the capital and operational aspects of the Project.

In addition to the fee and the annual operating allocation, the Students' Union will provide additional direct one-time financial support of up to \$400,000. This will be financed through donors and direct allocations from Students' Union building reserves. The Students' Union is working directly with Facilities and Operations to determine if there is an opportunity to leverage funding for qualified project elements through the Energy Management Program (EMP).

The required funding to facilitate the construction of the \$13,400,000 project is provided through the following sources:

- i) \$13,000,000 Fee and SU-operation-supported contribution
- ii) \$400,000 One-time SU and donor contributions.

#### Recommendation

THAT the Board Finance and Property Committee recommend that the Board of Governors approve a capital expenditure of Thirteen Million Four Hundred Thousand dollars (\$13,400,000) in Canadian funds for the total project cost for the construction of the Students' Union Building – Addition and Renovation project.



# **STUDENTS' UNION BUILDING ADDITION & RENOVATION** OPPORTUNITY PAPER





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## **Project Introduction**

#### PROJECT SUMMARY

The Students' Union Building Addition and Renovation project encompasses the construction of an atrium and plaza on the south side of the Students' Union Building (SUB). Extensive renovations are planned for the lower level, along with renovations to the 3<sup>rd</sup>, 4<sup>th</sup>, and 6<sup>th</sup> floors.

This project is intended to provide enhanced facilities for student engagement activities, as well as improving the overall functionality and viability of the facility. These goals are designed to contribute to the overall strategic direction of the University, as articulated in Dare to Discover.

Funding for the project will be provided through a small student levy and a significant annual contribution from the Students' Union's continuing operations.

#### **ORIGINS AND EVOLUTION OF SUB**

2012 marked the 45th anniversary of the Students' Union Building, a building originally conceived as a shared project between the University and the Students' Union. That productive collaboration has continued through to today, and has been a driver of an unprecedented level of cooperation between students and the administration in the provision of student services.

Despite extensive changes to the campus around it, SUB has remained a contemporary and vibrant part of the campus mosaic. It is still the foremost hub of service and social life on campus, a place where old friends can meet and new connections be made.

This continued vibrancy did not occur by accident, but rather as the result of conscious choices made by the University and the Students' Union to maintain and upgrade the building as the needs of the campus evolved. Since 1993, SUB has undergone two renovations and one expansion, which together have resulted in greatly increased usage, the cementing of SUB as a key meeting point for the entire University community, and enhanced service provision through the creation of a 'one-stop' facility for most non-academic student services.

The work done to maintain and enhance SUB has also continued to reflect the originating collaborative spirit behind the building. The Students' Union led the first renovation project, the University the second, and our expansion project was a joint effort. In all of these projects, both the University and the Students' Union have pursued the common cause of creating a great place for students.

#### HISTORY OF THE PROJECT

Following a General Space Program (GSP) developed in collaboration with the Dean of Students office in 2010, in 2011 the Students' Union commissioned a

feasibility study by Dialog to address what the Students' Union identified as key issues, in the context of its own Strategic Plan, arising from the GSP. Positive reception of that study by both the University and Students' Council led to the initiation of the formal development process in June 2012.

Under the guidance of a Project Steering Committee, with membership from key stakeholder groups (Facilities and Operations, the Dean of Students, and the University Bookstore), the Students' Union undertook an extensive consultation process during the Schematic Design phase, hosting over four dozen stakeholder meetings and several public events. The Facilities Development Committee approved the Schematic Design in December 2012.

Following further consultation with stakeholders, and with substantial review assistance from Facilities and Operations, a Design Development Report was completed in Spring 2013. Students' Council (March 2013) and Facilities Development Committee (April 2103) have both unanimously endorsed this report.

Development costs thus far have been borne by the Students' Union, with the gracious advisory support of stakeholders and, in particular, the University's Facilities and Operations units.



## Needs Analysis

#### THE CRUCIAL ROLE OF STUDENT CENTRES

The heartbeat of the student community is the student centre (or college union, in more traditional parlance). A vibrant campus community requires a strong student community and culture; this, in turn, rests upon that student community having a home of its own:

The union is the community center of the college, serving students, faculty, staff, alumni, and guests. By whatever form or name, a college union is an organization offering a variety of programs, activities, services, and facilities that, when taken together, represent a well-considered plan for the community life of the college.

The union is an integral part of the educational mission of the college.

As the center of the college community life, the union complements the academic experience through an extensive variety of cultural, educational, social, and recreational programs...

The union is a student-centered organization that values participatory decision-making. Through volunteerism, its boards, committees, and student employment, the union offers first-hand experience in citizenship and educates students in leadership, social responsibility, and values.

...[T]he union encourages self-directed activity, giving maximum opportunity for self-realization and for growth in individual social competency and group effectiveness.

The union's goal is the development of persons as well as intellects.

Traditionally considered the "hearthstone" or "living room" of the campus, today's union is the gathering place of the college. The union provides services and conveniences that members of the college community need in their daily lives and creates an environment for getting to know and understand others through formal and informal associations.

The union serves as a unifying force that honors each individual and values diversity. The union fosters a sense of community that cultivates enduring loyalty to the college.

"Role Of The College Union", Association of college unions international, 1996

The college union idea is about cultivating the growth of the members of our community; we must carefully steward the development and adaptation of the college union to meet our ever-changing environment. We must actively choose to make and maintain a place for the community to come together

outside the classroom. The kind of spaces needed to support the community has evolved over time, and the college union must adapt to that evolution: more space for student services, for student groups (the U of A now has over 450 student groups), and for social and study uses.

The importance of developing the whole person and helping them connect to the campus community has taken on added significance in a more competitive world where rounded graduates are more valued and where long-term alumni support will be an increasingly essential part of the University's core viability.

#### CAMPUS GROWTH

When SUB was constructed in 1967, the student headcount stood at 19184. By 2010, that number had doubled, to 38282.

This growth created increasing space stresses within SUB, a building designed for a much smaller campus population. Initially, the need for increased program and service space was addressed through the repurposing of specific-use leisure space (bowling alley, curling sheets) and the elimination of some unique services that found other homes (art gallery). This did not address, however, the increasing need for more student social/relaxation space; this was addressed by the 2003 infill of the exterior courtyard.

Over the last few years, the demand for more and better-quality space of various types has continued, as evidenced in the 2010 General Space Program. In addition, the Students' Union has also committed itself to a series of strategic initiatives, aligned with the University's own strategic documents, that require a reconsideration of how space is utilized in SUB.

The Students' Union explored and discussed a wide range of potential solutions to these demands and needs with the University, from expansion opportunities to reconfigurations of the existing building. Immediate expansion of the building, the Students' Union's initially-preferred option, was not found to be currently feasible, though it remains a possibility in the longer term.

After determining that expansion would not be possible at this time, the Students' Union turned its attention to what could be done to ameliorate the space issues identified in the General Space Program. This project represents an effort to better address the emerging needs driven by campus growth within the general parameters of the existing building footprint.

#### ENVIRONMENTAL SCAN

UBC is constructing a brand new student centre at a cost of over \$100 million; the University of Saskatchewan has recently completed a \$29 million expansion to the Place Riel student centre; and the University of Calgary is actively considering a major overhaul of the MacEwan Student Centre, with a possible project scope on par with UBC.

The UBC and USSU projects include multi-million dollar contributions from their respective university administrations, although the majority of costs are being borne by the student associations (via student levy).

## Strategic Alignments & Opportunities

#### ENGAGEMENT

In 2011, the Students' Union approved a new Strategic Plan that laid out the parameters for how it would pursue fulfilling its mission over the following four years. Two of the key themes of the document are enhancing service provision and creating opportunities for engagement.

The Students' Union, in its conduct of business, strives to provide students with an experience of engaged involvement that demonstrates the power of individuals, working together, to promote real change. In this, we directly align with the University's (and Province's) thematic goal of creating better citizens.

The SU believes that true engagement, the driver of both student success and long-term connection to the institution, requires both curricular and extracurricular components. Cultivating the extracurricular component of engagement is, in the SU's view, one of its key responsibilities, a duty under the PSLA, and the most effective way for it to support the University's academic plan and to create the kinds of school bonds upon which long-term alumni support rests. The SU also believes this contributes to the larger Provincial goal of building citizenship skills among young Albertans.

With that in mind, the key program driver of this renovation project is the question of how we can adapt the building to improve service delivery and, in particular, foster greater student engagement. In our vision, this entails creating the spaces and facilities required to allow students to come together:

- Significantly expanding social and study space;
- Improved facilities to support our more than 400 student groups, including additional bookable spaces;
- Creation of an involvement centre that connects students with volunteer and student group opportunities, and works with the University to promote the many academically-oriented involvement options available to students;
- Rearranging SU-operated student services to enhance accessibility; and,
- Creation of a student governance centre, incorporating student elections, student legislative offices, and Discover Governance, a student-directed governance advisory service.

The Students' Union's engagement-related goals for the renovation are in alignment with and in direct support of all four Dare to Discover cornerstones:

- Talented People: Specifically, supporting leadership development and diversity. The planned 'involvement centre' is also akin, conceptually, to the principles behind welcome centres.
- Learning, Discovery, and Citizenship: The SU's focus on supporting student groups, and providing additional related services and leadership programming, is an effort to create the best possible leadership and citizenship experiences for our students. This is what the Students' Union, in the abstract, is about. It is a key driver in our engagement efforts.
- Connecting Communities: Increases in global and local engagement are an expected result of the expanded effort to support the incredibly diverse range of student groups and activities that this renovation represents. The renovation also seeks to develop more of the kind of social spaces that foster interaction and a sense of community; whereas much of the existing social space on campus is attached to specific residential and academic facilities, SUB provides a common space for students from all parts of campus.
- Transformative Organization and Support: The renovation project will enhance a social facility central to creating a transformative experience, and will improve accessibility, coordination, and collaboration of student services through a reorganization of SU-operated student services.

#### ENHANCING THE LONG-TERM VIABILITY OF SUB

SUB, as a key facility on campus, needs to be kept current and relevant if it is to fulfill the college union role. This renovation project is intended to address current weak spots in how the building has been stacked and developed over time.

SUB also plays a key role in the long-term financial viability and operational capability of the Students' Union. From providing consistent, significant long-term business and lease revenue to ensuring that there are unique programming capacities that both the Students' Union and student groups can use, SUB plays a central role in the Students' Union's daily activities.

In order to ensure the continued ability of the facility to meet changing campus needs, there are a number of specific opportunities that this renovation will address:

- Improvement of space utilization. Since expansion is not currently a viable option, better use must be made of existing space.
- Increasing the permeability of the building to foot traffic, including direct access to the lower level. Currently, SUB is surrounded by a green moat – shrubbery ensconced in large concrete planters that serves to isolate the building from the street. Developing cohesive, more pedestrian-friendly frontage can help draw people into the building. It could also work, with

the new PAW developments, to create a more unified and user-friendly space between the buildings.

- Better utilizing and improving access to the lower level: There are no clear sightlines into the lower level, and access points are not always obvious to building users. Access to and visibility of the lower level will greatly increase the usefulness of lower level space and increase usage of the building.
- Reconfiguring selected tower floors to meet emerging program needs, particularly the creation of a student governance centre.

Enhancing the long-term viability of SUB aligns directly to the Students' Union's Strategic Plan (specifically, the SU's goals of providing relevant programs and services, and ensuring sufficient and sustainable capital resources). A renovation would serve the University's strategy by adding one more key element that appeals to prospective students—an active and vibrant centre for student life—and by supporting a key infrastructure component of the engagement puzzle.

#### UNDERGRADUATE SUPPORT

Undergraduate support for the project has been confirmed through surveys and through a student referendum in support of a student levy to pay for a portion of the cost of the project. In addition, extensive consultation processes throughout the design process, along with unanimous Students' Council support of the Design Development Report, indicate that support has been maintained.

#### THE UNIVERSITY OF ALBERTA'S COMPETITIVE POSITION

South of the border, student centres are viewed as absolutely vital to the campus community, and are often featured selling points in attracting new students. This is now being reflected in Canada; as noted in the Environment Scan section, most of the U of A's largest western competitors have updated, or are planning to update, their student centres. This project, in conjunction with others under consideration, ensures that the University of Alberta can remain competitive.

#### **CURRENT FACILITY CONDITION**

SUB has reached middle age, and scheduled work continues (outside the scope of this project) to maintain and upgrade its aging systems.

This project will permit additional upgrades to be performed with minimal and possibly positive—impacts to the University's long-term maintenance budget. For example, the effectiveness of a previously planned upgrade to air handling unit fans will be enhanced by mechanical work associated with this project, providing additional performance benefits and reductions to operating costs.

This project will also address a number of accessibility, circulation, and spaceefficiency issues with the lower level of SUB as it currently exists, enhancing the overall effectiveness of the facility.

## Program Area

The project will create 250 square meters of new interior space, 723 square meters of programmable exterior plaza space, and will renovate 3665 square meters of interior space.

The key to this project is the reallocation of space to meet priority needs. In the referendum approving the student levy, three key program requirements were noted:

- 1. Increase and improve student service and club space;
- 2. Create more meeting rooms for student groups; and,
- 3. Increase study, relaxation, and social space.

In keeping with these referendum requirements, the changes to space allocations are outlined in the table below.

FUNCTION	COMPONENT	CURRENT	AFTER	NET CHANGE			
Student Services	All components	376	520	144			
	Students' Union Services	298	345				
	Student Governance	47	152				
	Health and Dental Plan	31	23				
Student Group Offices		277	323	46			
Common Space: Study, S	Social and Relaxation	246	704	458			
Event and Meeting Space	ce	280	426	146			
Retail Spaces	All components	3562	3211	-351			
	Bookstore	3086	2816				
	SUBprint	211	219				
	SUBtitles (merged with SUBmart)	266	0				
	Added Retail	0	119				
Other Tenants	All components	352	299	-53			
	University Chaplains	182	133				
	CJSR	170	166				
Building Services		17	25	8			

## Capital Costs

The estimated budget for this project is \$13.4 million. A budget summary is provided in Appendix 3.

In order to ensure the accuracy of budget estimates, the Students' Union has obtained four successive cost estimates, each utilizing greater detail than that which preceded it. A construction manager, retained for that purpose during the Design Development phase of the project, has provided the most recent estimates. That construction manager has prior experience with renovating the Students' Union Building in 1993 and 2002.

COMPONENT	RATE	AMOUNT
Project Construction (including site development)		\$10,327,500
Contingencies	13%	\$1,304,000
Sub-total, Hard Construction Costs		\$11,631,500
Soft Costs	15%	\$1,758,053
Total Project Costs		\$13,389,553

## **Capital Funding Sources**

Capital funding for this project is being sought from the Alberta Capital Finance Authority in the amount of \$13 million. Any costs exceeding \$13 million that the Students' Union is responsible for will be covered by a draw from the Students' Union's existing \$2.3 million in unrestricted reserves, or through fundraising (see below). Additional funding is being sought through the University's Energy Management Program.

This funding will be repaid by way of a referendum-approved, CPI-indexed fee of \$9 per term and an annual cash contribution of up to \$360,000 from Students' Union operating funds.

Worst-case and likely case pro formas are attached as Appendix 2.

The Students' Union contribution from operating funds is possible due to the elimination of a prior loan obligation of approximately \$300,000, and the redirection of a pre-existing annual \$75,000 contribution to long-term capital reserves that the Students' Union has made in past years. There will be no impact on direct operational funding to Students' Union operations such as student services, building support, or advocacy.

Due to the capital fund being indexed to Alberta CPI, the actual Students' Union contribution required is expected to drop over the term of the ACFA loan, absent very substantial declines in undergraduate enrollment. (Sensitivity to enrollment changes is indicated in the *pro formas*.)

Additional funding to cover costs in excess of \$13 million in the renovated space is being sought from outside donors and vendors, with initial commitments for an estimated \$190,000 already secured from business partners of the Students' Union.

## **Operating Costs**

SUB is a unique facility on campus, operated in a 'condominium-style' arrangement governed by a building master agreement. Under that agreement, revenue-generating spaces pay their share of operating and maintenance costs, but service and student space expenses are a shared responsibility. The Students' Union provides custodial services and surface maintenance for areas it controls or that are shared with the University, and the University provides custodial services for Bookstore and Dean of Students operations. The University pays for utility costs on all non-revenue-generating spaces. The University, as building owner, is responsible for base building systems.

The above overview simplifies what is a complex but smooth-running relationship between the Students' Union and the University, with clear benefits for both parties.

Since the actual expansion area is quite small (~1%), the increase in utility costs is expected to be similarly small. The reallocation of significant space to relaxation/study space will entail increased custodial costs, but these will be borne by the Students' Union. The Students' Union will also contribute towards long-term maintenance of the expanded area, as is currently done for the 2002 expansion area.

Overall, the impact of the project on operating costs is expected to be very small and, possibly, positive, given significant improvements to lower-level mechanical systems that are expected to reduce costs by up to \$24,000 per year.

## Proposed Project Timeline

Anticipated milestones, along with the estimated completion dates, are provided below:

MILESTONE	APPROXIMATE DATE					
Construction Document Completion						
Tower Floors	15 May 2013					
Lower Level, Atrium	15 August 2013					
Construction Commencement						
Tower Renovations	1 June 2013					
Lower Level, Atrium	21 September 2013					
Substantial Completion	31 July 2014					
Warranty Period	August 2014 – July 2015					

## **Concluding Comments**

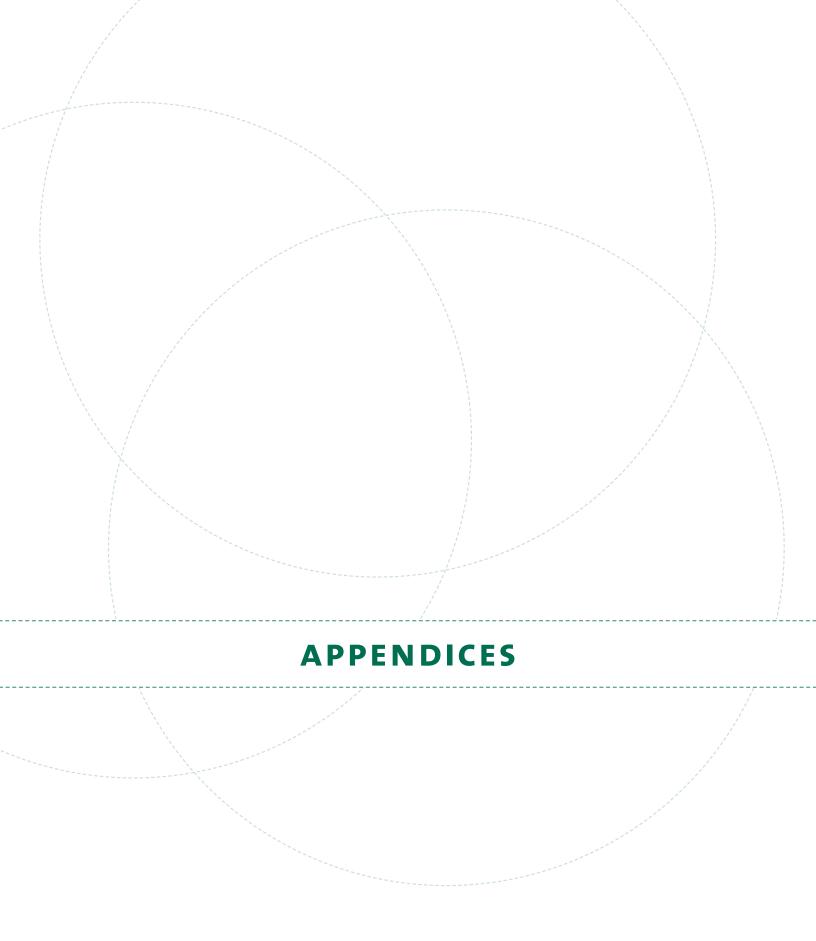
A SUB renovation is about more than just the maintenance of an alreadyexcellent facility.

As the Students' Union views it, this project revitalizes a critical piece of the infrastructure necessary to pursue the University's stated strategic directions: expanding student engagement, building and connecting diverse communities, and helping to create better citizens. These goals cannot be achieved solely by the academic program of the University, and nor can they be achieved without the active, vital, and self-directed involvement of students themselves. It is precisely the promotion of that kind of engagement that the various strategic, programmatic, and architectural elements of this project have been designed to foster.

The SUB Renovation and Addition project will:

- Improve the ability of the facility to meet the strategic needs of both the University and the Students' Union;
- Improve accessibility and visibility of student services;
- Provide greater resources and support to student groups;
- Provide needed additional social/relaxation/study space to students;
- Improve the functioning of SUB as a 'community centre' for campus;
- Assist in addressing the long-term maintenance of SUB; and
- Transform the usability, accessibility, and quality of lower level space in SUB.

This project builds upon the work of previous renovation projects, allowing SUB to remain a vibrant and current facility on campus. The significant effort over the last twenty years in renovating and updating SUB, along with an original design that was visionary and flexible, has resulted in a facility that has remained contemporary and functional. This has resulted in considerable savings to the University, the Province, and students; where other institutions look at radical upgrades or entirely new facilities to fulfill the college union function, SUB has been able to maintain its capacity to fill that role. This project continues that tradition.



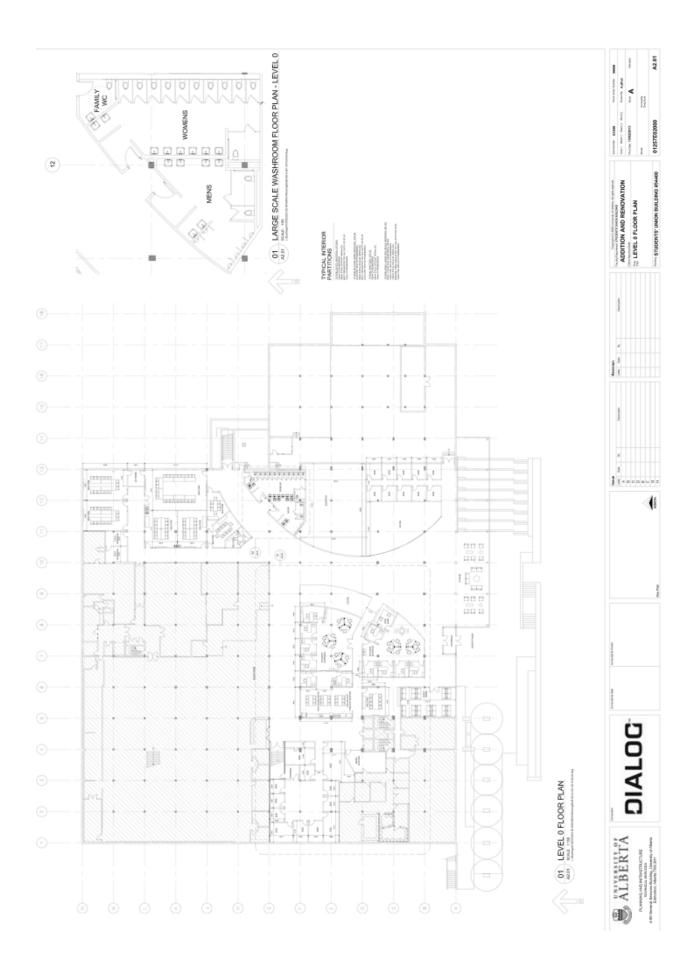
Appendix 1: Building Plans













FUNCTIONAL SPACE LOCATIONS

## Appendix 2: Borrowing & Operational Pro Forma

The pro forma for two scenarios are included here, Worst Case and Most Likely. Interest rate assumptions in both cases are based on a review of the last 12 months of posted Alberta Capital Finance Authority indicative rates.

#### **COMMON ELEMENTS**

Operating costs for the new component of this project have been indexed by 2% per annum.

A sensitivity analysis included with the *pro formas* indicates that the ability to service the debt under the scenarios illustrated is not seriously impacted until enrollment (for all terms) declines by 12% to 23%. (This would represent a drop in headcount of 5 to 10 thousand across Fall/Winter and Spring and Summer sessions.) This flexibility is the result of the considerable funding guarantee provided by the Students' Union's planned \$360,000 operating allocation.

SUB

#### FEE ASSUMPTIONS

	ENROLLMENT 2010	TERM FACTOR	RENO FEE	ANNUAL REVENUE
Fall Full Time Undergraduate	29,100			
Less Fall Full Time Undergraduate Augustana	-902			
Fall Part Time Undergraduate	1,844			
Less Fall Part Time Undergraduate Augustana	-33			
Less estimated off-campus only students	-800			
Total Fall/Winter Enrollment	29,209	2	9.00	525,762
Spring Undergraduate	7,934			
Less Spring Undergraduate Augustana	-111			
Total Spring Enrollment	7,823	1	4.50	35,204
Summer Undergraduate	4,557			
Less Summer Undergraduate Augustana	-16			
Total Summer Enrollment	4,541	1	4.50	20,435
Total Fee Revenue				581,400

#### WORST CASE

Under this scenario, the ACFA would provide \$13 million in funding, repayable over 25 years at 4% interest. The student fee is based on the amount approved in referendum in 2012 and approved for implementation in 2014 by Students' Council.

	Escalator	31-Mar-15	31-Mar-16	31-Mar-17	31-Mar-18	31-Mar-19	31-Mar-20	31-Mar-21	31-Mar-22	31-Mar-23	31-Mar-24	31-Mar-25	31-Mar-26	
Enrollment														
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	
Enrollment Spring	0.00%	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	
Enrollment Summer	0.00%	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	
Revenue	_													
Student Fee Fall	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167	320,450	326,859	
Student Fee Winter	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167	320,450	326,859	
Student Fee Spring	2.00%		35,204	35,908	36,626	37,358	38,105	38,868	39,645	40,438	41,247	42,071	42,913	
Student Fee Summer	2.00%		20,435	20,843	21,260	21,685	22,119	22,561	23,013	23,473	23,942	24,421	24,910	
Available Students' Union Funding	Fixed Rate	360,000 0	360,000 0	360,000 0	360,000 0	360,000	360,000 0	360,000 0	360,000 0	360,000	360,000	360,000 0	360,000 0	
Lights on Operating Funding Total Revenue	2.00%	885,762	951,915	963,754	975,829	0 988,145	1,000,708	1,013,522	1,026,593	0 1,039,925	0 1,053,523	1,067,394	1,081,541	
Total Revenue		003,702	951,915	903,754	975,629	900,145	1,000,708	1,013,522	1,020,595	1,059,925	1,055,525	1,007,594	1,061,541	
Expenses														
Utilities	2.00%	7,805	7,961	8,120	8,283	8,448	8,617	8,790	8,965	9,145	9,328	9,514	9,705	
Maintenance	2.00%	10,035	10,236	10,440	10,649	10,862	11,079	11,301	11,527	11,758	11,993	12,233	12,477	
Overhead (includes Insurance)	2.00%	2,788	2,843	2,900	2,958	3,017	3,078	3,139	3,202	3,266	3,331	3,398	3,466	
Capital Amortization - Supported Bldg		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	
Interest Expense	Fixed Rate	516,926	504,383	491,333	477,755	463,630	448,933	433,643	417,735	401,184	383,965	366,050	347,412	
Total Expenses		795,053	782,923	770,293	757,145	743,457	729,208	714,373	698,930	682,853	666,117	648,695	630,559	
Net Income (Loss)		90,709	168,993	193,460	218,683	244,688	271,501	299,149	327,663	357,072	387,406	418,698	450,982	
Cummulative Contribution		90,709	259,701	453,161	671,844	916,532	1,188,033	1,487,182	1,814,845	2,171,917	2,559,323	2,978,021	3,429,004	
Reconciliation to Cash Flow														
Add back Amortization		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	
Add back Interest Expense		516,926	504,383	491,333	477,755	463,630	448,933	433,643	417,735	401,184	383,965	366,050	347,412	
Less Debt Payment		-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	
Net Cash Flow		37,731	103,472	114,889	126,535	138,414	150,530	162,889	175,495	188,353	201,468	214,845	228,490	
Cummulative Cash Flow		37,731	141,203	256,092	382,627	521,041	671,571	834,460	1,009,955	1,198,308	1,399,775	1,614,621	1,843,111	
Enrollment		31-Mar-27	31-Mar-28	31-Mar-29	31-Mar-30	31-Mar-31	31-Mar-32	31-Mar-33	31-Mar-34	31-Mar-35	31-Mar-36	31-Mar-37	31-Mar-38	31-Mar-39
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209
Enrollment Spring	0.00%	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823
Enrollment Summer	0.00%	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541
Revenue														
Student Fee Fall	2.00%	333,397	340,065	346,866	353,803	360,879	368,097	375,459	382,968	390,627	398,440	406,409	414,537	422,828
Student Fee Winter	2.00%	333,397	340,065	346,866	353,803	360,879	368,097	375,459	382,968	390,627	398,440	406,409	414,537	422,828
Student Fee Spring	2.00%	43,771	44,647	45,539	46,450	47,379	48,327	49,293	50,279	51,285	52,311	53,357	54,424	55,512
Student Fee Summer	2.00% Fixed Rate	25,408 360,000	25,916 360,000	26,434 360,000	26,963 360,000	27,502 360,000	28,052 360,000	28,613 360,000	29,185 360,000	29,769 360,000	30,365 360,000	30,972 360,000	31,591 360,000	32,223 360,000
Available Students' Union Funding Lights on Operating Funding	2.00%	360,000	360,000	360,000 0	300,000	300,000	560,000	300,000	300,000	360,000	500,000	300,000	560,000	360,000
Total Revenue	2.00%	1,095,972	1,110,692	1,125,705	1,141,020	1,156,640	1,172,573	1,188,824	1,205,401	1,222,309	1,239,555	1,257,146	1,275,089	1,293,391
lotal nevenue		1,055,572	1,110,052	1,123,703	1,141,020	1,130,040	1,172,373	1,100,024	1,203,401	1,222,303	1,235,335	1,237,140	1,275,005	1,253,351
Expenses														
Utilities	2.00%	9,899	10,097	10,299	10,505	10,715	10,929	11,147	11,370	11,598	11,830	12,066	12,308	12,554
Maintenance	2.00%	12,727	12,981	13,241	13,506	13,776	14,051	14,332	14,619	14,911	15,210	15,514	15,824	16,141
Overhead (includes Insurance)	2.00%	3,535	3,606	3,678	3,752	3,827	3,903	3,981	4,061	4,142	4,225	4,309	4,396	4,484
Capital Amortization - Supported Bldg		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Interest Expense	Fixed Rate	328,020	307,845	286,855	265,016	242,296	218,658	194,064	168,477	168,477	168,477	168,477	168,477	168,477
Total Expenses		611,681	592,029	571,572	550,278	528,113	505,041	481,026	456,028	456,629	457,242	457,867	458,505	459,155
Net Income (Loss)		484,292	518,663	554,133	590,741	628,527	667,532	707,799	749,373	765,680	782,313	799,279	816,584	834,235
Cummulative Contribution		3,913,295	4,431,958	4,986,091	5,576,833	6,205,360	6,872,891	7,580,690	8,330,063	9,095,743	9,878,056	10,677,335	11,493,919	12,328,154
Reconciliation to Cash Flow														
		257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500	257 500
Add back Amortization Add back Interest Expense		257,500	257,500	257,500	257,500	257,500	257,500	257,500 194,064	257,500	257,500	257,500	257,500	257,500	257,500 168,477
Less Debt Payment		328,020	307,845	286,855	265,016	242,296 -827,403	218,658 -827,403	-827,403	168,477 -827,403	168,477 -827,403	168,477 -827,403	168,477	168,477	-827,403
Net Cash Flow		-827,403 242,408	-827,403 256,604	-827,403 271,084	-827,403 285,854	-827,403 300,919	-827,403 316,286	-827,403 331,960	-827,403 347,947	-827,403 364,254	-827,403 380,887	-827,403 397,853	-827,403 415,158	-827,403 432,809
	•	272,400	230,004	271,004	203,034	300,919	310,200	331,500	341,341	304,234	300,007	337,033	-13,130	432,009
Cummulative Cash Flow		2,085,519	2,342,123	2,613,208	2,899,062	3,199,981	3,516,267	3,848,227	4,196,174	4,560,428	4,941,315	5,339,168	5,754,325	6,187,135

Enrollment Sensitivity Analysis Excess Revenue over Debt Service Costs Average Annual Fee per Enrolled Individual Represents Decline in Enrollment

124,512 Includes fees and available SU contribution. 14



9 745

Decline In Percentage Terms

21% Sensitivity declines over time as the fee is indexed.

Capital Cost of Expanded Area = \$10.3 million

Capital Amortization is calculated using straight line over 40 years = \$257,500 per year

#### MOST LIKELY

Based on existing ACFA rates, it is likely that financing could be obtained at a lower rate than 4%. Estimating the rate at 3.25%, the amortization period can be reduced to 20 years.

The student fee is based on the amount approved in referendum in 2012 and approved for implementation in 2014 by Students' Council.

	Escalator	31-Mar-15	31-Mar-16	31-Mar-17	31-Mar-18	31-Mar-19	31-Mar-20	31-Mar-21	31-Mar-22	31-Mar-23	31-Mar-24
Enrollment											
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209
Enrollment Spring	0.00%	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823
Enrollment Summer	0.00%	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541
Revenue	_										
Student Fee Fall	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167
Student Fee Winter	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167
Student Fee Spring	2.00%		35,204	35,908	36,626	37,358	38,105	38,868	39,645	40,438	41,247
Student Fee Summer	2.00%	200.000	20,435	20,843	21,260	21,685	22,119	22,561	23,013	23,473	23,942
Available Students' Union Funding Lights on Operating Funding	Fixed 2.00%	360,000 0	360,000	360,000	360,000	360,000	360,000	360,000	360,000	360,000	360,000 0
Total Revenue	2.00%	885,762	951,915	963,754	975,829	988,145	1,000,708	1,013,522	1,026,593	1,039,925	1,053,523
								,,.		,,.	,,.
Expenses	_										
Utilities	2.00%	7,805	7,961	8,120	8,283	8,448	8,617	8,790	8,965	9,145	9,328
Maintenance	2.00%	10,035	10,236	10,440	10,649	10,862	11,079	11,301	11,527	11,758	11,993
Overhead (includes Insurance)	2.00%	2,788	2,843	2,900	2,958	3,017	3,078	3,139	3,202	3,266	3,331
Capital Amortization - Supported Bldg		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Interest Expense	Fixed Rate	516,926	403,298	387,383	370,946	353,970	336,438	318,332	299,633	280,321	260,376
Total Expenses	-	795,053	681,839	666,344	650,336	633,798	616,713	599,062	580,827	561,989	542,527
Net Income (Loss)		90,709	270,077	297,410	325,493	354,347	383,995	414,460	445,765	477,936	510,996
Cummulative Contribution		90,709	360,785	658,195	983,688	1,338,035	1,722,030	2,136,490	2,582,256	3,060,191	3,571,187
Reconciliation to Cash Flow											
Add back Amortization		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Add back Interest Expense		516,926	403,298	387,383	370,946	353,970	336,438	318,332	299,633	280,321	260,376
Less Debt Payment		-889,063	-889,063	-889,063	-889,063	-889,063	-889,063	-889,063	-889,063	-889,063	-889,063
Net Cash Flow	_	-23,928	41,812	53,230	64,876	76,755	88,871	101,230	113,835	126,693	139,809
Cummulative Cash Flow		-23,928	17,884	71,114	135,990	212,744	301,615	402.845	516,680	643,374	783,182
	-										
Enrollment	Escalator	31-Mar-25	31-Mar-26	31-Mar-27	31-Mar-28	31-Mar-29	31-Mar-30	<u>31-Mar-31</u>	31-Mar-32	<u>31-Mar-33</u>	31-Mar-34
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209
Enrollment Spring	0.00%	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823
Enrollment Summer	0.00%	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541
Revenue	-										
Student Fee Fall	2.00%	320,450	326,859	333,397	340,065	346,866	353,803	360,879	368,097	375,459	382,968
Student Fee Winter	2.00% 2.00%	320,450 42,071	326,859 42,913	333,397 43,771	340,065	346,866 45,539	353,803 46,450	360,879	368,097	375,459	382,968
Student Fee Spring Student Fee Summer	2.00%	24,421	24,910	25,408	44,647 25,916	26,434	26,963	47,379 27,502	48,327 28,052	49,293 28,613	50,279 29,185
Available Students' Union Funding	Fixed	360,000	360,000	360,000	360,000	360,000	360,000	360,000	360,000	360,000	360,000
Lights on Operating Funding	2.00%	0	0	0	0	0	0	0	0	0	0
Total Revenue	-	1,067,394	1,081,541	1,095,972	1,110,692	1,125,705	1,141,020	1,156,640	1,172,573	1,188,824	1,205,401
Expenses	-		0 705		40.007						
Utilities Maintenance	2.00% 2.00%	9,514 12,233	9,705 12,477	9,899 12,727	10,097 12,981	10,299 13,241	10,505 13,506	10,715 13,776	10,929 14,051	11,147 14,332	11,370 14,619
Overhead (includes Insurance)	2.00%	3,398	3,466	3,535	3,606	3,678	3,752	3,827	3,903	3,981	4,013
Capital Amortization - Supported Bldg	2.0070	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Interest Expense	Fixed Rate	239,777	218,504	196,534	173,844	150,410	126,209	101.215	75,402	48,743	21,211
Total Expenses	-	522,422	501,652	480,195	458,028	435,128	411,471	387,032	361,785	335,704	308,761
Net Income (Loss)	-	544,971	579,890	615,778	652,664	690,578	729,549	769,608	810,787	853,120	896,640
Cummulative Contribution		4,116,158	4,696,048	5,311,826	5,964,489	6,655,067	7,384,616	8,154,223	8,965,011		10,714,771
		.,0,200	.,	-,1,020	-,,-05	-,0,007	-,,010	-,,3	-,	-,0,101	-,
Reconciliation to Cash Flow		253 505		253 505		253 505		253 505		253 505	253 500
Add back Amortization		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Add back Interest Expense		239,777	218,504	196,534	173,844	150,410	126,209	101,215	75,402	48,743	21,211
Less Debt Payment Net Cash Flow	-	-889,063 153,186	-889,063 166,831	-889,063 180,749	-889,063 194,945	-889,063 209,425	-889,063 224,195	-889,063 239,260	-889,063 254,627	-889,063 270,300	-889,063 286,288
	=										
Cummulative Cash Flow	-	936,368	1,103,199	1,283,948	1,478,893	1,688,318	1,912,513	2,151,773	2,406,399	2,676,700	2,962,987
Enrollment Sensitivity Analysis											
Excess Revenue over Debt Service Costs			62,852	Includes fees a	and available S	U contribution	ı.				
Average Annual Fee per Enrolled Individual		-	14								
Represents Decline in Enrollment		=	4,414								
Decline In Percentage Terms			11%	Sensitivity dec	lines over time	e as the fee is	indexed				
		-	11/0	sensitivity det	cs over ulli	e as the ree is	dexed.				

Capital Cost of Expanded Area = \$10.3 million

Capital Amortization is calculated using straight line over 40 years = \$257,500 per year

## Appendix 3: Budget

### STUDENTS' UNION, ADDITION & RENOVATION BUDGET UPDATE

CONSTRUCTION	
Demolition	\$288,000.00
Sitework	\$1,240,000.00
Concrete	\$385,000.00
Stuctural Steel	\$400,000.00
Metal Deck	\$53,000.00
Misc. Iron	\$25,000.00
Rough Carpentry	\$32,000.00
Doors	\$137,000.00
Soffit	\$233,000.00
Roofing	\$45,000.00
Fascia & Flashing	\$35,000.00
Building Connections	\$19,000.00
Structural Reinforcements	\$80,000.00
Curtainwall & Windows	\$1,571,000.00
Entrance Doors	\$26,000.00
Overhead Doors	\$48,000.00
Drywall	\$496,000.00
Ceilings	\$123,000.00
Painting	\$108,000.00
Porcelain Tile	\$180,000.00
Flooring	\$111,000.00
Specialties	\$106,000.00
Glazed Partitions	\$170,000.00
Moveable Walls	\$63,000.00
Mechanical - Site	\$40,000.00
Mechanical - Building	\$1,090,000.00
Electrical - Site	\$75,000.00
Electrical - Building	\$1,020,000.00
Relocate Storm Sewer	\$250,000.00
Relocate Gas Line	\$100,000.00
Relocate Telephone	\$15,000.00
Shoring	\$300,000.00
Replace Washroom	\$160,000.00
Phasing Premium	\$60,000.00
Topping to old curling rink depressed area	\$124,500.00
Increase landscape and furniture allowance	\$20,000.00
Add irrigation allowance	\$15,000.00
GC's	\$694,000.00
Fee	\$390,000.00
Total Construction (TT & Carlson)	\$10,327,500.00

Total Contingencies & Allowances	\$1,304,000.00
Asbestos Abatement	\$150,000.00
Allowance for Students' Union TIs	\$400,000.00
Change Order Allowance	\$454,000.00
Escalation Contingency	\$0.00
Estimating Contingency	\$300,000.00

MISC ALLOWANCES	
Allowance for furniture	\$370,000.00
Allowance for audio visual and communication equipment	\$125,000.00
Allowance for signage and graphics	\$35,000.00
Total Misc Allowances	\$530,000.00

#### CONSULTANTS

	Total Project Budget	\$13,389,553.00
Project Management		\$375,000.00
Total Consulants		\$853,053.00
Survey		\$15,000.00
Testing		\$35,000.00
Geotechnical		\$15,000.00
Cost consultant		\$12,000.00
Onsite civil		\$50,000.00
Architect (struc., mech., elec., lands	cape & interior design)	\$726,053.00



Item No. 13

#### OUTLINE OF ISSUE

#### Agenda Title: Students' Union Building: Addition and Renovation – Borrowing Resolution

**Motion**: THAT the Board Finance and Property Committee recommend that the Board of Governors execute a Borrowing Resolution requesting approval of financing for the design and construction of the Students' Union Building: Addition and Renovation project for a total borrowing amount not to exceed Thirteen Million Dollars (\$13,000,000) in Canadian funds for a term of not more than twenty-five (25) years at an interest rate of not more than four percent (4.0%).

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Action Requested	Approval Recommendation Discussion/Advice Information
Proposed by	Don Hickey, Vice-President, Facilities and Operations
Presenter	Don Hickey, Vice-President, Facilities and Operations; Phyllis Clark,
	Vice-President (Finance and Administration)
Subject	Students' Union Building: Addition and Renovation – Financing

#### Details

Details	
Responsibility	Facilities and Operations
The Purpose of the Proposal is	To obtain financing for the student fee supported portion of the design
(please be specific)	and construction of the Students' Union Building: Addition and
	Renovation project
The Impact of the Proposal is	
Replaces/Revises (e.g.,	N/A
policies, resolutions)	
Timeline/Implementation Date	
Estimated Cost	\$13,000,000
Sources of Funding	Alberta Capital Finance Authority (ACFA)
Notes	<ul> <li>The Students' Union Building (SUB) Addition and Renovation project will strengthen access to academic programs; provide student social space and afford health and wellness opportunities for staff, faculty, alumni and the community.</li> <li>Business Case was approved at President's Executive Committee – Operations (PEC-O) May 9, 2013.</li> <li>In March 2012, the Students' Union held a referendum to vote for a user fee in support of a SUB Addition and Renovation, which passed. The user fee will not be charged to students until construction of the project is substantially complete. Revenue from this fee will be supplemented by a direct contribution from the Students' Union towards the cost of the borrowing, such that the combined fee revenue and the direct contribution will pay for the entire borrowing.</li> <li>The student fee collection will vary based on student enrollment.</li> <li>Based on current enrollment, the approved fee structure and terms in the anticipated borrowing resolution, the fees that will be collected will exceed the maximum debt servicing costs by approximately \$125,000 per annum, creating a cushion sufficient to withstand a loss of over 6,900 undergraduate students registered in Fall/Winter and Spring and Summer registrations. In addition, this cushion is bolstered by a built-in CPI escalator on the fee.</li> <li>The attached financial proforma supports borrowing of up to \$13.0 million from the Alberta Capital Finance Authority.</li> </ul>

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Item No. 13

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#### Alignment/Compliance

Alignment/Compliance	
Alignment with Guiding	Dare to Discover, Dare to Deliver
Documents	
Compliance with Legislation,	Post-Secondary Learning Act
Policy and/or Procedure	The Post-Secondary Learning Act, Section 73(1): Debenture Borrowing
Relevant to the Proposal	
(please <u>quote</u> legislation and	BFPC Terms of Reference – Sections 3 and 4 state:
include identifying section numbers)	3. <u>MANDATE OF THE COMMITTEE</u>
	Except as provided in paragraph 4 and in the Board's General Committee Terms of Reference, the Committee shall monitor, evaluate, advise and make decisions on behalf of the Board with respect to all strategic and significant financial and property matters and policies of the University. The Committee shall also consider any other matter delegated to the Committee by the Board. Without limiting the generality of the foregoing, the Committee shall:
	g) review and recommend to the Board capital expenditures of more than \$7 million or expenditures which, when combined with other expenditures for the same project, would equal more than \$7 million.
	4. <u>LIMITATIONS ON DELEGATION BY THE BOARD</u>
	The general delegation of authority by the Board to the Committee shall be limited as set out in this paragraph. Notwithstanding the general delegation of authority to the Committee set out in paragraph 3, the Board shall:
	(c) approve capital expenditures of more than \$7 million or more or expenditures which, when combined with other expenditures for the same period, would equal more than \$7 million.

#### Routing (Include meeting dates)

Consultative Route	Students' Union – Student Fee Referendum: March 2012
(parties who have seen the	General Faculties Council – Facilities Development Committee –
proposal and in what capacity)	Schematic Design (approval): December 20, 2012
	Students' Council – Detailed Design (approval): March 26, 2013
	General Faculties Council – Facilities Development Committee –
	Detailed Design (approval): April 25, 2013
	President's Executive Committee – Operations – Opportunity Paper
	(approval): May 9, 2013
	Facilities and Operations: Design review and Opportunity Paper
	Finance and Administration: Opportunity Paper



	Item No. 13
Approval Route (Governance)	Board Finance and Property Committee: (for recommendation to Board
(including meeting dates)	of Governors), May 28, 2013
	Board of Governors: (for approval), June 21, 2013
Final Approver	Board of Governors

Attachments:

- 1. Briefing Note (2 pages)
- 2. Proforma (worst case) (1 page)
- 3. Borrowing Resolution (2 pages)

Prepared by:

Bart Becker, Associate Vice-President, Facilities and Operations Phone: 780-492-6422 Email: bart.becker@ualberta.ca

Marc Dumouchel, General Manager, Students' Union Phone: 780-492-4241 Email: marc@su.ualberta.ca



**Briefing Notes** 

## Students' Union Building Addition and Renovation: Borrowing Resolution

#### Background

The Students' Union Building (SUB) Addition and Renovation project revitalizes a critical piece of the infrastructure necessary to pursue the University's stated strategic directions: expanding student engagement; building and connecting diverse communities; and helping to create better citizens. These goals cannot be achieved solely by the academic program of the University, nor can they be achieved without the active, vital, and self-directed involvement of students themselves. It is precisely the promotion of that kind of engagement that the various strategic, programmatic, and architectural elements of this project have been designed to foster.

The Students' Union Building Renovation and Addition project will:

- improve the ability of the facility to meet the strategic needs of both the University and the Students' Union;
- improve accessibility and visibility of student services;
- create a student involvement centre to encourage student involvement in both the University and wider communities;
- provide greater resources and support to student groups;
- provide needed additional social/relaxation/study space to students;
- improve the functioning of SUB as a 'community centre' for campus;
- assist in addressing the long-term maintenance of SUB;
- transform the usability, accessibility, and quality of lower level space in SUB; and
- further enhance and transform the campus' major east/west pedestrian and activity spine, which runs continuously from 110 Street to 116 Street.

The Students' Union Building (SUB) was first built in 1967, when the campus headcount was half of what it is today. Through a series of careful renovations over the last twenty years, SUB has maintained its place as one of Canada's most effective student centres despite the increasing pressures placed on the facility by campus growth. This project seeks to further improve the facility and extend its usability to meet emerging needs.

The Design Development phase of this project has been developed as an active collaboration between the University of Alberta and the Students' Union and received approval by General Faculties Council – Facility Development Committee on April 25, 2013.

1

May 2013

#### Issues

To fund this project, the Students' Union will provide up to \$360,000 from its operating budget annually, to supplement revenue from a \$9 per term, per student fee. This fee was approved in a referendum in March 2012 and has been approved by Students' Council for collection beginning in September 2014. This fee is also indexed to Alberta's Consumer Price Index (CPI).

These two sources of funding provide sufficient annual income to support a borrowing of \$13,000,000. The funding model also has an excess of \$125,000 that can accommodate a decline in enrolment: 6,900 students in Fall/Winter sessions, or a drop of over 8,700 across a full year (Fall/Winter and Spring/Summer sessions).

A borrowing resolution and borrowing motion requires the approval of the Board of Governors based on the recommendation of Board Finance and Property, in order that the required Order in Council (OIC) may be obtained from the Government of Alberta prior to undertaking construction of the facility.

A Memorandum of Understanding (MOU) between the Governors of the University of Alberta and the Students' Union is being finalized to codify the financial commitments that the Students' Union is making toward the capital project and operation of the new and repurposed space.

This project is being delivered under a Construction Manager model with completion of the SUB Addition and Renovation construction documents scheduled for August 2013. Pending approval of the OIC, formal construction activities could start as early as September 1. The project has been staged so that certain internal renovations on the upper floors of the existing building can proceed in advance of the Order in Council, for which the Students' Union is assuming the financial risk, should borrowing not be approved.

Given current Alberta Capital Financing Authority interest rates, it would be highly unlikely that the University would be borrowing at the "worst case" rate of 4.0% as presented in the borrowing resolution. A more likely scenario would be a rate of 3.2%, which would allow the amortization period to be reduced to 20 years, with a sufficient annual excess of revenue over debt servicing costs remaining to accommodate the unlikely event of significant enrollment reductions.

#### Recommendation

THAT the Board Finance and Property Committee recommend that the Board of Governors execute a Borrowing Resolution requesting approval of financing for the design and construction of the Students' Union Building Addition and Renovation project for a total borrowing amount not to exceed Thirteen Million Dollars (\$13,000,000) in Canadian funds for a term of not more than twenty-five (25) years at an interest rate of not more than four percent (4.0%).

#### Item 13 Attachment 2 BFPC 2013-05-28

	Escalator	31-Mar-15	31-Mar-16	31-Mar-17	31-Mar-18	31-Mar-19	31-Mar-20	31-Mar-21	31-Mar-22	31-Mar-23	31-Mar-24	31-Mar-25	31-Mar-26	
Enrollment	_													
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	
Enrollment Spring Enrollment Summer	0.00% 0.00%	7,823 4,541												
	0.0070	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	
Revenue	_													
Student Fee Fall	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167	320,450	326,859	
Student Fee Winter	2.00%	262,881	268,139	273,501	278,971	284,551	290,242	296,047	301,968	308,007	314,167	320,450	326,859	
Student Fee Spring	2.00% 2.00%		35,204 20,435	35,908	36,626	37,358	38,105 22,119	38,868	39,645	40,438	41,247	42,071	42,913	
Student Fee Summer Available Students' Union Funding	Fixed Rate	360,000	360,000	20,843 360,000	21,260 360,000	21,685 360,000	360,000	22,561 360,000	23,013 360,000	23,473 360,000	23,942 360,000	24,421 360,000	24,910 360,000	
Lights on Operating Funding	2.00%	0	0	0	0	0	0	0	0	0	0	0	0	
Total Revenue		885,762	951,915	963,754	975,829	988,145	1,000,708	1,013,522	1,026,593	1,039,925	1,053,523	1,067,394	1,081,541	
Expenses	_													
Utilities	2.00%	7,805	7,961	8,120	8,283	8,448	8,617	8,790	8,965	9,145	9,328	9,514	9,705	
Maintenance Overhead (includes Insurance)	2.00% 2.00%	10,035 2,788	10,236 2,843	10,440 2,900	10,649 2,958	10,862 3,017	11,079 3,078	11,301 3,139	11,527 3,202	11,758 3,266	11,993 3,331	12,233 3,398	12,477 3,466	
Capital Amortization - Supported Bldg	2.00%	257,500	257,500	2,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	
Interest Expense	Fixed Rate	516,926	504,383	491,333	477,755	463,630	448,933	433,643	417,735	401,184	383,965	366,050	347,412	
Total Expenses		795,053	782,923	770,293	757,145	743,457	729,208	714,373	698,930	682,853	666,117	648,695	630,559	
Net Income (Loss)		90,709	168,993	193,460	218,683	244,688	271,501	299,149	327,663	357,072	387,406	418,698	450,982	
					-									
Cummulative Contribution		90,709	259,701	453,161	671,844	916,532	1,188,033	1,487,182	1,814,845	2,171,917	2,559,323	2,978,021	3,429,004	
Reconciliation to Cash Flow														
Add back Amortization		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	
Add back Interest Expense		516,926	504,383	491,333	477,755	463,630	448,933	433,643	417,735	401,184	383,965	366,050	347,412	
Less Debt Payment		-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	-827,403	
Net Cash Flow	:	37,731	103,472	114,889	126,535	138,414	150,530	162,889	175,495	188,353	201,468	214,845	228,490	
Cummulative Cash Flow		37,731	141,203	256,092	382,627	521,041	671,571	834,460	1,009,955	1,198,308	1,399,775	1,614,621	1,843,111	
		31-Mar-27	31-Mar-28	31-Mar-29	31-Mar-30	31-Mar-31	31-Mar-32	31-Mar-33	31-Mar-34	31-Mar-35	31-Mar-36	31-Mar-37	31-Mar-38	31-Mar-39
Enrollment	_													
Enrollment Fall/Winter	0.00%	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209	29,209
Enrollment Spring	0.00%	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823	7,823
Enrollment Summer	0.00%	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541	4,541
Revenue														
Student Fee Fall	2.00%	333,397	340,065	346,866	353,803	360,879	368,097	375,459	382,968	390,627	398,440	406,409	414,537	422,828
Student Fee Winter	2.00%	333,397	340,065	346,866	353,803	360,879	368,097	375,459	382,968	390,627	398,440	406,409	414,537	422,828
Student Fee Spring	2.00%	43,771	44,647	45,539	46,450	47,379	48,327	49,293	50,279	51,285	52,311	53,357	54,424	55,512
Student Fee Summer	2.00%	25,408	25,916	26,434	26,963	27,502	28,052	28,613	29,185	29,769	30,365	30,972	31,591	32,223
Available Students' Union Funding	Fixed Rate	360,000 0	360,000	360,000	360,000 0									
Lights on Operating Funding Total Revenue	2.00%	1,095,972	1,110,692	1,125,705	1,141,020	1,156,640	1,172,573	1,188,824	1,205,401	1,222,309	1,239,555	1,257,146	1,275,089	1.293.391
		1,055,572	1,110,052	1,123,703	1,141,020	1,130,040	1,172,373	1,100,024	1,203,401	1,222,305	1,233,333	1,237,140	1,275,085	1,293,391
Expenses														
Utilities	2.00%	9,899	10,097	10,299	10,505	10,715	10,929	11,147	11,370	11,598	11,830	12,066	12,308	12,554
Maintenance	2.00%	12,727	12,981	13,241	13,506	13,776	14,051	14,332	14,619	14,911	15,210	15,514	15,824	16,141
Overhead (includes Insurance)	2.00%	3,535	3,606	3,678	3,752	3,827	3,903	3,981	4,061	4,142	4,225	4,309	4,396	4,484
Capital Amortization - Supported Bldg Interest Expense	Fixed Rate	257,500 328,020	257,500	257,500	257,500	257,500	257,500	257,500 194,064	257,500	257,500	257,500	257,500	257,500	257,500
Total Expenses	FIXED Rate	611,681	307,845 592,029	286,855 571,572	265,016 550,278	242,296 528,113	218,658 505,041	481,004	168,477 456,028	168,477 456,629	168,477 457,242	168,477 457,867	168,477 458,505	168,477 459,155
Net Income (Loss)		484,292	518,663	554,133	590,741	628,527	667,532	707,799	749,373	765,680	782,313	799,279	816,584	834,235
Cummulative Contribution		3,913,295	4,431,958	4,986,091	5,576,833	6,205,360	6,872,891	7,580,690	8,330,063	9,095,743	9.878.056	10.677 335	11,493,919	
		3,313,273	-,-J1,JJ0	-,500,091	3,370,033	0,200,000	0,072,071	,,300,050	0,000,000	5,555,743	3,370,030	10,077,000	±1,433,313	12,320,134
Reconciliation to Cash Flow		257 500	253 500	253 500	257 500	353 500	253 502		257 500		257 500			353 500
Add back Amortization		257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500	257,500
Add back Interest Expense Less Debt Payment		328,020 -827,403	307,845 -827,403	286,855 -827,403	265,016 -827,403	242,296 -827,403	218,658 -827,403	194,064 -827,403	168,477 -827,403	168,477 -827,403	168,477 -827,403	168,477 -827,403	168,477 -827,403	168,477 -827,403
Net Cash Flow		242,403	256,604	271,084	285,854	300,919	316,286	331,960	347,947	364,254	380,887	397,853	415,158	432,809
	:	_,	-,	_,	-,				,			,	-,0	,
Cummulative Cash Flow		2,085,519	2,342,123	2,613,208	2,899,062	3,199,981	3,516,267	3,848,227	4,196,174	4,560,428	4,941,315	5,339,168	5,754,325	6,187,135
Enrollment Sensitivity Analysis														
Excess Revenue over Debt Service Costs			124,512	ncludes fees a	ind available S	U contributio	۱.							
Average Annual Fee per Enrolled Individual			14											
Represents Decline in Enrollment		_	8,745											

Decline In Percentage Terms

21% Sensitivity declines over time as the fee is indexed.

Capital Cost of Expanded Area = \$10.3 million

Capital Amortization is calculated using straight line over 40 years = \$257,500 per year

#### **RESOLUTION OF**

#### THE BOARD OF GOVERNORS OF THE UNIVERSITY OF ALBERTA

#### Whereas:

A. The Board of Governors, to carry out the purposes of the University, deems it appropriate and necessary to proceed with the construction of the Students' Union Building Addition and Renovation project at a currently budgeted cost of Thirteen Million Four Hundred Thousand Dollars in Canadian funds (\$13,400,000.00) (the "Project");

And

B. The Board of Governors considers it appropriate and necessary that the University, in accordance with this Resolution, fund the Project by borrowing an amount not to exceed Thirteen Million Dollars in Canadian funds (\$13,000,000.00) from the Lender defined herein;

And

C. The Students' Union of the University of Alberta has agreed to support the borrowing costs associated with the Project through the assessing of a student fee, which was approved by referendum in March 2012, and providing additional direct annual financial support of up to \$360,000.

#### IT IS HEREBY RESOLVED THAT:

- 1. Pursuant to Section 73 of the *Post-Secondary Learning Act* and subject to the prior approval of the Lieutenant Governor in Council, the Board of Governors, for the purposes of the University, authorizes and approves the borrowing of an amount not to exceed Thirteen Million Dollars in Canadian funds (\$13,000,000.00) (the "Loan") to fund the Project.
- 2. The Loan be:
  - (a) from a lender (the "Lender") which is the Alberta Capital Finance Authority in an amount not to exceed Thirteen Million Dollars in Canadian funds (\$13,000,000.00);
  - (b) for a term not to exceed twenty-five (25) years;
  - (c) at an interest rate not to exceed four percent (4%) per annum;

and that within the foregoing parameters, the establishment of the amount, term and interest rate be made by the Vice-President (Finance and Administration).

- 3. To secure the repayment of the Loan, the University grants to the Lender such security as may be required by the Lender and agreed to by the Vice-President (Finance and Administration).
- 4. The Vice-President (Finance and Administration) be and is hereby authorized for and on behalf of the University:
  - a) to negotiate, execute and deliver to the Lender such notes, bonds, debentures or other securities in such form, with or without seal, and containing such terms and conditions related to the Loan including amount, denomination, time and place of payment, principal and interest and redemption as agreed with such Lender;
  - b) to include in the security agreed with such Lender in conjunction with the Loan all such securities, debentures, charges, pledges, mortgages, conveyances, assignments and transfers to or in favour of the Lender of all or any property, real or personal, moveable or immovable, owned by the University or in which it may have an interest as may be agreed with such Lender;
  - c) to give to the Lender any other documents or contracts necessary to give or furnish to the Lender the security or securities required by the Lender including without limiting the generality of the foregoing, all or any receivables, book debts due or growing due, stocks, bonds, insurance policies, promissory notes, bills of exchange and securities of all kinds.
- 5. All agreements, securities, documents and instruments purporting to be signed, made, drawn, accepted, executed or endorsed as hereinbefore provided shall be valid and binding upon the University.
- 6. The Lender shall be furnished with a certified copy of this Resolution.

I hereby certify that this Resolution has full force and effect on the \_\_\_\_\_ day of \_\_\_\_\_, 2013.

Chair of The Board of Governors of the University of Alberta